U.S. DEPARTMENT OF EDUCATION

OFFICE OF POSTSECONDARY EDUCATION

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NATIONAL ADVISORY COMMITTEE ON INSTITUTIONAL QUALITY AND INTEGRITY

.

MEETING

THURSDAY
MARCH 4, 2021

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The advisory committee met via video-teleconference, at 9:00 a.m. EST, Arthur E. Keiser, Chair, presiding.

ADVISORY COMMITTEE MEMBERS PRESENT:

ARTHUR E. KEISER, Chair

KATHLEEN SULLIVAN ALIOTO

JENNIFER L. BLUM

RONNIE L. BOOTH

WALLACE E. BOSTON

JILL DERBY

DAVID A. EUBANKS

PAUL J. LeBLANC

ROBERT MAYES

ANNE D. NEAL

RICHARD F. O'DONNELL

MARY ELLEN PETRISKO

CLAUDE O. PRESSNELL, JR.

ROBERT SHIREMAN

STEVEN VanAUSDLE

DEPARTMENT OF EDUCATION STAFF PRESENT: GEORGE ALAN SMITH, NACIQI Executive Director, Designated Federal Official HERMAN BOUNDS, Director, Accreditation Group ELIZABETH DAGGETT LAUREN FRIEDRICH NICOLE S. HARRIS CHARITY HELTON JASS HOLT VALERIE LEFOR REHA MALLORY DONNA MANGOLD STEPHANIE McKISSIC ANGELA SIERRA KARMON SIMMS-COATES MICHAEL STEIN

ACCREDITATION AGENCY REPRESENTATIVES PRESENT:
Accrediting Council for Independent
Colleges and Schools (ACICS)
MICHELLE EDWARDS, President and CEO
KARLY ZEIGLER, Director of Accreditation
RAFAEL CASTILLA, Board Chair
BILLY FERRELL, Board Chair-Elect
KATHERINE D. BRODIE, Attorney, Duane Morris LLP

American Speech-Language-Hearing Association,
Council on Academic Accreditation in
Audiology and Speech Language Pathology
JAYNEE HANDELSMAN, Board Chair, 2020
NANCY ALARCON, Board Chair, 2021
KIMBERLEE MOORE, Director of Accreditation
TESS KIRSCH, Associate Director on
Accreditation for Policy and Education

PUBLIC COMMENTERS:

ALEJANDRA ACOSTA, New America Education Policy Program

ELLA AZOULAY, Generation Progress
BERNARD A. ESKANDARI, Office of the Attorney
General for the State of California
ANTOINETTE FLORES, Center for American Progress
DAVID HALPERIN

JUSTIN HAUSCHILD, Student Veterans of America
JAMES HAYNES, Veterans Education Success
MICHAEL ITZKOWITZ, Third Way
CHRISTOPHER MADAIO, Office of the Attorney
General of the State of Maryland
CLAIRE McCANN, New American Education Policy
Program

DARLENE ANNE MINORE, Minore Educational Strategies

ANGELA PERRY, Institute for College Access and Success

A-G-E-N-D-A

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P-R-O-C-E-E-D-I-N-G-S

9:06 a.m.

THE OPERATOR: Welcome back to the March 2021 National Advisory Committee on Institutional Quality and Integrity meeting.

Thank you for joining us today.

As a quick reminder you may open the participant and chat panels on Webex by using the associated icons located at the bottom of your screen.

If you require technical assistance please send a private chat message to the event producer. With that I will turn the conference over to George Smith, NACIQI Executive Director.

DR. SMITH: Thank you, Candice. Good morning and welcome, everyone. This is the meeting of the National Advisory Committee on Institutional Quality and Integrity, also known as NACIQI.

My name is George Alan Smith and I'm the executive director and designated official of NACIQI. As many of you know NACIQI was

established by Section 114 of the Higher Education Act of 1965 as Amended, or HEA.

It is also (audio interference) as amended (audio interference) advisory committee. Sections 101(c) and 4487c-4 of the HEA (audio interference) Public Health Service Act, 42 USC Section 2966 require the Secretary to (audio interference) the state approval agency, nationally recognized accrediting agency, the state approval and accrediting agencies for purpose of nurse education.

The Secretary determines to be reliable authorities as to the quality of education provided by institutions and programs they accredit.

Eligibility of the educational institutions and programs who are participating in various (audio interference) accreditation by the agency listed by the Secretary.

As provided in HEA Section 114 NACIQI advises the Secretary in the discharge of these functions, and is also authorized to provide

advice regarding the process of eligibility and certification of institutions of higher education for participation in the federal student aid programs authorized under Title IV of the HEA.

In addition to these charges, NACIQI authorizes academic graduate degrees from federal agencies and institutions. This authorization was provided by letter from the Office of Management and Budget in 1954, and this letter is available on the NACIQI website along with all other records related to NACIQI's deliberations.

And so with that I'll turn it over to our chairperson, Art Keiser. Art?

CHAIR KEISER: Well, good morning,
everyone. Welcome to day 2 of our NACIQI
meeting. Again I want to thank George and Herman
and his team and I'll have them introduce
themselves in a moment. But without them this
meeting would be much more difficult to operate
and they do such a marvelous job.

The first thing I want to do is ask everyone who is on the panels to please mute your

phone because it becomes very difficult to hear 1 2 when papers are rustling and things like that. So, please mute your phone unless you want to 3 4 speak. 5 I'd like to start with introducing our 6 members of the national advisory committee. I'11 start with you, Kathleen. 7 8 DR. ALIOTO: I'm Kathleen Sullivan 9 Alioto. I work in a variety of educational (audio interference) from early childhood to 10 11 college over the last 50 years and that has given 12 me a perspective so that my focus now is on the 13 first three years of life, because that's where 14 the seeds of our future begin. Thank you. 15 CHAIR KEISER: Thank you, Kathleen. Jennifer? 16 17 MS. BLUM: Hi, I'm Jennifer Blum. 18 Nice to be back for a second day. I am an 19 attorney that is focused on higher education 20 policy development and compliance. 21 CHAIR KEISER: Ronnie? 22 DR. BOOTH: Hi, Ronnie Booth, retired

1	president of Tri-County Technical College in
2	upstate South Carolina now doing a little
3	consulting, and serving on
4	CHAIR KEISER: Wally? Sorry, Wally?
5	DR. BOSTON: Wally Boston, president
6	emeritus of American Public University System.
7	CHAIR KEISER: Jill?
8	DR. DERBY: Jill Derby, senior
9	consultant with the Association of Governing
10	Boards of Universities and Colleges.
11	CHAIR KEISER: David?
12	DR. EUBANKS: Good morning, everyone.
13	I'm David Eubanks. I work at Furman University
14	in South Carolina where I am assistant vice
15	president for institutional effectiveness.
16	CHAIR KEISER: Paul? Michael? Robert
17	Mayes?
18	MR. MAYES: Good morning. I'm CEO of
19	Columbia Southern Education Group, parent company
20	of Columbia Southern University and Waldorf
20 21	of Columbia Southern University and Waldorf University.

1	MS. NEAL: Good morning, president of
2	the National Association for Olmstead Parks and
3	senior fellow at the American Council of Trustees
4	and Alumni.
5	CHAIR KEISER: Rick?
6	MR. O'DONNELL: Good morning. Rick
7	O'Donnell, founder of Skills Fund.
8	CHAIR KEISER: Mary Ellen?
9	DR. PETRISKO: Good morning. Mary
10	Ellen Petrisko, educational and higher education
11	quality assurance consultant and immediate past
12	president of the WASC Senior College and
13	University Commission.
14	CHAIR KEISER: Thank you. Claude?
15	DR. PRESSNELL: Claude Pressnell, good
16	morning. President of the Tennessee Independent
17	Colleges and Universities.
18	CHAIR KEISER: Bob?
19	MR. SHIREMAN: Bob Shireman, director
20	of higher education at the Century Foundation.
21	CHAIR KEISER: Steve?
22	DR. VANAUSDLE: Steve VanAusdle,

president emeritus of Walla Walla Community 1 2 College out in Washington State. And yesterday I forgot 3 CHAIR KEISER: 4 to introduce myself. My name is Art Keiser. 5 chancellor of Keiser University in Florida. Herman, would you like to introduce 6 7 your team, and yourself of course? 8 MR. BOUNDS: Yes, Art, sure. Good 9 morning. My name's Herman Bounds and I am the director of the accreditation group. 10 Accreditation staff members are Elizabeth 11 12 Daggett, Reha Mallory, Nicole Harris, Stephanie 13 McKissic, Charity Helton, Karmon Simms-Coates, 14 Mike Stein, and Jass Holt. And Jass will be available by email to assist anyone today who is 15 16 having technical issues with e-recognition. 17 Thank you. 18 CHAIR KEISER: George, do you have 19 anyone? 20 DR. SMITH: Right. Valerie Lefor 21 who's helping us today, a former accreditation analyst. And we have two colleagues from the 22

OGC, Donna Mangold and Angela Sierra supporting 1 2 our work today. Thank you. 3 CHAIR KEISER: Okay, great. Well, 4 thank you everyone and we appreciate you being 5 We have a lot of work to do today. Let me 6 go over the --7 DR. SMITH: Lauren Friedrich is also 8 Sorry about that, Lauren Friedrich from OGC. on. 9 Thanks. 10 CHAIR KEISER: Okay. No problem. Let 11 me start with going over the procedures of how we 12 do our reviews. We begin with the primary 13 readers who are assigned by the staff, introduce 14 the agency application. The department staff then provides a 15 16 briefing to the committee, and questions are 17 asked by the committee to the department staff. 18 Agency's representatives provide comments about 19 their petition. Questions by NACIQI are followed 20 by response and comments from the agency. 21 We then have third party comments and in this next group we have a number of third 22

party comments. I will be timing them and they will be at three minutes and given three minutes, and I will ask them to keep their comments to three minutes.

The agency then has a chance to respond to the comments made by the third party commenters. The department staff then responds finally to the agency, and the third party comments, and then finally we have a discussion, a motion, and a vote.

Today is a little different in that because the first one will require a compliance report, a monitoring report, and two Section 602.33 reviews that will be considered by NACIQI the standard review procedures will be adjusted to accommodate the individual reviews including separate motions and votes on the agency's compliance with the criteria identified in each review, and then finally a final motion and a vote will be on the recognition recommendation.

With that -- before we get started I'd like to recognize Bob Shireman. He has a comment

he would like to make.

MR. SHIREMAN: Thank you, Art. I will not be participating in this portion of the meeting. Last fall before I was named to NACIQI I joined as a signatory to a letter from 10 consumer protection organizations to Herman Bounds regarding the very matter that NACIQI is about to discuss, recognition of ACICS.

Because I therefore already have participated in this matter I have decided not to participate in the ACICS portion of this meeting. I will return to the meeting when the ACICS matter is concluded. Thank you.

CHAIR KEISER: Thank you, Bob. Okay.

We now go to the matter at hand, the compliance report and recognition of the Accrediting Council for Independent Colleges and Schools, commonly known as ACICS. (audio interference) Mary Ellen Petrisko and Claude Pressnell, and the department staff is Elizabeth Daggett. Claude, Mary Ellen, the floor is yours.

DR. PETRISKO: Thank you. The

Accrediting Council for Independent Colleges and Schools, or ACICS, formerly known as the Accrediting Commission for Business Schools was founded in 1912 and first recognized by the Secretary of Education in 1956.

The agency is a Title IV gatekeeper and accredited institutions offer certificates, diplomas, and associate, bachelor's, and master's degrees.

In 2016 the then Secretary denied recognition effective December 12, 2016. After a court remanded the recognition back to the department, a review of additional information and documentation, recognition was reinstated on November 21, 2018 to include the required submission of a compliance report and a monitoring report in one year.

The required compliance report was submitted by ACICS on December 19, 2019. The next day, December 20, 2019, the monitoring report was submitted.

In its review of the monitoring report

department staff determined that one or more deficiencies potentially existed in the ACICS compliance with or affected application of the Secretary's criteria for recognition and therefore processed the report in accordance with review procedures set forth in Section 602.33 for the review of agency restoring the period of recognition.

Additionally, two separate inquiries were initiated under Section 602.33, one on June 19, 2019, the other on February 24, 2020 related in the former case to the review of ACICS's financial capacity and its handling of two institutions, Virginia International University and the San Diego University for Integrative Studies, and in the latter two its review of Reagan National University. Thank you.

CHAIR KEISER: Thank you. Will the staff please come forward?

MS. DAGGETT: Good morning, Mr.

Chairman and members of the committee. My name
is Elizabeth Daggett and I am providing a summary

of the review of the four agenda items for the agency ACICS. The four items include the review of a compliance report, a monitoring report, and two inquiries initiated under Section 602.33.

The current scope of recognition for the agency is the accreditation of private postsecondary institutions offering certificates or diplomas, and postsecondary institutions offering associates, bachelor's, or master's degrees in programs designed to educate students for professional, technical, or occupational careers, including those that offer those programs via distance education.

ACICS was last reviewed by NACIQI in the summer of 2016 when the committee recommended denial of recognition. Ultimately Secretary John B. King, Jr., denied recognition effective December 12, 2016.

After a court decision remanded the recognition decision back to the department for review of additional information and documentation Secretary Betsy DeVos reinstated

the agency's recognition on November 21, 2018 to include the submission of a compliance report and monitoring report in 12 months.

ACICS submitted the compliance report on December 19, 2019, and the monitoring report on December 20, 2019. In its review of the monitoring report department staff noted that one or more deficiencies may exist in the agency's compliance with the Secretary's criteria for recognition, or the agency's effective application of those criteria, and therefore processed (audio interference) in accordance with the review procedures set forth in 602.33.

In addition to the reviews of the compliance report and monitoring report two inquiries under Section 602.33 were initiated since the last review by NACIQI.

The inquiry initiated June 19, 2019 which I will refer to as the capacity inquiry related to the review of the financial capacity of ACICS and its review of two institutions.

The inquiry initiated February 24,

2020 which I will refer to as the RNU inquiry is related to the agency's review of Reagan National University. Although separate, these reviews occurred at the same time and there's overlap in the areas of non-compliance.

For the compliance report the staff recommendation to the senior department official for this agency is to terminate recognition.

This recommendation is based on our review of the agency's compliance report and its supporting documentation.

Our review of the agency's report found that the agency is not in compliance with the Secretary's criteria for recognition. ACICS failed to demonstrate compliance with Section 602.15(a)(2) in the compliance report.

The Secretary required the agency to, quote, to provide -- to submit a compliance report within 12 months and provide additional evidence responding to whether existing evaluators have received the improved training.

ACICS failed to demonstrate that it

consistently trained its representatives for their role and followed its own policies and procedures as required by regulation.

Specifically, ACICS failed to demonstrate that all site visitors complete training required by the agency's policies and procedures.

Section 496(1) of the Higher Education

Act as Amended provides that the period of time

for an agency to come into compliance with

criteria with which the Secretary has determined

it not to be in compliance may not exceed 12

months unless a good cause extension is provided.

Section 496(1) further provides that if an agency does not come into compliance within this 12-month period the Secretary shall limit, suspend, or terminate the agency's recognition.

ACICS was first found non-compliant with the criteria in 2016 by department staff, the NACIQI, the senior department official, and Secretary King. That non-compliance continued when Secretary DeVos issued her decision to reinstate the agency's recognition in 2018

subject to submission of the compliance report.

The compliance report submitted by the agency does not demonstrate compliance with Section 602.15(a)(2) over four years later. A review of the compliance report was conducted in accordance with the procedures for submitting a compliance report as required in Section 602.32.

The department received five third party comments in response to a Federal Register notice invitation for comments, and those comments are incorporated in the analysis.

For the monitoring report the staff recommendations to the senior department official for this agency is to terminate recognition.

This recommendation is based on our review of the agency's monitoring report and its supporting documentation.

Our review of the agency's report found that the agency is not in compliance with the Secretary's criteria for recognition. ACICS failed to demonstrate compliance with Section 602.15(a)(1) and 602.19(b).

Specifically, for 602.15(a)(1) ACICS failed to demonstrate that it has the financial resources to carry out its accrediting responsibility based on a review of the agency's financial statements over a five-year period and related documents.

ACICS's financial statements show a consistent downward trend in net assets and change in net assets for operations during the last five years. ACICS has been able to maintain its operations by drawing funds from its investment portfolio which has decreased in value by almost one-third during the same time period.

Department staff has no basis to believe that ACICS will be able to turn around its precarious financial situation and does not believe that this situation can be resolved simply by controlling expenses because at some point restricting spending will, if it has not already, compromise administrative capability.

For Section 602.19(b) (audio interference) -- I'm sorry, can everybody mute,

please? For Section 602.19(b) ACICS failed to demonstrate that it has effective monitoring and evaluation approaches. Because using the oversight effort (audio interference) ACICS still did not uncover the serious areas of non-compliance identified by other accrediting or approval agencies.

Specifically, ACICS failed to uncover significant areas of non-compliance by Virginia International University -- I'll refer to them as VIU, but they're now known as Fairfax University of America -- which was revealed by an audit by the State Council for Higher Education in Virginia which is SCHEV.

SCHEV found significant areas of concern regarding faculty-student interaction, peer to peer interaction, academic rigor at the graduate level, and the comparability of the distance education for residential offerings which are areas where at least some overlap in review between ACICS and SCHEV would be expected.

Therefore the agency's review of VIU

does not demonstrate that its evaluation approaches (audio interference) compliance concern. More broadly, ACICS provided a list of 14 oversight efforts outside of the regular renewal of accreditation activities. But even with those oversight efforts ACICS still did not uncover the serious areas of non-compliance with financial capability or educational quality standards identified by other accrediting or approval agencies noted on the at-risk institutions group (ARIG) report submitted by the agency at the specific request of the Secretary.

Besides providing the list of oversight activities, ACICS did not provide any examples of its effective application of those monitoring/evaluation approaches to identify non-compliance by an institution with agency standards and therefore did not demonstrate compliance with Section 602.19(b).

A review of the monitoring report was conducted in accordance with the procedures for review of agencies during a period of recognition

as described in Section 602.33. The department received four public comments in response to a Federal Register notice invitation to comment, and those comments are incorporated in the analysis.

For the capacity inquiry the staff recommendations to the senior department official for this agency is to terminate recognition.

This recommendation is based on our review of the agency's capacity inquiry response and its supporting documentation.

Our review of the agency's inquiry response found that the agency is not in compliance with the Secretary's criteria for recognition. ACICS failed to demonstrate compliance with Sections 602.15(a)(1), 602.16(c), 602.17(c), and 602.17(e).

For Section 602.16(c), ACICS did not demonstrate that its standards effectively addressed the quality of an institution's distance education in the review of VIU. As stated previously, ACICS failed to uncover

significant areas of non-compliance by VIU regarding its distance education which was revealed by a SCHEV audit.

SCHEV found significant areas of concern regarding faculty-student interaction, peer to peer interaction, academic rigor at the graduate level, and the comparability of the distance education for residential offerings.

Besides the VIU documentation ACICS did not provide any examples to demonstrate that its standards effectively address the quality of an institution's distance education and therefore did not demonstrate compliance with 602.16(c).

Regarding Section 602.17(c) ACICS did not demonstrate that it obtained sufficient information to determine compliance during an onsite review with respect to the review of VIU, with the specific evaluation failures just stated in Section 602.16(c).

For Section 602.17(e) ACICS failed to demonstrate that it conducts its own analysis of institutional information and documentation to

determine compliance with its standards in their review of San Diego University of Integrative Studies, SDUIS.

Specifically, ACICS received public comments and a 400-page response from SDUIS that failed to demonstrate that ACICS reviewed the comments or response as required by the agency's policies and procedures.

Besides the SDUIS documentation, ACICS did not provide any examples to demonstrate that it conducts its own analysis of information and documentation as required by its policies and procedures, and therefore did not demonstrate compliance with Section 602.17(e).

Finally, for Section 602.15(a)(1) the oversight failures revealed in the reviews of VIU and SDUIS do not demonstrate that the accreditation review and monitoring processes used by ACICS are adequate to identify compliance issues and call into question the agency's administrative and/or fiscal capabilities.

The review of the capacity inquiry was

conducted in accordance with the procedures for review of agencies during the period of recognition as described in Section 602.33. The department received four public comments in response to a Federal Register notice invitation for comments, and those comments are incorporated in the analysis.

For the RNU inquiry the staff recommendation to the senior department official for this agency is to terminate recognition.

This recommendation is based on our review of the agency's RNU inquiry response and supporting documentation.

Our review of the agency's inquiry response found that the agency is not in compliance with the Secretary's criteria for recognition. ACICS failed to demonstrate compliance with Sections 602.15(a)(1), 602.15(a)(2), 602.17(c), 602.18(c), and 602.19(b).

For Section 602.15(a)(2) ACICS failed to demonstrate that it has confident and

knowledgeable individuals trained for their roles as site visitors, members of the decision-making body, or other agency representatives. For example, as described in Section 602.17(c) of the final staff analysis ACICS sent a site visit to RNU in anticipation of their review of distance education it failed to demonstrate to the department that the site visitor was qualified and trained to evaluate distance education.

Similarly, in Section 602.16(a)(1)(ii)

of the draft staff analysis department staff

noted that the site visit team wrote in its

report that they were unable to, quote,

"retrieve, view, or assess any instructional

materials," end quote, and that students, quote,

"did not have access to or possess course

textbooks," end quote.

These learning materials issues were not listed as deficiencies in the team report which indicates a lack of training on the agency's standards and therefore a lack of administrative capability.

Beside the RNU documentation ACICS did not provide any information or documentation regarding the training of any agency representatives and therefore did not demonstrate compliance.

Regarding Section 602.17(c) ACICS

failed to demonstrate that it obtained sufficient
information to determine compliance with its
standards during its onsite reviews of RNU.

Specifically, ACICS does not obtain student
surveys in sufficient quantities to be
meaningful, nor to meet its own policies and
procedures in the review of RNU.

ACICS also has not demonstrated that it collects sufficient information regarding students using other methods. In particular, the site visit team for the initial accreditation review in 2017 found that RNU's student files failed to include documentation of prior education as all the files included international diplomas that had not been evaluated for validity, and no documentation of student or

graduate involvement in program design or oversight as required by ACICS standards.

Remarkably, the files also showed that over two accreditation review cycles no students violated satisfactory academic progress or had withdrawn. These findings coupled with the limited response from the student surveys should have been red flags calling into question the existence of a legitimate student population. Therefore, ACICS has not demonstrated that it obtained sufficient information to determine if an institution complied with the agency's standards when conducting an onsite visit.

For Section 602.18(c) ACICS failed to demonstrate that it bases accreditation decisions on published standards in its review of RNU.

Specifically, ACICS admitted that the RNU onsite administrator did not attend the required workshop, and that was a, quote, "failure to comply with procedural standards," end quote.

However, ACICS provided no information or documentation on the failure of the agency to

enforce its current policies and procedures
related to this requirement nor on how to prevent
the failure to meet this requirement from
happening in the future.

ACICS also admitted that RNU checked that it was accredited on its initial self-assessment when applying for accreditation, but the agency responded that it could easily verify that claim. Yet ACICS did not provide any information or documentation that it did verify that claim, nor did ACICS provide the agency's policies and procedures for reviewing and verifying the self-assessment claims in general.

Further, ACICS applied a small population exemption to the review of RNU's placement rate. However, that exemption was not included in the agency's written policy at the time, was not discussed by agency staff in its accreditation recommendation, and was not included in the action letter as a reason for the acceptance of the low placement rate. Therefore, ACICS has not demonstrated that it based its

accreditation decision on published standards in its review of RNU.

Regarding Section 602.19(b) ACICS failed to demonstrate that it has effective monitoring and evaluation approaches in the review of RNU. Again, ACICS provided a list of 14 oversight efforts outside of the regular renewal of accreditation activities, but even with those oversight efforts ACICS still did not uncover the continuation of serious areas of noncompliance identified in the 2017 site team review, such as insufficient or unavailable learning materials, inaccurate faculty files, and curricula issues, and that were found again in the 2019 site team review.

Following ACICS's renewal visit in 2019 it placed RNU on show cause, quote, "given the sheer number of findings of non-compliance, and the fact that the institution has fallen so far out of compliance in such a short period of time," end quote, and that the, quote, "council specifically noted that a number of issues

identified during the renewal of accreditation process were identical to those found during the initial review," end quote.

Therefore, ACICS has not demonstrated that its monitoring and evaluation approaches are effective in identifying an institution's continued non-compliance with agency standards.

Finally, for Section 602.15(a)(1) the numerous oversight failures revealed in the review of RNU do not demonstrate that the accreditation review and monitoring process used by ACICS are adequate to identify compliance issues, and again, call into question the agency's administrative and/or fiscal capabilities.

The review of the RNU inquiry was conducted in accordance with the procedures for review of agencies during the period of recognition as described in Section 602.33. The department received four public comments in response to a Federal Register notice invitation for comments, and those comments are incorporated

in the analysis. 1 2 Therefore, as I stated earlier, for each of the four reports and inquiries the staff 3 4 is recommending that the senior department 5 official terminate recognition of ACICS. 6 are agency representatives here to answer your 7 questions. Thank you. Primary readers, do you 8 CHAIR KEISER: 9 have questions for our staff? 10 DR. PRESSNELL: Not at this time, no. 11 CHAIR KEISER: Mary Ellen, do you have 12 any questions for the staff? 13 DR. PETRISKO: No questions. 14 CHAIR KEISER: Any member of the committee, questions? If not we invite the 15 16 agency representatives to appear before us, and 17 they are Ms. Michelle Edwards, Ms. Karly Zeigler, 18 Dr. Rafael Castilla, and Dr. Billy Ferrell. 19 Welcome. 20 MS. EDWARDS: Good morning. My name 21 is Michelle Edwards and I'm the president and CEO 22 of the Accrediting Council for Independent

Colleges and Schools, commonly referred to as ACICS.

For nine years prior to becoming president and CEO of ACICS I was a chief academic and compliance officer at a school accredited by ACICS. In that time I served as an ACICS commissioner, a member of the council which also serves as the board of directors. Additionally, I participated in at least 50 school visits as an evaluator. I appreciate the opportunity to speak to members of NACIQI as you prepare to provide recommendations to the senior department official regarding our continued recognition as an accreditor.

Three of my colleagues join me today and I would like them to introduce themselves.

MS. ZEIGLER: Good morning, everyone.

I'm Karly Zeigler, director of accreditation at

ACICS. In my role I'm responsible for oversight

of the accreditation process, initial application

procedures, policy development, and the

replacement verification program. I've been in

this position since August of 2020 and before that I was manager of policy and institutional compliance. I've been with ACICS as a whole since 2010 and I pass it over to Dr. Castilla.

DR. CASTILLA: Good morning. I'm Dr. Rafael Castilla, chair of the council and board of directors of ACICS. I also serve on the academic issues committee of the New Jersey President's Council.

I have an MD degree from the Corpus
University Foundation, Bogota, Colombia, and an
MBA from Rider University in New Jersey. I am
working postsecondary career education for 32
years, 24 of which at Eastwick College in New
Jersey where I serve as executive vice president.

Since I moved from the faculty to the administration 18 years ago I have led all accreditation processes with institutional and programmatic agency. My accreditation experience from the institutional side and formed by the decision to join the ACICS council two years ago.

I am passionate about education policy

and access to higher education with a focus on diversity, innovation, and quality. I quickly found that the ACICS council and staff shared my values with a focus on enhancing policies and procedures to lead member institutions to deliver high-quality programs that serve the needs of our diverse student population and the communities where they live.

I am proud to be part of this organization and look forward to the continued success of ACICS and its member institutions.

Next is my colleague Dr. Billy Ferrell.

DR. FERRELL: Thank you, Rafael and good morning everybody. As you heard I'm Dr. Billy Ferrell. I'm here today in my capacity as ACICS council chair elect. I also serve as one of the designated public members on the council.

I currently serve as assistant superintendent at Cityscape Schools. That's an open enrollment public charter school district in Dallas, Texas.

As for my educational background I

have a master's degree and a doctoral degree both in education. My master's is from Oral Roberts
University and my doctorate is from Argosy
University in Dallas, Texas.

In prior years I served as an academic dean of a non-profit vocational college for over 21 years. My tenure there contributed to remarkable achievements such as a full articulation agreement with Texas A&M University in Commerce, Texas. And we were also selected by the Department of ED to host a cadre of university professors from China who wanted to learn more about career education.

And like my colleague Dr. Castilla

I've been a member of the council since 2018 and

I've served as an evaluator for ACICS since 1998.

And like Dr. Castilla I'm honored to be part of

this organization, to be able to support the

extraordinary work that's been undertaken under

Michelle Edwards' leadership in these past four

years.

And we all look forward to answering

any of your questions today. So, let me now turn it back over to Michelle.

MS. EDWARDS: I know we have a lot of ground to cover today and I will get into the details of several areas of interest identified by NACIQI and the department.

But before I do that, however, I would like to address an important development that directly impacts this committee's review of ACICS' recognition.

Earlier this week the Department of Education's Office of Inspector General released a report to the Secretary dated March 2, 2021 regarding the department's handling of ACICS' petition for re-recognition in 2016 and the department's subsequent reinstatement and review of ACICS' recognition.

This report corroborates many of the assertions that I will make throughout this presentation regarding the inconsistent application of the recognition standards by the department's accreditation staff, the staff's

continuous moving of the goal posts regarding how much and what sort of evidence is required to demonstrate compliance, and the disparate demands and expectations placed on ACICS as compared to other recognized institutional accreditors.

The OIG's mission as stated on its website is to serve as an independent, non-political entity within the department responsible for identifying waste, fraud and abuse, and to recommend actions to address systemic weaknesses and improve ed programs and operations.

In this case the OIG's objectives were to determine, one, the process used by the department to assess ACICS' compliance with the recognition regulations from 2016 through 2018, and two, what evidence the department considered in its review of selected recognition criteria, and whether the department's conclusions were supported by the evidence.

The OIG determined that the department did not comply with the regulatory requirements

in its 2016 review of ACICS, as also found by a federal judge. But the OIG goes much further.

The OIG also found that the Office of the Under Secretary in the Obama administration was involved in the department's review of ACICS to the point where the OUS directed questions for the department's accreditation staff to ask ACICS that did not relate to the recognition criteria, and directed the accreditation staff to deny ACICS' requests for time extension.

The accreditation staff told OIG that they felt pressured and perceived a disregard for the accreditation procedures by the OUS. The OIG reports the accreditation group director described the OUS involvement as, quote, "not part of the normal recognition review process," end quote, and he said that what occurred during the ACICS review was, quote, "not the norm."

The accreditation staff told the OIG that, quote, "OUS' level of involvement was unprecedented during the ACICS review, and that OUS' disregard for the recognition regulations

unnecessarily slowed and negatively affected the recognition process for ACICS."

OIG says that the accreditation group director told them that the, quote, "level of involvement from OUS led the accreditation group to feel that the OUS officials under Secretary King did not trust them to do their job," end quote, and the OIG reports that the accreditation staff stated that the supplemental questions raised by OUS, quote, "appeared to be piling on ACICS, were unnecessary, and were not always relevant to the review."

The OIG summarized this section of its report by stating, "Failure to consider all available and relevant evidence when making a recommendation decision could also call into question the integrity of the accreditation process and damage to the department's reputation."

Specifically, the department's recognition practices and objectivity during the process, and overall competence, could be called

into question.

Of course, damage to the department's reputation is not the only casualty when the department takes recognition action contrary to the regulations and to the available evidence.

It goes without saying that the department's actions in 2016 have caused tremendous damage to ACICS' reputation.

In addition, schools that were forced to find alternate accreditation spent untold millions of dollars to accomplish what never should have been necessary.

The second part of the OIG's review looked at the actions by the former SDO under Secretary DeVos to review ACICS' 2016 application and the subsequent decision by the judge to remand ACICS' case back to the Secretary for further consideration.

The Secretary directed the SDO to review the evidence in the record when the department withdrew ACICS' recognition in 2016, and the subsequent information that ACICS

provided in May 2018.

The SDO determined that in 2016 ACICS in fact was in compliance with 19 of the 21 regulations cited in the withdrawal decision and could comply with the remaining 2 regulations in 12 months, and the Secretary concurred with that decision.

The OIG sampled the SDO's reasoning and supporting documentation for 6 of these 19 findings and determined that the SDO's conclusions in every case were supported by the evidence.

The OIG also said that it, quote, "did not identify any evidence cited that contradicted the SDO's conclusions," end quote. Let me repeat that. The former SDO determined in September 2019 based on evidence in the full record in 2016 along with the supplemental evidence through May 2018 that ACICS complied with 19 of the 21 recognition regulations in question and could demonstrate compliance with the 2 remaining regulations within 12 months.

The OIG reviewed the SDO's work, determined that the evidence supported the SDO's conclusions, and found no evidence to contradict the SDO's conclusions. Nearly all of the purported issues on which the findings of non-compliance under discussion today are based from 2016, 2017, and 2018, prior to the determination of ACICS' compliance by both the SDO and the Secretary in the fall of 2018 that has now been reviewed favorably by the OIG.

The OIG explained that too many of the department's recognition procedures rely on subjectivity by reviewers and a lack of detailed procedures to guide the review of recognition petitions. The OIG determined that this lack of procedures, quote, "can and has led to inconsistencies across agency reviews regarding the documentation that is deemed sufficient to demonstrate compliance with federal recognition requirements," end quote.

The OIG further determined that, quote, "the lack of specificity in the department

recognition review guidelines allows for differences in opinion when evaluating accrediting agencies' compliance with recognition criteria, and that determination of what constitutes sufficient evidence to demonstrate compliance may be inconsistent among accrediting agency reviews."

The OIG made several recommendations to address the problems that it identified. In response to the OIG's report Secretary Zais wrote, quote, "We agree with your findings and expect your recommendations."

This new development makes clear that much of the basis for ACICS' appearance here today have been undercut by the findings of the non-partisan independent OIG to which the Department of Education has now agreed on the record.

The narrative being pushed by activist groups and political opponents of career colleges that ACICS is an incompetent rogue agency, woefully out of compliance with the recognition

requirements is and always has been complete fiction. Because this OIG report is obviously material to today's proceedings I would ask that the entire report be made a part of the record.

Nevertheless we are here today. Our obligation is to address the findings in the four reports before you to explain why those findings are incorrect and to demonstrate why you should reject the department staff's recommendations that ACICS' recognition should be terminated.

I would ask you to judge us based on the text of the recognition criteria and that you consider all the relevant evidence demonstrating compliance. As you know, and as the OIG confirmed, the department staff failed to do so in 2016 and we believe they have done so again regarding these reviews.

The fundamental question before this committee, the senior department official, and the Secretary is whether ACICS complies with the recognition criteria. Sitting before you today I can tell you unequivocally that I believe that

ACICS is in compliance with the recognition requirements as established by the Department of Education and Congress, and I am prepared to defend that statement in whatever level of detail is required by members of this committee.

As you consider ACICS today I want to remind you pursuant to NACIQI's charter that you were chosen to serve in part based on your expertise, integrity, impartiality, and good judgment. Unfortunately, as the former Under Secretary acknowledged to the OIG in OIG's earlier report in 2018 the recognition process is, quote, "potentially driven more by policy preferences than regulatory requirements," end quote.

I ask and hope that your decision is based on the facts and the recognition criteria, not outside pressure or desire to change accreditation as we know it.

I was a member of the council in 2016 when ACICS faced a fundamentally existential question, would we continue to operate in the

future. At the time my answer to that question was straightforward, yes. But I knew then that ACICS needed to implement significant changes in order to live up to its mandate of advancing educational excellence at independent, non-public career schools, colleges, and organizations.

I believed then as I do today that

ACICS has an important role to play and an
obligation to fulfill that role effectively with
integrity, accountability, and transparency. I
agreed to become president and CEO of ACICS in
July 2017 knowing full well what I was getting
myself into. My mandate was to be a change agent
and I have embraced that mission from day one.

I believe in the value of accreditation. I believe in the value of career education, and I believe that on behalf of the students served by our schools we can and must set high standards for ourselves and then live up to them.

I'm proud to sit here today and tell you that ACICS is a fundamentally different

organization than it was five years ago. ACICS has implemented a number of change initiatives that have been grounded in three essential principles -- agency effectiveness, quality improvement, and institutional integrity and accountability. These are not platitudes.

In the past five years we implemented nine changes to our bylaws and completed a comprehensive review of our policies and procedures (audio interference). We also made 86 changes to our accreditation criteria.

While we made a number of significant changes, and I will speak to them in depth throughout the day, I'd like to turn it over to my colleague Karly Zeigler to provide an overview.

MS. ZEIGLER: Thank you, Michelle, and thank you to all of you members of NACIQI for the opportunity today. I will focus my remarks on just the significant changes we've implemented in the past five years, specifically relating to those three principles that Michelle mentioned,

agency effectiveness, quality improvement, and institutional integrity and accountability.

When it comes to agency effectiveness one criticism in the past was that of our governing body, the commissioners serving on our council that they were largely representative of the member institutions we accredited as is the case with most accrediting agencies.

We've expanded and diversified the membership of our council to ensure that we have robust and varied outside perspectives from beyond the realm of career colleges, and of course to protect against potential financial and other professional conflicts of interest.

Five years ago our council of 15
members included 4 public members, or individuals
not affiliated with or accredited by ACICS, which
even then was more public members than the
federal regulations required. Today we have nine
council members and six, or two-thirds of them
are public members.

In terms of quality improvement I

cannot overstate our work has been in this area.

As Michelle mentioned we've implemented almost

100 new accreditation criteria and procedural

changes to improve the effectiveness of the

accreditation process.

some examples include our board of ethics procedures and codes of ethics for volunteers, include training, workshops, and continuous learning opportunities (audio interference), an expanded scope of interim onsite review which takes place between the renewal of our accreditation evaluations, enhanced teach-out requirements, and recruitment and admissions monitoring improvement, including training onsite teams specifically to monitor admissions personnel and activities, including listening in on recorded or live calls, reviewing text instant messages and emails, and reviewing other training materials, manuals, and scripts.

Through our own systematic review process we've further updated a number of areas of our standards, including distance education

policies and procedures, requirements for the campus effectiveness brand, for both ACICS and institutions to be able to further continuously monitor outcomes and evaluate their effectiveness, as well as our student achievement standards. We've even increased our retention standard for degree programs. And in recent years the majority of our institutions were performing above the previous standard.

We've also established a more rigorous process for collecting and verifying data, monitoring progress and holding our schools accountable. Our Campus Accountability Report or what we refer to as the CAR collects data on our campuses and programs semi-annually at both program and campus level.

The CAR tracks individual students by name and unique ID, not just a collective number (audio interference). We developed the placement verification program, or PVP, that relies on a custom built web-based application to facilitate the submission and review of graduate placement

information submitted by our ACICS member schools. It provides a user-friendly process for the submission of placement information for verification by the graduate and/or employer directly to ACICS prior to validation by ACICS review team as an appropriate placement.

This system also includes integrity safeguards such as capturing and comparing IP addresses for all submissions and placement confirmations to avoid fraud.

I myself have worked at ACICS for 10 years and I can confidently say that the work we have done in the past 5 years is transformative. We're focused on ensuring the quality of education and the integrity of our institutions serving our students, and I believe in the integrity and effectiveness of the organization. Thank you again for the opportunity to share my perspective, and now let me turn it to Michelle.

MS. EDWARDS: Thank you, Karly. To say we have put our blood, sweat, and tears into enhancing our policies and procedures would be an

understatement. I am proud of the schools that have shown their commitment to our shared objectives and to committing themselves to continuous improvement. We are all stronger together.

Let me share with you some key statistics that illustrate who we are today. We set bright line standards for student achievement, specifically in terms of retention rates, placement rates, and licensure exam pass rates.

Let's start with student retention rates. We require a minimum of 60 percent retention in a given year in order to be in compliance, but we encourage our schools to go beyond that minimum and have established 70 percent as the benchmark, the rate we're moving everyone towards. I am proud to say that 100 percent of our schools are in compliance with the 60 percent retention rate, and in fact the average retention rate today is 79 percent.

We also track overall placement rates,

whether or not individuals graduating or completing a program in an ACICS school are able to obtain a job in their field of study or training. We require schools to meet a placement rate of at least 60 percent and as for the retention rate have also set 70 percent as the benchmark. Today the average placement rate for our institutions is 73 percent, and those placements are rigorously verified by ACICS.

We track licensure pass rates annually with the submission of the CAR. Those falling below the compliance rate at 60 percent are placed on a monitoring status and required to provide periodic updates and develop a plan to improve their rates. The average licensure pass rate for the 2020 reporting period was 81 percent.

We have faced challenges and setbacks in our journey to build a better future. We are operating in a larger ecosphere, one that presents parallel challenges that we cannot entirely mitigate from financial and

technological changes to social and political ones.

In 2016 we had approximately 855 campuses enrolling over 440,000 students, and we had 39 staff members. Let me tell you about ACICS today.

We currently have 84 campuses enrolling over 48,000 students, 10 staff members. That's an average of 8 to 1 school to staff, and certainly in line with other institutional accreditors. Additionally, we have not had to cancel or postpone any site visits due to a lack of personnel. We currently accredit campuses in 21 states and 8 countries outside of the U.S.

According to the most recent College Scorecard our institutions had a 58 percent average graduation rate. Also, 27 percent of our campuses do not participate in Title IV.

According to the most recently published Cohort

Default Rate Report our institutions had an average cohort default rate of 10 percent.

We have zero campuses owned by

publicly traded companies. Twenty percent of our campuses are not-for-profit. Ninety-three percent of our campuses are degree granting, and 74 percent of our institutions operate bachelor's or master's degrees. These are statistics that should be celebrated, not described as bottom of the barrel.

Do we still have work to do? Of course. As the former Secretary recently acknowledged in our recognition decision other recognized accreditors have work to do as well. But let me say this clearly and unequivocally. ACICS complies with the recognition requirements as established in the Department of Education's regulations.

Since 2016 reviewed by the SDO and Secretary confirmed we were in compliance with all but two of the recognition criteria, and I believe ACICS currently demonstrates full compliance with the two recognition criteria flagged by former Secretary DeVos in her November 21, 2018 order.

We should be judged objectively. I welcome an in-depth review of how my organization is operating today. Please ask us detailed questions about how we conduct evaluations, how we hold our schools and ourselves accountable while fostering continuous improvement.

I'm proud of the work we've done and I only ask for a fair shake. Unfortunately I believe we've been denied that thus far. I believe that the Department of Education failed to apply the recognition criteria to ACICS in a fair and objective way.

I recognize those are bold statements to make and I don't make them lightly. But I feel compelled to raise them as part of this process, particularly in light of the new OIG findings. ACICS has also raised these directly with the department as part of our detailed reply.

I believe ACICS is being held to standards and a level of scrutiny that are not applied to other accreditors, that fail to give

my organization the appropriate professional discretion granted to accreditors regarding the enforcement of our standards, and that are not required by the recognition regulations.

I believe that department staff has assumed facts simply not in evidence. I also believe that department staff once again failed to consider evidence relevant to the recognition criteria and has failed to fully review all 9,400 pages in the 139 exhibits provided over the course of this current review.

at times misread, misunderstood, or misapplied both the recognition regulations and the ACICS accreditation standards and policies informing its recommendations, and that it unfairly has substituted its judgment on accreditation decisions for those properly made by ACICS.

And finally, I believe the department staff's recommendations have relied on factors that Congress and regulations did not intend to be considered, and have been influenced

improperly by political and policy pressures from within and outside the department.

I urge members of NACIQI to embrace your mission wholeheartedly to provide recommendations to the Department of Education regarding accreditors' compliance with the recognition criteria.

At the last meeting of this committee a former NACIQI member said, quote, "The duty of NACIQI and the department is to evaluate whether an accreditor has established satisfactory standards and set in motion practices to ensure compliance going forward."

I believe ACICS complies with all recognition criteria, and I urge you to consider all of the evidence presented in support of that statement. At the same time I urge you to consider your actions in a larger context, both the role of the proverbial triad in promoting educational excellence, and the specific legal parameters established to make that structure function effectively for all parties involved.

If there are to be legally binding changes to the accreditation process and the expectations placed on accreditors those changes must be made explicitly and through a rulemaking and/or legislative process. Until that happens ACICS should be held to the same standard, the same rules, and the same processes as any other accreditor.

Now let me get into some specifics.

I want to preface these comments with a reminder of the gravity of the recommendation before you today. I've attended every NACIQI meeting since starting in this role four years ago, and this is the first time I have seen an agency responding to more than one report at a time.

As you can imagine there's a lot at stake and a lot of ground to cover here today. I ask that you afford ACICS the appropriate time this morning for this presentation. I am confident we will demonstrate we fully comply with the recognition criteria.

The first item on the agenda is ACICS'

final report on compliance. The catalyst for today's appearance by ACICS in front of NACIQI is the 2018 order from Secretary DeVos requiring ACICS to prepare a compliance report addressing two specific issues.

First, the Secretary directed ACICS to submit evidence regarding the training of ACICS' site visitors, the qualifications of the data integrity reviewer, and the activities of the ethics review board as required by Section 602.15(a)(2).

And second, the Secretary directed ACICS to submit evidence that it requires the members of its intermediate review committee to find conflicts of interest attestation in accordance with Section 602.15(a)(6).

In the draft staff analysis regarding training department staff acknowledged that ACICS provided, quote, "information and documentation related to the competency of its representative including a merited description of the training provided along with documentation of the

communication of the required training and training activities," end quote.

Department staff noted also that,

quote, "training activities included a refresher

training for all site visitors, along with

additional training webinars in specialized

areas, educational activities in distance

education which was applicable to those site

visitors qualified to serve in that role."

The final report prepared by
department staff found that ACICS had provided
documentation showing that all active team
chairs, and all but three active team members had
completed the refresher training.

Two of these three team members, each of whom had served on ACICS' visiting team for more than a decade, have now completed all other refresher training, and will provide third party comments later in these proceedings.

The last team member noted by department staff was an emergency last minute visit team member who had not previously served

on an ACICS team. A site visit team was scheduled to evaluate an institution that offers a graduate level nurse anesthetist program.

Because the pool of evaluators is quite small ACICS had to identify and utilize a new evaluator, G. Randall, who holds a Ph.D. in nursing and a master of science in nurse anesthesia.

ACICS explained on the response to the draft staff analysis that this evaluator was trained onsite at the start of the evaluation visit by the ACICS staff member. But the final report on compliance failed ACICS for failing to provide documentation of that one-off just in time training.

ACICS has now formalized its training materials and documentation protocols for just such just in time training on the rare occasions when it's necessary. ACICS appreciates the department staff's acknowledgment of the high quality and sufficiency of ACICS' legacy and ongoing training. Neither the draft staff

analysis nor the final report raised any questions or concerns regarding the extent, safety, or quality of either the legacy and ongoing training that ACICS provides to representatives, or the refresher training that ACICS developed in response to the Secretary's order.

The Secretary required ACICS to demonstrate, quote, "existing evaluators have received the approved training," end quote, but she did not prescribe how ACICS would make that demonstration. 602.15(a)(2) requires ACICS to have evaluators, quote, "qualified by education experience in their own right and trained by the agency on their responsibilities as appropriate for their roles," end quote.

ACICS provided resumes for its

evaluators to demonstrate their education and

experiential qualifications, and there is nothing

in the final report that challenges the

qualifications of the ACICS evaluators.

Nevertheless, after acknowledging that ACICS has

provided all of the training for evaluators required by the recognition regulations and raising no questions about the quality of the training department staff alleges that ACICS did not comply with Section 602.15(a)(2) because it asserts we did not demonstrate the effectiveness of the training we provided.

ACICS is concerned that the department staff is once again applying unwritten standards in its review of ACICS by stating in the final report that ACICS cannot demonstrate the efficacy of its training programs. A June 2018 report by the department's OIG supports our concern that staff used arbitrary standards when evaluating evidence, likely because no written procedures exist to help staff define how much is enough, and the OIG repeated this criticism in its report this week.

It determined that the department lacked written procedures for the review of evidence, and as a result often held agencies to different and subjective standards. This is such

an example.

As a result the department's new regulations of July 1, 2020 make it clear that if the agency documents that it has a written policy in place it is deemed compliant with the department's requirements unless the Secretary can point to specific evidence that proves the agency's policy was ineffective.

The department is required to prove evidence of failure in order to find the agency's policies to be ineffective. In the case of this compliance review ACICS provided evidence that the training materials developed in response to the Secretary's 2018 order were comprehensive, and that site visitors either completed the training, or were removed from the list of active participants.

It is clear that ACICS has met the requirements to provide training to its active site visitors and team chairs, including by creating new refresher training courses designed to ensure that seasoned site visitors are updated

on new policies and procedures that ACICS has put into place, and to remind them of their responsibilities and ethical requirements in acting in such a role.

report to support a conclusion that the training programs that were the subject of the Secretary's 2018 order were ineffective. Absent such a finding, and as will be confirmed by the third party commenters, ACICS is confident that its training policies are effective and fully address the requirements of the Secretary's order.

It's undisputed that ACICS provided all of its described routine and refresher training to every member of its evaluator ranks exactly as described by the Secretary and required by Section 602.15(a)(2) and the accreditation handbook. ACICS fully complied with its recognition requirement.

The final report on compliance notes that ACICS provided information to address questions and comments in the draft staff

analysis on the ethics review board, and there are no observations in the final report on compliance regarding the data integrity reviewer. ACICS appreciates the department staff acknowledgment that there are no remaining issues and that ACICS has fully addressed these matters.

With regard to the second issue on conflict of interest attestation the final report prepared by department staff concludes that ACICS provide the information necessary to demonstrate compliance with this recognition regulation, and there is no evidence of any conflict of interest in the record. ACICS appreciates the department staff acknowledgment that this issue is resolved.

To summarize, ACICS has fully addressed the two issues identified by Secretary DeVos in her 2018 order directing preparation of the compliance report. Department staff acknowledge that ACICS has provided the information and documentation required by the recognition regulations.

The only thing that is provided by the

department staff in support of its recommendation to terminate recognition is an alleged failure to document to staff's satisfaction that the training ACICS provides to its evaluators is effective, even though such effectiveness has not been questioned in the final report on compliance, and is not an element of the recognition regulation.

ACICS fully complies with the recognition requirement, and we respectfully ask this committee to reject the department staff's recommendation.

Next I would like to take some time to discuss the institutions which are mentioned in the three separate monitoring reports you're reviewing today.

The first monitoring report was directed by the Secretary in her 2018 order when she asked ACICS to provide information regarding several different recognition regulations even while finding that ACICS was in compliance with those regulations.

The remaining two monitoring reports were initiated by department staff and were driven largely by press accounts regarding testimony that ACICS gave to CHEA and ACICS' oversight of a couple of institutions.

Discussion of these institutions is intermingled throughout the three reports and forms the basis of each termination recommendation. I would like to provide you with an overview of these three institutions, namely Reagan National University, San Diego University of Integrative Studies, and Virginia International University, and will then discuss the specific allegations in each report.

I'll start with Reagan National
University, or RNU, which has attracted the most
attention and generated the most outrageous
allegations.

RNU is a small school founded in 2010 in Sioux Falls, South Dakota, that offers bachelor's and master's degree programs. RNU applied to ACICS for initial accreditation in

2016. At the time it was authorized by the Secretary of State to provide postsecondary education in South Dakota unaccredited and had a population of approximately 50 students. After establishing its eligibility for accreditation and completing the application materials it hosted an ACICS initial grant visit team in February 2017.

ACICS sent a team of five evaluators to conduct a two-day site visit to RNU. This was a highly experienced team whose members collectively had more than 30 years of evaluator experience, and had conducted more than 200 visits for ACICS.

RNU reported in its application materials that it offered programs via distance education, and the team included an evaluator to review the distance education offerings. The team quickly determined, however, that RNU did not actually offer distance education as defined by ACICS.

Instead, the RNU delivery model was

more like independent study and the evaluation was conducted accordingly. RNU's over-reliance on independent study was cited as a finding of non-compliance by the initial visit team.

The February 2017 team made six team findings of non-compliance. RNU responded to the team report in March 2017, but that response did not address all of the issues. ACICS deferred the application in its April 2017 team meeting and required additional evidence that RNU had come into compliance.

ACICS reviewed that subsequent response at its August 2017 team meeting and again determined that compliance issues remained. It was only in December 2017 after receiving and reviewing three substantive responses with documentation from the institution that ACICS determined that RNU had finally addressed all of the compliance issues and gave RNU an initial grant of accreditation.

ACICS policies allow for an initial grant of accreditation up to three years for an

institution not previously accredited by a recognized agency. Because RNU had struggled to demonstrate compliance ACICS gave it only a two-year grant of accreditation through December 31, 2019.

Under our procedures this meant that RNU would have to begin the re-accreditation process to renew its accreditation in mid-2018, just months after receiving initial accreditation.

During the month after RNU obtained accreditation it was subject to ongoing monitoring and oversight by ACICS. ACICS required RNU to participate in a half-day orientation program called ACICS Fundamentals for New Members: A Guide for New Members on Requirements for Maintaining Accreditation. This orientation was provided by my colleague Karly and was attended by RNU's president and its academic dean. It covered such topics as annual and periodic reporting, the PVP program, institutional planning centered on the campus

effectiveness plan, and substantive changes.

One of the key monitoring tools was the CAR which gathers student outcome and achievement information. The ACICS CAR format evolved as the PVP evolved and by 2018 institutions were required to file CAR reports every quarter so that ACICS received constantly updated information on student retention and graduate placement results.

One of RNU's earliest CAR reports indicated a zero percent placement rate, prompting the ACICS to issue a show cause directive. We soon determined, however, that the issue was not that graduates were not getting jobs, but that RNU was not reporting the placements properly through the PVP portal. Once the reporting protocols were fixed RNU reported placement rates consistent with ACICS' requirement.

As I described earlier, the PVP process requires placements to be confirmed directly to ACICS by the graduate or the employer

before they can be considered valid placements in the placement rate calculation.

In October 2019, only 22 months after RNU obtained initial accreditation, ACICS sent a five-person team to conduct RNU's reaccreditation evaluation. This was another deeply experienced team with over 40 years of collective service that collectively had done over 600 evaluations for ACICS.

During this two-day site visit the team observed classes in session, talked to faculty, staff, and students, and reviewed administrative records and staff and personnel files. In the end the team found a small struggling school with 70 students and it cited 28 findings of non-compliance.

Given the large number of findings of non-compliance that had developed in the 22 months since RNU first obtained accreditation ACICS issued a show cause directive on its first review of the team report and response in December 2019 which was the first step in the due

process for removing RNU's accreditation.

In accordance with normal ACICS

procedures ACICS -- RNU was scheduled to respond

to the show cause directive at ACICS' April 2020

meeting. In February 2020 a reporter from USA

Today wrote an article in which he reported going

to the school's location twice and finding it

closed.

The sensationalistic report went on to imply that the school did not exist and perhaps never existed, and it made a host of other false and misleading assertions and innuendos regarding ACICS' accreditation of RNU.

Following contact from the reporter

ACICS sent a representative to conduct an

unannounced visit to RNU on February 8, 2020.

This was just over a month after ACICS had placed
the institution on show cause and less than a

month following notification from the institution
stating that they intended to respond to the show
cause.

The representative also determined

that the campus appeared to be abandoned and spoke with an RNU administrator. Later that same day RNU notified ACICS that it was voluntarily relinquishing its accreditation effective immediately. It's worth noting that RNU was authorized to operate by the state of South Dakota throughout this entire period, was never in the Title IV program, and was never approved by SEVP to issue student visas.

We don't know why RNU suddenly vanished in February 2020, but we do know that a highly experienced team found a small and struggling school in operation in October 2019. The team found the school significantly out of compliance with the accreditation standards, and ACICS immediately began the process of removing RNU's accreditation. That process was well underway when the reporter showed up and found a locked door.

We suspect that the RNU owners had determined that efforts to retain its accreditation could not succeed and they instead

simply walked away. All of ACICS' interactions with RNU going back to 2016 are well documented in the record before you today.

Next I want to share some background and history regarding San Diego University of Integrative Studies, or SDU. SDU is an institution in San Diego that offers programs to the graduate level. It is or was affiliated with the USA English Language Center or Centers.

SDU began talking with ACICS about initial accreditation in 2015. It eventually completed some of the preliminary application materials and steps, and ACICS staff conducted an initial resource visit in June 2016 to determine whether SDU was prepared to move forward with its application.

During this preliminary application

phase the question of the affiliation between SDU

and the center arose. At the time the center was

accredited by ACCET, another recognized

accreditor, and ACCET had issued a show cause for

the center.

During the June 2016 resource visit staff advised SDU that the relationship with the center would have to be explained and the show cause order from ACCET would have to be resolved before SDU's application to ACICS could move forward.

At that same time ACICS was working with SDU in 2016 this committee voted to recommend withdrawal of ACICS' recognition.

ACICS soon thereafter imposed a moratorium on initial applications, effectively preventing further action or movement on the SDU's application.

Once ACICS' recognition was restored in April 2018 and ACICS subsequently lifted the moratorium on initial applicants, ACICS in March 2019 invited SDU to revise its application. In its letter ACICS advised SDU that it first would have to address the issues raised in the June 2016 resource visit report, including the ACCET actions regarding the center. SDU never provided this information and ACICS concluded that SDU had

abandoned its application and considered this matter closed.

In June 2019 the Chronicle for Higher Education wrote an article that among other things said that SDU was pursuing ACICS accreditation while it was appealing a denial of re-accreditation by ACCET. This article to which ACICS did not contribute is demonstrably wrong for several reasons.

First, because SDU offered programs to the graduate degree there can be no doubt that it was accredited by ACCET which only accredits institutions with programs to the associate's degree.

Second, it is undisputed and well documented in the record that by 2018 the center which was accredited by ACCET had further distanced itself from SDU by obtaining its own license to operate from the California Bureau of Private Postsecondary Education and by organizing itself as a separate legal entity.

And third, SDU's application to ACICS

was frozen in the preliminary stage in 2016 and was never reactivated. Despite repeated explanations by ACICS department staff continues to question our compliance with Section 602.28(d) because it says that ACICS did not take ACCET's action into account during its review of SDU.

ACICS documented that it required SDU to explain the issues with ACCET which ACICS then routinely would have verified and confirmed with ACCET to determine whether SDU as an initial applicant was eligible to move forward with its application.

ACICS provided the department with several examples of it doing just that with regard to other institutional applicants as required by its own standards and the recognition requirement.

In this case, however, SDU never provided the required information and ACICS never had the opportunity to follow its normal procedures because the SDU's application for initial accreditation was derailed by the

moratorium in 2016 and was never revised or continued.

Department staff also accuses ACICS of violating its own procedures in Section 602.17(e) by failing to take into account public comment it received about SDU. This allegation completely ignores the well documented fact that ACICS sent these comments to SDU and required it to respond in writing.

Department staff then misreads the ACICS accreditation criteria and imagines a non-existent step in the application process in which ACICS must resolve public comments that the recognition requirements do not even require it to collect before an institution's application can advance.

Finally, the department staff uses these baseless observations about SDU's application to conclude that ACICS may not be in compliance with Section 602.15(a)(1) regarding administrative capability because its staffing and other resources might not be sufficient to

conduct effective evaluations.

To be clear, the department staff speculates on this point based on the application of SDU which never proceeded much beyond the preliminary phase, which never was invited to prepare a self-evaluation, which never hosted an evaluation team, and which never was even considered for accreditation by ACICS, let alone the recipient of ACICS accreditation.

Instead, SDU's preliminary application was derailed by the department's flawed effort to remove ACICS' recognition in 2016 and was never reactivated. Again, ACICS' interactions with SDU as described above are well documented in the record before this committee today.

A third university is Virginia

International University, or VIU. VIU is a nonprofit institution offering primarily bachelor's
and master's degree programs in a variety of
business and technology fields. It has been
accredited by ACICS since 2018.

ACICS conducted a routine two-day re-

accreditation visit to VIU in January 2018 with a team of six evaluators plus two accreditation staff members. Ms. Daggett observed the visit on behalf of the department staff. At the time of the visit VIU enrolled approximately 325 students.

The team made 10 findings of noncompliance, including findings about the distance
education program, faculty preparation and
qualification, record-keeping, and curriculum.

VIU responded to the team report that ACICS deferred action on the re-accreditation application at its April 2018 meeting and requested additional information regarding the correction of the findings. ACICS subsequently awarded a new grant of accreditation in August 2018.

The State Council for Higher Education in Virginia, or SCHEV, conducted its own site visit to VIU in August 2018. SCHEV identified five findings of non-compliance, issues with record-keeping, faculty, and the business

education program which it shared with ACICS six months later in February 2019.

SCHEV noted that two of its five findings were repeats from its evaluations in prior years. SCHEV staff advised ACICS in February 2019 that they would recommend to the SCHEV board that it begin its (audio interference) to revoke VIU's license. The SCHEV board accepted the staff's recommendation in March 2019, setting up an opportunity for VIU to appeal and seek a resolution with SCHEV.

Following consultation with SCHEV

ACICS issued a show cause order to VIU. It

required VIU to respond to the allegations made

by SCHEV and to demonstrate its compliance with

the ACICS standards in a personal appearance at

the ACICS meeting in May 2019. ACICS heard the

testimony but continued the show cause order

until its August 2019 meeting while requiring VIU

to provide additional information regarding its

compliance.

VIU ultimately reached a solution with

SCHEV that included the suspension of its distance education program, and it retained its SCHEV license to operate even today.

Following the SCHEV resolution and after receiving the in-person testimony from VIU at the May 2019 meeting, and reviewing additional documentation at the August 2019 meeting, ACICS vacated its show cause directive.

Department staff criticizes ACICS both because the findings of non-compliance by the ACICS team in January 2018 were not the same as those made by the SCHEV team in August 2018, and because ACICS was reacting to the SCHEV action.

Department staff said that some overlap would be expected between the two reports, even though they were conducted nearly nine months apart by different teams applying different standards because the staff assumed without any evidence or proof that the variables reviewed by the two teams would have been the same.

The department staff ignores the fact

that the ACICS team did find numerous issues of non-compliance at VIU and that ACICS required VIU to correct, and that there was in fact some overlap in the areas of non-compliance between ACICS and SCHEV.

Some months later the SCHEV team found other issues that violated SCHEV's rules, prompting ACICS to issue a show cause order to VIU and requiring VIU to appear before ACICS to address these issues.

ACICS on the other hand asserts that its cooperation with SCHEV to share information and to hold institutions accountable for compliance is an example of the triad working exactly as it's intended to work.

As the former SDO noted in her 2018 report to the Secretary, quote, "Congress established a regulatory triad to oversee institutions participating in Title IV programs so that all three entities can share responsibility for monitoring compliance and identifying issues of non-compliance."

It's also important to note that ACICS in mid-2020 finalized an overhaul of systems education standards and policies with the assistance of an advisory committee and a third party distance education expert.

These new and revised standards hold institutions to a high standard of compliance regarding the delivery of distance education They expand the documentation needed programs. to demonstrate an institution's readiness to deliver effective distance education courses and programs including appropriate technology and infrastructure to protect student privacy and maintain effective delivery, reinforce and strengthen the expectations for substantive interaction among students and between students and faculty, require specific institutional policies regarding academic integrity expectations and oversight of the distance learning environment, expand the requirements for faculty teaching distance education courses, and strengthen the requirements for institutions to

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monitor and evaluate the effectiveness of the distance learning program and the achievement of educational learning goals.

Recognition decisions must be made on an agency's current standards and policies rather than policies and standards from the past. As noted in the recently updated accreditation handbook full compliance is based on, quote, "whether the agency has the appropriate policy, procedure, or standard in place and has adhered to those policies, procedures, and/or standards."

I'll now address each of the monitoring reports. The first report is the monitoring report directed by Secretary DeVos.

In her 2018 order Secretary DeVos directed ACICS to provide a monitoring report regarding several recognition regulations even though she explicitly found ACICS in compliance with those regulations.

In the final report the department staff concludes that ACICS has not demonstrated that it continues to comply with Sections

602.15(a)(1) and 602.19(b). ACICS is confident that it fully complies with the requirements of those sections.

In regard to Section 602.15(a)(1) the final report on monitoring focuses solely on ACICS' financial situation, finding that, quote, "department staff has no basis to believe that ACICS will be able to turn around its precarious financial situation," end quote."

Let me say at the outset it is more than a little ironic that the department staff now urges the termination of ACICS' recognition due to perceived financial concerns that were caused entirely, 100 percent by the department's previous attempt to withdrew ACICS' recognition in 2016 in violation of federal law.

I also note rather than describing

ACICS' financial situation as precarious, the

department staff made an entirely different

observation in the draft staff analysis on

monitoring when it stated the following. Quote,

"Although the documentation indicates that the

agency is currently operating at a deficit and is projected to do so until 2023 ACICS reported sufficient reserves to cover the operating deficit, and the level of those reserves is in line with those of other similarly sized accrediting agencies."

The draft analysis also reported,
quote, "The financial projections included within
the agency's budget reflect a measured growth at
a realistic level which projects that the
operating deficits will be eliminated by 2024,"
end quote.

ACICS currently has invested reserves in excess of \$8.6 million. Its projected operating loss for FY 2021 ending June 30, 2021 is \$1.4 million with its projected operating losses for FY 2022 and 2023 at \$903 and \$380,000 respectively.

Accordingly, its realistic budgets for the next several years have it beginning FY 2024 operating on a breakeven basis with nearly \$6 million still in reserves. To reiterate, the

department acknowledges that ACICS has sufficient reserves to cover its expected losses and a realistic plan to eliminate that deficit, yet it now characterizes our financial position as precarious.

The department staff analysis on monitoring found that ACICS had reserves comparable to those of other similarly sized accrediting agencies that were sufficient to cover its operating deficits until its realistic plan allowed it to eliminate the operating deficits.

The final report on monitoring did not reverse course and find that ACICS does not have adequate financial resources to carry out its accrediting responsibilities as ACICS is required to demonstrate in accordance with the regulation.

Instead, the final report on monitoring simply notes that, quote, "Department staff has no basis to believe that ACICS will be able to turn around its precarious financial position," end quote.

This conclusion is wholly opposite from the draft staff analysis, entirely unsupported by any evidence in the record, and pure conjecture by the department staff. It is not a finding of non-compliance with a recognition regulation.

Similar to other recognized institutional accreditors a substantial portion of ACICS' revenues come from accrediting fees paid by member institutions. Once the recognition issues are resolved ACICS expects a modest increase in membership, thereby resulting in increased dues.

Furthermore, with increased membership revenues from ACICS sponsored conferences and workshops will further strengthen the agency's financial standing.

The only other issue raised in the final staff report on monitoring is ACICS' oversight of its members as required by Section 602.19(b). The only concern raised by the department staff to support its finding of non-

compliance deals with ACICS' oversight of VIU which I discussed in detail earlier as well as a passing reference to the separate report on RNU.

For the reasons already discussed and incorporated here I am confident that ACICS conducted a thorough review of VIU, and that it fulfilled its responsibilities under the triad when SCHEV raised its concerns with VIU.

I also reiterate that ACICS last year completed and implemented revised distance education standards that further strengthen ACICS' requirements and oversight of this increasingly important delivery mode.

Section 602.19(b) is also one of the areas of the SDO's review in 2018 that the OIG looked into in this week's report. The SDO and the Secretary in the fall of 2018 found that ACICS complied with the requirements of this section.

According to the OIG the SDO found,
quote, "ample evidence of ACICS' monitoring
actions," and that "there were numerous examples

that ACICS had many effective mechanisms to monitor and evaluate its institutions," end quote.

The OIG also reports the SDO to have determined that, quote, "it would be inaccurate to review the documents in the record and conclude that ACICS only takes action as a result of information obtained by other agencies," end quote, and noted instances where ACICS had found problems that it shared with other regulators as well as instances where it reacted to problems brought to its attention by other regulators.

There is abundant information in the record demonstrating that ACICS closely monitors its accredited institutions.

Next I'd like to address the final staff report on capacity. The final staff report focusing on ACICS capacity concerns also questions ACICS' compliance with 602.15(a)(1) as well as Section 602.16(c), 17(c), and 17(e). The staff analysis again is wrong and ACICS is confident it fully complies with these three

criteria.

When discussing Section 602.15(a)(1) in this report department staff focuses on ACICS' oversight of VIU and SDU which I discussed earlier. Here, department staff conclude incorrectly that ACICS' actions with regard to these institutions did not demonstrate that ACICS was effective in identifying compliance issues which the department staff asserts could be the result of a lack of administrative or fiscal capability.

Department staff also assert without foundation or support that, quote, "it appears that inadequate staffing and other resources are likely the reason for the ineffective evaluation mechanisms," end quote.

As ACICS made clear in the voluminous documentation provided to the department staff and throughout this presentation the basic premise that ACICS' evaluations of VIU and SDU were flawed is ineffective and wrong.

And even if questions on this point

remain department staff does not find with any certainty that its oversight concerns amount to non-compliance with Section 602.15(a)(1). The department staff again speculates about what could be an issue, and that other possible concerns appear likely.

The department makes no observation regarding how or why severing resources are inadequate, or attempts to connect its speculations to its perceived concerns about ACICS' oversight of VIU or SDU.

Regarding Section 602.16(c) and the evaluation of distance education programs the final report again criticizes ACICS' evaluation of VIU in January 2018. In this instance department staff quotes a single statement from the site visit team that reported that the team reviewed a number of distance education courses, quote, "to verify that online courses provide the opportunities for interaction between faculty and students and among students," end quote.

The department staff concludes that

this single phrase in a single 2018 team report for a single institution, quote, "does not demonstrate that ACICS conducted a comprehensive review of the quality of distance education at VIU during its onsite visit, nor does it demonstrate an effective review of distance education at its accredited institutions overall," end quote.

The department staff fails to report that ACICS assigned an evaluator to each team specifically to review the distance education program. In addition, the team report template in use by ACICS teams for many years, including for the VIU visit, has an entire section specifically dedicated to the assessment of distance education programs.

The report template in use for the VIU visit included 32 questions, many with subparts, that the team had to answer regarding distance education. The distance education on the VIU team made a number of observations, both positive and critical, about the VIU distance education

program.

Included in the distance education section of the report were a number of comments by the team regarding observations of classes, interviews with faculty and students, and reviews of documentation demonstrating usage of the LNS by faculty and students.

It is irresponsible for the department staff to draw a sweeping conclusion about ACICS' compliance with recognition regulations from a single statement in a single team report.

First, the department staff finds
nothing improper or inadequate about the actions
of the ACICS team during the VIU site visit that
was observed in person by the department staff.
Only the way the team chose to report its actions
was insufficient to satisfy some undefined
measure of effectiveness.

Second, the purpose of the site visit report was to describe the team's actions during the re-accreditation visit to this particular institution, not to build a record to demonstrate

ACICS' compliance with the recognition requirements.

It is improper for department staff to conclude a single statement by a single team reporting on one aspect of its assessment is insufficient to prove that ACICS and its teams are effective in their assessments at other institutions across the membership.

This is particularly true when the final staff report ignores documentation in the record demonstrating both a substantive and thorough review of distance education conducted by the VIU team and the ACICS standards, policies, and procedures regarding the assessment of the distance education program across our membership.

The final staff report criticizes

ACICS repeatedly because it coordinated the
investigation of allegations regarding VIU with

SCHEV which it is required by recognition

regulations to do so as a member of the triad,

and it states that, quote, "ACICS never

independently investigated the issues raised in the SCHEV audit," end quote.

This statement is not accurate. It ignores the fact that ACICS issued a show cause order to VIU obligating it to explain the issues raised in the SCHEV report and to demonstrate that it continued to comply with the ACICS accreditation standard.

ACICS' review of these matters included a mandatory personal appearance by VIU leadership in front of ACICS and documented responses to findings of non-compliance outlined in the show cause orders in March and May 2019.

The discussion in the final staff report on capacity regarding ACICS' compliance with the requirement in 602.17(c) regarding effective site visits also focuses almost entirely on the evaluation of VIU with a passing reference to RNU. The department's analysis, however, provides no information that the ACICS team visit was in any way inadequate, only that the ACICS findings of non-compliance were not the

same as the findings of the SCHEV team eight to nine months later.

Among the most egregious error in the final report on capacity inquiry is the discussion of ACICS' compliance with 602.17(e). For this issue the department staff focuses entirely on SDU. As I mentioned earlier, ACICS never accredited or even considered accrediting SDU which never proceeded past the initial inquiry stage.

The final report on capacity inquiry says that ACICS never considered the public comment it received regarding SDU. That is simply wrong. The department says that ACICS solicited and received limited comments about SDU (audio interference) have not submitted any evidence to demonstrate that it has engaged in any substantive review of either the comments, or SDU's documentation, or considered any appropriate response in review of the comments or documents, end quote.

The department staff completely

ignores the documentation that ACICS provided demonstrating that it forwarded those public comments to SDU in June 2016 for review and response, and that SDU responded later that same month. This all occurred before ACICS conducted the initial resource visit to SDU.

Moreover, department staff misreads
the ACICS accreditation standards and
manufactures a nonexistent step in the evaluation
process regarding these public comments.

Department staff observed that, quote,
"completion of the public comment step would
require an analysis of the comments and a
preliminary assessment of those comments and the
institution's response before moving on to the
next step," end quote.

But there is nothing more than the department staff's opinion or speculation. There is no public comment step in the ACICS application process. Instead, consideration of public comment informs each phase of the process, including the preliminary review, the resource

visit, the team evaluation visit, and consideration by the council.

And finally, I would like to discuss the final report on RNU. The final report on RNU describes five areas of non-compliance with the recognition regulations including Sections 602.15(a)(1), 15(a)(2), 17(c), 18(c), and 19(b). I've already addressed ACICS' compliance with 15(a)(1) in the final report on monitoring and the final report on capacity inquiry, 602.19(b) in the final report on monitoring, and 17(c) in the final report on capacity. I also addressed ACICS' compliance with 602.15(a)(2) in the final report on compliance.

ACICS complies with the requirements in Section 602.15(a)(1). In the final report on RNU the department again questions whether ACICS has adequate administrative staff and financial resources to carry out its accrediting responsibilities as required by Section 602.15(a)(1), this time basing its conclusion on ACICS' alleged failure to address all of the

issues raised in the draft staff analysis on RNU.

The department staff finds the outstanding issues in Section 602.18(c) and 19(b) do not demonstrate administrative capability.

Agency staff did not confirm RNU met the workshop attendance requirement in the review of the application for accreditation, nor verified the answers provided on RNU's pre-application self-assessment.

As an initial matter ACICS notes that the department staff concern about the workshop attendance and the pre-application self-assessment are related to RNU's initial accreditation efforts in 2016 and early 2017.

It is unclear to ACICS why such ancient issues are the subject of a monitoring report being considered in 2021. In any case ACICS' operations are drastically different now than they were then.

RNU in 2016 sent someone to the ACICS accreditation workshop other than the CEO as required in the ACICS accreditation criteria.

The department criticizes ACICS because it says that ACICS, quote, "provided no discussion or documentation on the failure of the agency to enforce its current policies and procedures related to this requirement," end quote.

The department's conclusion that this one-off instance from nearly five years ago in particular calls into question ACICS' administrative capability is wholly disproportionate.

The department's other criticism of ACICS in this regard stems from the conclusion that ACICS did not verify information provided by RNU in its 2016 pre-application self-assessment for initial accreditation.

Specifically, the department notes
that RNU selected yes from a dropdown menu on the
electronic application in response to the
question is the institution currently accredited.
RNU, however, did not provide any additional
information as requested on the application form
including the identity of the other accrediting

agency, or the effective date of the other agency's grant of accreditation.

ACICS explained in its response to the draft staff analysis on RNU that it could not determine whether RNU selected yes in error, or if it was perhaps confused about the terminology. It is undisputed that RNU was not accredited by another recognized agency which was a simple fact for ACICS to confirm in conversations with RNU and by checking other agencies' directory information.

Nonetheless, the department challenges
ACICS' administrative capability because it says
that, quote, "ACICS did not provide any
information or documentation that it did verify
that claim, nor the agencies' policies and
procedures for reviewing and verifying the selfassessment claims in general."

It is not clear why ACICS would maintain documentation of such a routine and simple step as confirming in 2016 that an applicant institution was not accredited by

another agency, or what sort of documentation department staff in 2021 would find persuasive.

More importantly, department staff disregards the entire initial application process that ACICS has explained and that department staff AHS observed and reviewed many times. Socalled self-assessment claims made by institutions seeking to pursue initial accreditation by ACICS are limited to basic eligibility information that ACICS routinely verifies in subsequent conversations with the initial applicant, by staff during the initial resource visit, in the self-evaluation process, by the evaluation team during an initial accreditation visit, and by the council when considering whether to grant initial accreditation.

The final report on RNU challenges

ACICS' compliance with the requirement in Section

602.15(a)(2) that the agency has confident and

knowledgeable representatives trained for their

roles. The department bases its finding on a

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question about the qualifications of a single distance education evaluator and on a statement included in the initial site visit report.

ACICS notes again that the department is focused on the initial site visit to RNU that occurred in February 2017, more than four years ago. The department notes that ACICS had included in its response to the draft staff analysis on RNU its response to the same criterion in the final report on compliance, but the department finds that, quote, "ACICS did not respond specifically to the concern in the draft staff analysis regarding insufficient training of its representatives."

However, the department fails to note that ACICS' response to the final report on compliance included documentation of its training materials and activities which ACICS incorporated as an exhibit to its response to the draft staff analysis on RNU. Department staff did not cite the adequacy of training of representatives as a finding in the final report on compliance.

If documentation provided by ACICS is sufficient to document compliance with a specific requirement in one report the same documentation must be acceptable to document compliance with the same requirement in another report. This is another example of the department staff's repeated failure to review documentation provided by ACICS in violation of the Administrative Procedures Act.

In the draft staff analysis on RNU the department made the following observation.

Quote, "RNU's application and the team report from the initial site visit stated that RNU was seeking review of the programs offered online as distance education as noted above. However, based on the visit report, no distance education specialist was assigned to the site visit team to conduct a review of the distance education."

The department's observation is not correct. ACICS explained and documented in response to the draft staff analysis on RNU with respect to Section 602.17(c) that an evaluator

named Mr. Bleacher had been identified to RNU as the team member who would review the distance education program along with other responsibilities.

Because the team determined there was no distance education program to review Mr.

Bleacher's role on the team as reported on the report cover was to review his other responsibilities.

In the final report on RNU the department now raises for the first time a question about whether Mr. Bleacher in fact was qualified to review a distance education program.

ACICS could have provided this information easily to the department staff if it had been requested.

Mr. Bleacher has more than 25 years of experience as a faculty member, administrator, and curriculum and training designer in both onground and online programs, including serving on a team that developed the online program presence for a community college in Colorado.

At the time of the RNU visit he was

Dean of Faculty at Strayer University where he oversaw online and on-ground faculty, and designed online training and education materials. He was eminently qualified to review the distance education at RNU if such a program had existed.

In the draft staff analysis on RNU the department also questioned with regard to Section 602.16(a)(1)(ii) a comment made by the initial evaluation team in 2017 regarding the availability of instructional resources for students.

The department concludes that this statement constituted non-compliance with the ACICS accreditation standard, but because the team did not cite it as a finding of non-compliance the department says that this must demonstrate a, quote, "lack of training on the agencies' standards and therefore a lack of administrative capability."

However, as noted in its response to the draft staff analysis it is inappropriate and disproportionate for the department staff to read

a single statement in a team report from four years ago, substitute its judgment on a question of institutional compliance for that of the site visit team, and conclude that this single observation is an indication of poor training of team members, or the lack of administrative capability on the part of ACICS.

In addition, even if there is merit to the staff's observation, the finding wholly disregards the department staff acknowledgment in the final report on compliance that every active evaluator in the ACICS evaluator pool has undergone refresher training regarding the evaluation process.

The department's particular concern about its findings in regard to Sections 602.16(a)(1)(ii) and 17(c) is the basis for its conclusion that ACICS has not demonstrated that it properly trained its representatives for their roles as required by Section 602.15(a)(2).

But ACICS has demonstrated that the department's observations and concerns about a

single team visit more than four years ago are inaccurate and unsubstantiated. ACICS has demonstrated and documented its compliance with Section 602.15(a)(2).

The final report on RNU with regard to Section 602.16(a)(1)(ii) makes several incorrect statements of fact and determines that ACICS does not, quote, "adhere with fidelity," end quote, to its statement -- standards regarding curricula, even though it concludes that ACICS is substantially -- in substantial compliance with the recognition regulations.

Most notably, the department finds incorrectly that RNU changed from, quote, "distance education to 100 percent participation in independent study, to 100 percent in-person scheduled classes in a matter of only a few months," end quote.

ACICS explained in detail in its response to the draft staff analysis on RNU that its 2017 evaluation team determined that RNU in fact had never offered distance education, and

that its delivery model when it sought initial accreditation from ACICS instead was one of independent study.

The final report on RNU finds ACICS to be in substantial compliance with the fiscal and administrative capacity requirement in Section 602.16(a)(1)(v) but it nevertheless questions ACICS' fidelity to the requirement based on a truly astonishing analysis by the department staff.

Specifically, the department takes the clear position that ACICS has a responsibility to investigate the background, qualifications, and experience of audit firms before it will accept financial statements prepared by them. No other accrediting agency is held to this standard.

The draft staff analysis questions

RNU's choice of auditors by stating, "However, it
is not clear that ACICS' confirmed financial

statements are certified by an independent

certified public accountant.

"The financial statements for a South

Dakota-based institution are on the letterhead of Wang & Associates which includes an address in Washington, DC. From the department's research that accounting firm has no web presence or apparent expertise in the review of financial statements, or institutions of higher education."

ACICS verified the web address of Wang & Associates in a few seconds with a handful of keystrokes in a Google search and we found that the auditor who signed this audit is listed as having been certified by the DC Board of Accountancy since 1990.

ACICS provided all of this information in its response to the draft staff analysis, even though it had no obligation under the recognition regulations to conduct such an investigation.

Our response to the draft analysis said, "ACICS has no reason to doubt that the audited financial statements that RNU provided are anything other than what they purport to be. Nothing in the recognition regulations obligates ACICS or any other recognized accreditor to

confirm the licensure of an institution's auditor, to check the auditing firm's web page to ascertain its level of experience in auditing for institutions of higher education, or to question why an institution has engaged an auditor in another state.

"Absent some indication of fraud or other impropriety which doesn't exist here, ACICS accepts audited financial statements on auditor letterhead at face value, and has every reason to believe that every other recognized accreditor does the same."

The final staff report on RNU
acknowledges the submission of this information,
but it states, quote, "However, ACICS did not
provide the protocols it used to determine that
there was no reason to doubt the submission of
financial statements for a small institution
located in South Dakota by an accountant based in
DC with no apparent experience with institutions
of higher education, or if the agency were to
discover potential fraud or impropriety related

to the submitted financial statements," end quote.

There is no recognition regulation or policy that requires ACICS to have such protocols. The department, which could not find Wang & Associate's web page, and apparently is unaware that the Wang offices are just blocks away from the department's headquarters, has no basis for concluding that Wang has, quote, "no apparent experience with institutions of higher education," end quote.

Even if the department's supposition that Wang did not have experience with institutions of higher education is true that would be irrelevant here. RNU did not participate in Title IV and the auditor had no responsibility to review Title IV compliance or other matters unique to institutions of higher education.

Wang simply had to conduct a routine financial audit of a small business enterprise which any CPA firm is inherently qualified to

handle.

On these dubious observations the department staff finds that ACICS is in substantial compliance with its regulation, even though it finds that ACICS does not adhere with fidelity to its standards.

It will no doubt come as a surprise to both, (a) to institutions that they may be required to justify to their accreditors why they choose a particular auditing firm, and (b) to other accreditors that the department expects them to develop and implement protocols for determining whether an institution's choice of auditing firm warrants investigation, and whether the auditing firm has an acceptable level of experience with institutions of higher education before the accreditor decides to accept the financial statement.

The outrageous position taken by the department staff with regard to ACICS' obligation to vet an institution's auditor is yet another example of both holding ACICS to different

standards than the department imposes on other institutional accrediting agencies, and of the department's repeated practice of inventing recognition standards that have not been promulgated through a rulemaking process as required by the Administrative Procedures Act.

It's worth noting that the OIG report this week examined the SDO's review of this topic. The OIG reports that the SDO found that ACICS, quote, "used multiple tools to monitor its member institutions' financial responsibility, and to take appropriate action when an institution's financial capacity is in question or insufficient," end quote.

The SDO also found according to the OIG that, quote, "that ACICS provided evidence that it is diligent in the financial review of its institutions," end quote. This finding by the SDO in September 2018 was at exactly the same time as the 2018 RNU audit by Wang & Associates of which the department now questions ACICS' fidelity to the regulations.

The final report on RNU also asserts that ACICS has not demonstrated that it conducts site visits to institutions that collect sufficient information to evaluate an institution's compliance with accreditation standards as required by Section 602.17(c).

ACICS first notes that the department staff reaches this sweeping conclusion about ACICS' compliance based solely on the department's review of RNU. The final report on RNU says that ACICS told RNU that, quote, "at least 10 percent of students across all disciplines and day and evening schedules will be surveyed which set the agency's own expectation for the number to be completed," end quote.

The department again misunderstands our policy. Our policy sets the number of students who would be surveyed, not the number of surveyed students who would have to return the survey instrument which of course none of us can control.

The final report then finds that ACICS

did not follow its own policies because during the 2019 re-accreditation visit only 3 of the 70 current students returned their survey instruments, rather than 7 as the department seemed to expect.

Even if the analysis were correct, the department is basing a finding on the agency's non-compliance on the fact that four students did not return a survey instrument to the evaluation team.

The department then concludes, quote,

"Overall, ACICS has not (audio interference) that

it obtained sufficient information regarding

students during its onsite visit because it does

not obtain student surveys in sufficient

quantities to be meaningful, nor has it

demonstrated that it collects sufficient

information regarding students using other

methods," end quote.

In making this conclusion which is again based on a single team report the department ignores at least five other statements

in the RNU team report indicating the team's interaction with students.

The final report on RNU then observed that the draft staff analysis stated that observations and findings related to the student population seemed to point to issues that were not explored by the 2017 site visit team which it said should have been red flags calling into question the existence of a legitimate student population.

The department failed to note, however, that several of its observations which I reiterate were from the 2017 evaluation in fact were cited as findings of non-compliance by the evaluation team. The department's assertions that these matters were not explored by the site visit team is simply wrong. There is no evidence whatsoever to doubt the presence of a legitimate student population at RNU. ACICS fully complies with the requirements in Section 602.17(c).

The final report on RNU finds ACICS out of compliance with the requirement in Section

602.18(c) that it base its accreditation decisions on its published standards. conclusion is based in part on the department's determination that the RNU chief onsite administrator did not attend an ACICS accreditation workshop in 2016 as required by ACICS standards, that ACICS did not document how it confirmed that RNU was not accredited by another recognized agency when it completed its application for initial accreditation in 2016, and that the 2017 initial visit team collected only three surveys rather than seven surveys as the department staff mistakenly thinks ACICS standards require. ACICS addressed these assertions above and will not repeat that discussion.

The only additional assertion made by the department in this section is that ACICS did not follow its own policies when it declined in 2019 to enforce the placement rate standard and take action on two programs with exceptionally small enrollment when all other RNU programs had

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placement rates above ACICS' minimum requirement.

Specifically, RNU's annual report for the year ended June 30, 2018 indicated that one bachelor's degree program had successfully placed one of the two graduates from the program and a second bachelor's degree program had placed two of its four graduates.

ACICS explained in its response to the draft staff analysis on RNU that, quote, "ACICS historically has not imposed strict outcomes requirements on very small programs with 10 or fewer students or graduates such as the two RNU programs in question, although it still routinely monitors these programs," end quote.

The department concludes that this use of ACICS' discretion to apply an unwritten exemption and to waive its strict requirement when it deems appropriate, quote, "does not demonstrate that ACICS bases its accreditation decisions on published standards."

Based on the department's observation ACICS revised its policies as of May 2020 to

require that institutions must request and justify such an exemption for programs with small numbers of students or graduates.

The final report on RNU acknowledges this policy change, but the issue nevertheless and incorrectly remains a finding. ACICS has more than adequately demonstrated that it makes accreditation decisions based on its accreditation standards notwithstanding the department's focus on a handful of very old observations regarding one institution. ACICS complies with this recognition requirement.

And finally, the final report on RNU finds that ACICS does not adequately monitor institutions to identify problems with continued compliance as required by Section 602.19(b). It repeats an issue from the draft staff analysis regarding differences between RNU's initial campus accountability report and its subsequent CAR.

ACICS addressed this issue in its response to the draft staff analysis, but the

department apparently misunderstood. RNU submitted its initial CAR report in July 2016. As ACICS explained, initial CAR reports at that time were prepared in hard copy and collected information from various aspects of an institution's operations.

After RNU obtained initial accreditation it was required to file the standard CAR report. Its first such report for the year ended June 30, 2018 was due in November 2018.

Prior to 2018 ACICS had converted the standard CAR to an electronic format and revised the CAR report to focus solely on student outcomes in large part driven by the department's insistence in 2016 that ACICS develop and enforce bright line student outcome requirements even though the department did not impose these same requirements on other institutional accreditors.

These revisions were necessary in order for the student outcome information to populate the placement verification program

database that the former SDO lauded in her 2018 report to the Secretary.

ACICS subsequently monitored the CAR report for initial applicants to mirror the standard CAR report. Department staff reviewing this matter in 2021 for some reason cannot accept the idea that our agency monitor its reporting forms between 2016 and 2018.

Department staff recounts the myriad reporting and oversight activities conducted by ACICS, yet it observes that, quote, "none of these activities resulted in ACICS uncovering any of the serious compliance issues identified in the 2017 site team review," end quote.

Department staff, however, does not explain how or why those reporting and oversight activities that ACICS implements once an institution is accredited would have identified issues of non-compliance from 2017 before RNU was even accredited.

ACICS explained to the department that the 2017 initial site visit team identified a

number of findings of non-compliance. RNU
provided several different responses over the
next many months to document that it had
addressed those issues before it finally had
demonstrated compliance and received an initial
grant of accreditation in December 2017.

Based on the record ACICS gave RNU only a two-year grant of accreditation expiring in December 2019. This meant that RNU would have to start the self-evaluation and re-accreditation process within approximately nine months of obtaining initial accreditation. In the meantime, RNU was subject to ACICS' oversight and monitoring as I described earlier.

ACICS conducted the re-accreditation visit in October 2019, just 22 months after RNU first obtained accreditation. The team found a small and struggling but functioning institution, and it identified a number of findings of noncompliance.

Because RNU had fallen so far out of compliance with the accreditation standards in

such a short period of time ACICS immediately issued a show cause order to RNU.

To summarize, RNU is a small school founded in 2010. Like many similar (audio interference) institutions it experienced some degree of difficulty with the accreditation process. It eventually crossed the threshold to demonstrate compliance with the accreditation standards and obtained initial accreditation, but ACICS required it to repeat the accreditation process in very short order to demonstrate that its initial compliance had held.

When the re-accreditation process found this not to be the case ACICS took appropriate action.

After the ACICS adverse action to remove RNU's accreditation was well underway USA Today wrote a sensationalistic story that falsely insinuated that RNU was a complete fiction, and that ACICS somehow was unwilling or unable to ferret out the deception.

The final report on RNU which was

triggered by the USA Today article finds that ACICS is unworthy of recognition by focusing on events primarily associated with a single institution's application for initial accreditation in 2016 and 2017.

Nearly all of the department's criticisms in this regard are inaccurate, incomplete, or inappropriate. ACICS has demonstrated on the record that it complies fully with the monitoring requirements outlined in Section 602.19(b) as well as all of the other recognition requirements cited in the final report on RNU.

With that the ACICS team is ready to address any questions the committee has with regard to our compliance with the recognition criteria.

CHAIR KEISER: Well, thank you very much for that very thorough report. I am going to request that we take an eight-minute break because we've been sitting here for a long time. So we will return in eight minutes which will be

at 11:31 and begin with the questions to the 1 2 agency. Thank you. (Whereupon, the above-entitled matter 3 went off the record at 11:23 a.m. and resumed at 4 5 11:36 a.m.) Well, thank you, folks 6 CHAIR KEISER: for being patient. I know we needed a break. 7 8 I'm going to try to push lunch back to -- hoping 9 we will get through the questions to the agency. 10 I do want to now recognize the two 11 lead readers to begin the questioning of the 12 agency, and that is Mary Ellen Petrisko and 13 Claude Pressnell. The floor is yours, folks. 14 DR. PETRISKO: Thank you, Art. Before I get started with the questions that I had 15 16 before my preparation but also on the basis of 17 the presentation from the agency for which I 18 thank you. I thank you for that detailed 19 presentation. Very helpful. 20 I want to acknowledge the fact that at 21 the beginning of your presentation you noted that 22 a report has just been issued by the OIG.

have -- the readers have not seen that report, so

I want to acknowledge that it exists, but also

acknowledge that we don't have access to it. We

have not had access to it.

And so as we go forward if there are elements in that report that the agency wishes to refer to in responding to other questions about what we have seen and what the staff analysis said and all the evidence that's been provided please refer to that orally, but again note that we (audio interference) seen it so we won't be able to really incorporate that into this discussion.

So with that, again, welcome, good morning, thank you for being with us today. I would like to start my questions, our conversation in talking about the work of staff in particular. Those of us who have worked in accreditation know that the councils, the commissions, very dedicated, very hard-working. Their work is more episodic. They're not there every day. The staff is there all the time. A

lot of the work, preliminary work, and ongoing work, and work in partnership with the teams, and work in partnership with the council happens with the staff. So I think it's really important in talking about that capacity to deal with the agency, with the institutions and with the board, and with the evaluators to understand the staff's work.

So, I really appreciate the fact that mention has been made of what's been happening since 2016 and quite a number of changes that have happened at the agency.

I'd like to harken back to 2016 as well, and note that in the previous meeting of NACIQI working with ACICS the representative ACICS at that time mentioned a blue ribbon panel that was commissioned in that year in 2016. And I want to quote what was said about the work of that blue ribbon panel, and then ask a couple of questions about that.

So, the panel was commissioned to, and I'm quoting, "review every aspect of the

operation, including the composition and the structure of the council," and you commented on the changes there, "the composition and structure of the board of directors itself." It includes all of the current personnel and so HR has to be looked at. Human resources has to be looked at.

The sufficiency of training and the sufficiency of skills. We believe that there will be going forward very immediately substantially different people involved in every aspect of the operation. It does involve that level of depth and (audio interference) in order to pull this off, and pulling this off was with relationship to all the work and the intentions of the agency at that point to really make a number of changes to which you have referred.

So, again, I want to talk about staff.

I want to talk about the credentials of staff.

The comment was made in the materials that we received that ACICS staff have the credentials, experience, and qualifications necessary to administer the agency's accreditation activities

and finance it in an effective manner.

So, going back to the blue ribbon group in 2016 and looking at the changes. The three agency representatives at that time I believe are no longer with ACICS. The staff resumes that we saw with the application, 10 staff members that you mentioned, looking at the staff in 2016 I think the mention was 39 staff members, if not at that point at some point around then. That number came down to 10.

Looking at the current website there have been some changes since we received the information. The vice president for accreditation is no longer there, but Ms. Zeigler has taken on the role of the director of accreditation.

so my question is this. The blue ribbon committee's work, when was this concluded and what were the recommendations about staff in place at that time, and any changes to staff that needed to be made, and any additional training, or any other changes in the staff's work. Can

you tell us about that? And I want to talk about the specific processes as well. Thank you.

MS. EDWARDS: Sure. The blue ribbon panel was before I was in this role. It was created in I believe right around April of 2016 and it was discussed at the committee in 2016.

of the representatives of the blue ribbon panel became the interim president and CEO of ACICS following their appearance in June of 2016. So the role of the blue ribbon panel became more of that of an internal review since the panel was somebody that was now hired by the agency.

I do know that many changes were made in the year that -- that was Roger Williams, the year that he served as the interim president and CEO of ACICS. Many of the staffing changes were made prior to me starting in this role in July of 2017 so I wouldn't be able to speak to any of the specific reviews that he made of the staff and some of those.

I would be able to speak about the

criteria changes that were made because those were specifically reviewed and approved by the board, as well as changes to the bylaws you mentioned.

One of the major changes to the bylaws was even though the department requires one in seven are public members, our bylaws require a minimum of 40 percent must be public on our council, and currently two-thirds of our council are public.

So I would be able to speak to those type of changes that occurred. When I started in July of '17 we also made -- I made some additional reviews and changes to the staffing once I took that role to right-size the staff.

And so I would be able to speak to those questions specifically.

DR. PETRISKO: Okay. One role in particular. You referred in the materials that we had to your executive staff, and that was you as the executive director and then there were two vice presidents. They have since the time of the

materials that we received they are no longer there. So there's no vice president of accreditation, but Ms. Zeigler has taken on the role of the director of accreditation. Is that correct?

MS. EDWARDS: That is correct.

DR. PETRISKO: Is that just a replacement for that role, or has that role changed?

MS. EDWARDS: We changed the role. If you look at our staff members now we have an average tenure of 8 years with those 10 staff members. We chose instead of -- an organization with 10 individuals doesn't necessarily need multiple vice presidents. So we created -- in working with the board we created three director positions, a director of accreditation, a director of institutional compliance, and a director of operations. So that now, those three directors along with myself are the executive team, executive management team of the agency.

DR. PETRISKO: Okay, thank you. One

of the reasons why I asked the question is in looking at the qualifications of the staff according to their resumes, and the resumes that were provided were also provided a job description signed in 2018 or 2019. So at first I thought that this was new staff, but then I went back and looked at older websites and saw 10 years back that the staff has been there for 10 years and maybe longer, had actually been in place.

So, the qualifications are I think in a lot of cases a bachelor's degree and a number of years of experience, professional experience, perhaps higher education experience. Am I correct that the staff, especially the longest serving staff primarily their work and their experience in accreditation has been at ACICS? They have not had roles in higher education institutions. Their experience really came from working with ACICS, is that correct?

MS. EDWARDS: That would be correct.

DR. PETRISKO: Okay, thank you. So,

there's so many processes that go on in accreditation, even before teams are on the ground. So, could you explain to us, especially the early processes, eligibility. How does that actually happen?

We saw the self-assessment form. You mentioned it with regard to the -- whether there was or not another accreditor for RNU. How is eligibility determined by whom at ACICS?

MS. ZEIGLER: I can answer that one. So, with the initial application process as a first step is they would go to our website, look at our minimum eligibility requirements, review our criteria. If we get an email inquiry we would guide them there as well to make sure they're familiar with the steps in the process, minimum eligibility requirements as well as the criteria so they know what the expectations are obviously.

They would complete that selfassessment checklist essentially, and that is
just that, a self-assessment for them to assess

whether they would meet the minimum eligibility requirements.

We get a notification that an institution may have completed that as well as then A category, A category being based on what they attest to meeting in that minimum eligibility self-assessment, that they appear to meet our minimum eligibility, or a B would be there's a couple of areas that's uncertain. We wouldn't send the flag to reach out to them for further instructions (audio interference) institution. And then C meaning they get an automated notification saying you don't meet our minimum eligibility and that's it.

With the one A they would then get a note saying it looks like you meet our minimum eligibility. You can proceed to our registration phase. Again, that's not starting the initial application. It's completing a registration that they fill in more information about their institution, what programs they offer, enrollment numbers, things of that sort. So that way we can

get another -- that's really the first place where we assess whether they appear to meet the minimum eligibility requirements.

We look at that. We have conversations with the institution and a little back and forth usually at that stage, particularly if there's anything in the registration that we have questions on, or are questionable.

And then completing that information, looking at the program we would determine whether they can be issued an invitation to apply.

That's something that's somewhat unique to ACICS is we have to issue a formal invitation for an institution to apply. The application is not just open to any individual institution that wants to pay a fee for an application.

DR. PETRISKO: Can I ask a question?
When you're saying we look at -- they fill in
this sort of automated checklist and then we look
at this and we determine whether they're A, B, or
C. Is that one staff member? How does the staff

work with that? Is there some other committee that works -- I'm just wondering like who does it, and how many people are involved in that?

MS. ZEIGLER: So that is at the staff level. It's myself and sometimes I'm assisted by Michelle or two other staff members that work with us as well to make a determination.

Certainly if there's anything that we find questionable or are uncertain about regarding that we would make that determination together.

DR. PETRISKO: Sure. That's just

(audio interference) know. Thank you. I assumed

from your title and from how you introduced

yourself, I just wanted to verify what the

process was.

So, and if they get to the point where it is invited to apply, and what happens then?

And can you tell us, the period of application is one year after which that application is no longer considered to be in play. So what do they do at the point of application and when is that period, that one year? What has to happen by

that one year for an institution to either go forward, or to be accredited, or whatever the status might be?

MS. ZEIGLER: Once invited to apply the institution would need to upload their state approval to operate as a postsecondary institution, articles of organization, and financial audit would be provided in that first stage. And then our CPA does the review of the financial audit to determine financial stability, again, as part of the minimum eligibility to proceed. That's also once they have uploaded all those documents they would pay the application fee to process the application.

So then it goes forward. We review those first phase documents. Again, it's sent off for internal financial review. Once that is completed and we have an analysis on the financials we would then either ask for further information and staff would (audio interference) as needed, or if they say that they seem financially fit to be able to move forward in the

process then we would notify the institution that they can move forward and submit the next set of documents, including their campus effectiveness plan in preparation for the first visit which is a resource visit.

And that is a staff only visit again done by either myself or two other staff members that we have trained to do these visits. And that is essentially just looking at the institution to ensure that they have the resources, the critical areas of compliance in place to be able to move forward in the process. So that would be the next step. That's our first touch point where we go out to the institution, visit the institution to look at that.

DR. PETRISKO: Okay.

MS. ZEIGLER: From there, with the resource visit we would review that. We'd write up a report. Most often it's the case we would require an additional follow-up, a request for further information from the institution on any concerns, or recommendations.

Then that resource report again, would be reviewed at the staff level as far as their ability to meet those critical areas of compliance. It's certainly more shallow (audio interference) and less stress of a full team visit.

So then once we conduct an analysis, a review of the response to the initial resource visit and any additional documentation they provide to that staff would make a recommendation. Once again it's whether they can proceed to the next process, or next phase, excuse me, in the initial application process.

And that is then preparing for an initial grant visit. So they would submit their next set of documents which would include their self-study and evaluation, their first campus accountability report, and all the documentation in preparation for that team visit.

At that point that's when they're assigned a visit cycle, a staff coordinator, and they pull together a full team to review that

institution for the initial grant visit.

The initial grant visit as referred to several times as a team of usually five or more evaluators to look at the -- we have a chair to look at the administrative and CEP, campus effectiveness plan, a student relations specialist to look at student records, financial aid if they offer it, admissions, recruitment, all those areas, an educational activity specialist. And then for each program area a specialist is assigned as well for the program specific content.

So those specialists are assigned based on the pool of evaluators, or if we contemplated at some point during the initial process we start to review as to whether we need to -- for additional evaluators for our teams as well.

But once the team has been assigned the coordinator is coordinating with the institution to prepare for the visit, make sure all the documentation has been provided in

advance for the team to review, and then the scheduling of the visit. The team would be onsite to conduct their review.

At a minimum it would be a two-day visit for the team to get through all the materials, two to three days is the typical length of that visit. They would conduct their review and then all of the individual team reports are compiled, collected, and come back for editing, sent to the institution.

The institution then provides their response to the report as a whole, and in particular to any findings that the team found onsite. They would provide a comprehensive response to each area, and then from there that goes through the typical review to our intermediate review committee which is comprised of a panel of reviewers to make a recommendation.

They would do a full review of the response materials, the team report, and the application materials as well. And then that goes to our council and they conduct their full

1	review of the recommendation, of the team report,
2	of the response materials, of the full
3	application materials to make their determination
4	and take an action. So that's (audio
5	interference).
6	DR. PETRISKO: So, when does the
7	institution stop being an applicant? Is that
8	when the team goes out? Is that when the council
9	acts?
10	MS. ZEIGLER: When the council acts,
11	takes a final action.
12	DR. PETRISKO: So, I thought with RNU
13	I'm thinking of it now. So I was going to
	talk about RNU later, but I'll ask the question
14	talk about RNU later, but I'll ask the question now.
14 15	
14 15 16	now.
14 15 16	now. I thought with the RNU case that it
14 15 16 17	now. I thought with the RNU case that it was actually a two-year process between the time
14 15 16 17	now. I thought with the RNU case that it was actually a two-year process between the time they were deemed eligible and when there was a
14 15 16 17 18	now. I thought with the RNU case that it was actually a two-year process between the time they were deemed eligible and when there was a grant because of the two deferral periods.

was it. I didn't see any possibility of --

MS. ZEIGLER: I think the one year you're referring to is an application can only remain active for one year without submission.

So if it remains dormant, meaning the institution has not submitted to their application for one year it automatically expires.

MS. EDWARDS: And if I could add,
Karly. Until they start the self-evaluation
process to submit a self-study, that's the point
they're becoming an applicant. So up until that
point they're in the application process.

And I think to answer your question about when do they become impacted, if within one year that they have not provided anything additional to the application process to move forward.

DR. PETRISKO: Okay, thank you. You answered one of my questions which was going to be how the responses to the findings are reviewed. I hadn't seen that clearly before you said that it's actually that intermediate review

committee that takes a look at whatever the 1 2 institution will respond to in the case of findings that they write to you, they give you 3 the evidence. 4 5 And then that review committee is the group that makes a determination as to whether 6 7 those responses are adequate or not. Is that 8 correct? 9 MS. ZEIGLER: Yes. They would review 10 the response and make a recommendation, as well 11 They would also review the as our council. 12 responses for the recommendation. 13 DR. PETRISKO: I actually looked at 14 the responses from RNU. There were three 15 different response -- three different documents presented as response. The total was 3,278 16 So the committee reviews that and the 17 18 council reviews that as well? 19 That's correct. MS. EDWARDS: 20 MS. ZEIGLER: We open it up 21 electronically to them, specifically one to two

weeks prior to staff's review. Prior to the

scheduled sessions for review.

DR. PETRISKO: Okay, thank you. I should have asked this question about the eligibility. When I was looking at the eligibility criteria there were two that I wanted to ask about in particular and how these were determined.

So, eligibility criterion B is the residential enrollment and enrollment in each program shall be sufficient both to support course work and learning experiences that separately or in combination constitute measurable and defined educational program, and to enable ACICS to assess the educational effectiveness of those programs. Then it talks about distance education being considered on a case-by-case basis.

Then it also says it shall have a sufficient number of graduates from a majority of its programs to enable ACICS to assess the educational effectiveness of those programs. So, I guess in the self-assessment there's

information about how many programs, how many students, and how many graduates.

My question boils down to this. In looking at RNU 7 programs, 50 students. In looking at the resource visit the number of graduates -- six programs of the seven programs had graduates that they reported I guess in the previous year.

Three of those degree programs had one graduate. Two of those degree programs had two graduates. And if I remember this correctly one of the programs had three graduates. So I'm wondering how are those small institutions with that many programs with that number of students, how is it determined that that is -- that that meets those criteria? I guess I'll leave it at that.

And that the placement criteria being percentages. I mean, if you have one graduate it's 100 percent. If that one doesn't get placed it's zero. So, in the one case where it was a 50 percent placement rate it was two graduates, one

was placed. One was not. So, in that case it's either a zero, or 50 percent, or 100 percent. So how do you deal with those small institutions at the eligibility stage to say they meet those criteria, and those criteria are met throughout the life of the institution? How is that looked at by the staff, by the review committee, by the council? And maybe the chair would like to also respond to that.

MS. ZEIGLER: So in the initial process we look at that obviously when they first submit that registration information that's looked at. That's when we have conversations with the school to say okay, we're looking at the numbers here. We have some concerns. When do you anticipate further -- more graduates? When is your next cohort graduating? What is your -- for enrollment what are you looking at? We look at those numbers and talk to the institution then.

The institution tells us, oh, we're having a graduation here. We expect that. They

can tell us that.

When the resource visit, that's when we look at the specifics to say okay, that's when we first capture the numbers by documentation of what the current enrollments are, graduates as reported in just that past year.

Often with institutions that have not been accredited before that are startup institutions they do have small enrollment numbers in order to be viable at that point in time. So it's not uncommon to see small numbers, small cohorts, particularly for only graduating a few at a time.

Some programs with initial accreditation -- there's programmatic accreditation as well that they're seeking to obtain that will limit them to a certain. We had one school in particular that was limited to nine, a cohort of nine as far as enrollment. So all of those are part of the consideration. So looking at the numbers.

And then to determine for minimum

eligibility we say okay, we generally as a rule want to see between at least five in a program at the time of the initial grant visit. So often at our resources we'll say one or two, we have concern you're going to have to have more graduates. We want to wait until there's the next cohort or things of that nature we'd advise the institution. And then the review team would also make a determination because they're reviewing that criteria as well.

DR. PETRISKO: So, the determination was made that one graduate in these programs was sufficient to move forward. The recommendation was not made to the institution why don't you wait until this builds a little bit. The institution was five years old at this point, I believe.

But it's up to the institution whether they continue, whether they want to continue, and it's up to the committee and then the council to say yes, we will allow you to do so. Is that correct?

That is correct. 1 MS. EDWARDS: 2 you have -- these were bachelor's and master's degree programs so if they -- even though they 3 had been in operation for five years, four years 4 5 to get through the bachelor's degree and sometimes nowadays five, we felt that the fact 6 7 that they had enrollment in the program plus that 8 they had an experience graduating graduates even 9 though they were a small cohort that they did meet the minimum eligibility requirements. 10 11 DR. PETRISKO: Okay. The next process 12 I'd like to understand is -- and this was 13 referred to with regard to the SDU case. 14 only question that I have there is what is the process for reviewing other agencies' 15 16 accreditation actions, if there has been a 17 probationary action, or a withdrawal, a 18 revocation. How is that information reviewed 19 within the agency? 20 MS. EDWARDS: Karly can discuss --21 (Simultaneous speaking) 22 DR. PETRISKO: You get the

notification. Here's what happened. Then what happens? How do you look at it?

MS. EDWARDS: Karly, if you can start that I'll finish the process.

MS. ZEIGLER: For any institution if
we are -- we have eyes on notifications from
other agencies. As we all know we're all
required to notify one another of agency actions.
We review those obviously for any institutions
that have dual accreditation, or that have -that we're the institutional accreditor for.

Certainly if there's another action by an agency that would spark probably a conversation and an inquiry sent to the agency, as well as to the institution to provide further information.

And then from there that would go to the council. Or if staff (audio interference) also determine that further information is needed they may ask for further information as well. So collectively it will go to the council for review.

MS. EDWARDS: Yes. And so whether that's in the initial process, initial application process, or in the just current ongoing monitoring of an institution the council would look at that documentation once staff has gathered all of the relevant material.

DR. PETRISKO: So, if you would get a notification from a programmatic -- a nursing program, for example. And your institutions don't have any nursing programs, would you go to the institution and say -- let me take it back.

If there's an agency's action that you're not sure. Take nursing out. If you're not sure that an agency's action touches on your accreditation standards. Let me put it that way. How do you double check to make sure that it is or isn't relevant to your institution?

MS. ZEIGLER: I'll take that. So at any time -- we're an institutional accreditor, so if it's any program at the institution we will certainly investigate it. And like I said, we will collect the information. We will reach out

to the accreditor as well as to the institution to get the action letter that would state the reason for such an action. And then that will be part of the review by the council to determine whether there are any areas out of compliance with ACICS criteria.

MS. EDWARDS: And then we would be able to provide -- once we've reviewed the documentation from the other accreditor and had conversations with that accreditor we would be able to provide to aid the council in their review a side by side identifying which criteria would be applicable. But as Karly mentioned it is reviewed by the council each time.

DR. PETRISKO: Okay. And I think that answered my question. So when you do get a notification from another agency about such an action automatically you send a letter to your accredited institution and say please give us the information on this. Give us the action letter and tell us what you're doing about it. That's standard procedure.

MS. EDWARDS: It is. And we also reach out to the other accreditor we received it from to understand exactly what the issues are as well. So we do both at the same time.

DR. PETRISKO: Okay, thank you. The next process question that I have is with regard to name changes. And interestingly both of the institutions that we received information, we're talking about today are institutions that started out with one name and ended up with another one.

And we saw the information on Reagan National University which had been Si Tanka University before that. And we saw the application for the name change.

There's a place in the application for name change where information is requested for why the change is happening. And in that case the institution said they wanted to honor the former President who had died I think 9 years earlier, or 11 years earlier or something. They wanted to honor that President Ronald Reagan.

In the case of VIU which became

Fairfax University of America we didn't see that information so I wondered how that happened. In particular, with regard to that institution, that name change happened in the middle of the process of show cause, revoking the show cause, et cetera. So, the final letter that was sent I think was sent to a different president and the new name of the institution.

Here's my question. Besides the application form with the notification of the reason why the name change is being requested, is there any attempt made to get any further information about if there's anything, any other reason? Are they notifying all of their current constituents of the changes? Are they putting this out so that there's a continuity of the institution being the same institution so that it's not, you know, they're one thing one day and they're another thing another day.

How do you review it and in particular how was that reviewed with regard to Virginia

International?

MS. EDWARDS: I don't have the
Virginia International University application in
front of me since it was not part of the record
under review. So I wouldn't be able to speak to
specifics in their application, but I can tell
you that if an institution is making a business
decision to change their name ACICS typically
doesn't take exception to that.

Certainly we require information prior to it occurring. The application has probably been updated since -- I think it was in 2018 for Reagan National University, so we may have made some updates to what we request in the application.

But the first thing that we do require is that they have their verified state approval first. So they would have to have gone through the process with their state, and then at that point the state has approved the name change and we review the documents to view the same.

Obviously when the team reviews the materials and when a team is onsite they would

want to know that all the materials they are reviewing are under the new name, but there's no specific protocol to make sure there's a continuity in the previous name and the new name.

DR. PETRISKO: Okay. In that case, and -- I don't know if you have any information on this, but there was one change made because the -- in RNU's case I guess they used the signature of Ronald Reagan and at some point somebody told them they couldn't do that. I don't know if there was communication from Reagan Library, or a state, or whatever, but there was a change made in that regard. After that --

(Simultaneous speaking)

MS. EDWARDS: It's been several years, but I believe that when the council reviewed the application if I recall I think it was in their catalog possibly. And the council made that determination that they didn't feel that it was appropriate to keep that in their catalog.

Obviously without express copyright permission which they clearly didn't have.

DR. PETRISKO: Okay. All right.

Thanks. That answers I think most of my
questions on staff involvement processes. I'd

like to talk about the ARIG, the at-risk

institutions group, and the process -- still

talking about process -- for referring

institutional problems to that group.

Again looking back at the 2016 meeting with NACIQI there was a statement made that particularly for the at-risk institutions group we are making sure that we are doing our own investigation.

It looks like with the chronology of the VIU case there was the February letter,

February 11 and 12. As soon as the letter was received by ACICS there was a communication by the then vice president for accreditation to SCHEV asking about that.

But later, let me see. I think I have that as well. Okay. So February 11 ACICS was notified. Immediately thereafter, the next day there was an email from the then vice president

to council and to you, Ms. Edwards, saying at the March meeting their council will consider the staff's recommendation to revoke and decide whether to proceed with that recommendation or ask VIU to do something else.

My thought was to wait until after the March meeting and final decision to determine if a show cause directive is warranted. That decision will be communicated within days of the conclusion of the meeting so we should be ready to act accordingly.

So that was February 12. And then on March 21 after SCHEV acted it was brought to the executive committee which did act to (audio interference) bring a show cause.

So, looking back at the statement that had been made in 2016 about we need to have our own investigations when there are problems it did not appear that that happened in the case of VIU. A month went by after there was notification about the SCHEV audit before any action was taken, and it did not appear to be the case that

there was an independent investigation of the problems that SCHEV had uncovered. And I realize that there had just been almost I think it was nine months before -- several months before the SCHEV audit there had been a visit. So, could you just speak to that months and waiting for the SCHEV without doing additional investigation?

MS. EDWARDS: Sure. At the time the agency was confident that it had just completed a thorough evaluation visit at VIU, and once we had -- we had multiple conversations with SCHEV about the timeline of their visit and of course it was referenced in their letter sent to the institution and to ACICS.

So we knew that the time period was the same time that ACICS had already been there and had uncovered findings that the institution had responded to and subsequently been given a grant of accreditation by the council.

Additionally, and we noted in our response to the department that the SCHEV order immediately -- or part of the SCHEV order was

that they ceased distance education activities. So there really wasn't anything that the council could go back and look at at that point in time.

So I think coupled with the fact that we had recently had all of the information that we garnered from the visit, that we had identified the findings, and that the institution had responded satisfactorily to the findings was the reason that we didn't physically go back to the institution.

We did, however, as you mentioned issue a show cause directive which required the council to appear -- I'm sorry, required the institution to appear in person before the council to explain everything that had occurred. And they did that in compliance -- or demonstrating compliance with our criteria as well as the information that they provided regarding their response to SCHEV.

DR. PETRISKO: Okay, thank you. I realize I'm jumping around a little bit here, but I hope that it's not too disconcerting the way

I'm asking the questions.

I keep going back to 2016 conversation and what was intended at that point, and seeing how things have come along since then and changed with actions since 2016.

Again, back in 2016 during the conversation there was a discussion about the team reports, and the fact that they were primarily check boxes. And the interim director at that time replied, I'm quoting again, that, "A much deeper dive into the depths and breadth of our team reports is still necessary. We simply did what we could with this cycle, reflecting the fact that there is need for more robust structure and content for those team reports."

Can you talk a little bit about what, if anything, has changed since then? I know that the team reports now, if there's -- in one of the check boxes if there's a problem that there is narrative, and that that narrative then finds its way into a finding at the end of the report.

Sometimes that narrative is truncated

so that what goes into the finding isn't necessarily with the detail that it is in that initial narrative which has shown to be a bit problematic with regard to the -- there's no textbook, there's no computer equipment, et cetera.

Anyway, can you tell us a little bit more about the team reports, have they changed, what's the structure? Anything else besides what we've -- the team reports that we've seen, are they still being done in the same way?

MS. EDWARDS: Well, I would remind the committee that you're looking at team reports from a review that occurred in 2017 so at that point the team reports had not been dramatically changed.

I can speak to the fact that with all of the obviously criteria that has changed that affects the team reports. But the team report no longer is all check boxes as was noted in 2016. The narrative responses required by the team have been significantly added to each report,

therefore giving the council a more full picture of what the team is reviewing while they're onsite prior to the council making a determination.

And I think, Dr. Ferrell, would you be comfortable speaking to the changes you've seen as an evaluator?

DR. FERRELL: Sure. I've been an evaluator since 1998 and in those days it was solid narrative. And it was a very, very lengthy process. And the two or three days when we were trying to review all the narrative.

And then at some point in my tenure you're correct, it was decided to -- well, let's shrink the narrative and make some more check boxes.

And then in more recent history as you're pointing out it was then changed again.

And so the last trip I did which was probably a year ago, there was much more narrative, not just when there was a finding, or a possible area of non-compliance, but for example, they were asking

about community resources of the school. There are several questions that are strictly narrative as you're writing the report today.

MS. EDWARDS: And that's the case in each of our reports that the evaluators are now using. You'll find that there is significantly more narrative that is required, and as Dr. Ferrell said, even just to describe, not necessarily when identifying an issue of non-compliance.

MS. ZEIGLER: And just to add, we actually have a template review committee among staff that meets to review our templates to add any criteria changes that may have been made, to add to our templates. But also that was a charge of that committee, to increase the narratives to find areas where we can enhance the reports and provide further information by adding the narrative pieces.

DR. PETRISKO: I'd like to get back to Reagan National University. And you've already mentioned the fact that there were significantly

more findings in the 2019 review than there had been in the 2017 review, including some that were findings (audio interference) and some that were new.

I have to say that when I looked at some of the specifics in those findings it was hard for me to understand how the institution could have been in compliance in 2017, but fallen out of compliance in 2019. And I'll give you some examples.

Whether the grading system was explained on the transcript. So evidently it was explained in 2017 but then somehow it wasn't explained on the transcript in 2019.

Whether the curriculum and length of the program were appropriate to meet program objectives. That there were no internships or lab hours for any courses, although course descriptions included them.

The catalog did not meet standards.

Instructional equipment, I mentioned this before,
was not appropriate to the computer science

undergraduate program.

So, I guess my big question here is, again going back to 2016 conversation with NACIQI that the statement was made that -- on the part of the agency that the agency had leaned too far in the direction of improvement over compliance, and there were two deferrals for this institution as well.

I'm wondering whether, especially for an initial grant of accreditation whether looking at compliance -- let me focus the question. For an initial grant of accreditation how should the agency -- how does the agency look at the issue of compliance over improvement? And then I have a follow-up question on deferral and meaning of deferral.

MS. EDWARDS: The strict answer to that is that they (audio interference) the same way. Whether it's an initial accreditation or a re-accreditation we're looking for compliance at that point.

As Karly mentioned the resource visit

is kind of the visit that is the staff only that is designed to look at what the institution has done and make suggestions and improvements, and suggestions for improvement at that point.

But once the initial team comes for the initial grant visit the expectation is that the school demonstrates compliance. And so the deferral was on an unaccredited institution and it still took them two deferrals before they were able to demonstrate compliance with their responses and their documentation.

DR. PETRISKO: Isn't deferral when you don't have sufficient information? It's not a question of you're not doing it as the standards require.

MS. EDWARDS: Well right, but you can't find someone who is not accredited out of compliance. So when they're an initial applicant we're deferring action, requesting additional information, and until they have demonstrated compliance that's the point in time that the council would act to grant accreditation.

(Simultaneous speaking)

MS. EDWARDS: -- warning activity that could happen other than the council could choose to deny the application which has happened several times in the past.

DR. PETRISKO: Okay. I just have a couple of more questions. So, effectiveness of evaluators. Do you ever say after this team visit we shouldn't use this evaluator again, or the evaluator needs more training, or how is the effectiveness of the evaluators assessed?

MS. EDWARDS: I think we probably both could speak to that. Yes, that absolutely occurs. Internally we evaluate the evaluators based on their performance on visits following each visit cycle.

If we believe that an evaluator -- we evaluate them on a number of issues, but if we believe that they're not sufficiently prepared, we didn't feel that they had reviewed the materials prior to coming to the visit. There's been a lot of different things that we look at,

and certainly there are times where we've made an evaluator inactive based on their performance on a visit. I don't know if you have something you want to supplement that with, Karly?

MS. ZEIGLER: We also do a post visit cycle meeting with staff as well which we discuss kind of at length the visits themselves as well as the visit team, any concerns of any evaluator at that point as well. And any -- if there's great concerns we would discuss with the evaluator and as Michelle mentioned take them out of our evaluator pool or make them inactive.

DR. PETRISKO: I think I will actually leave it there. I think we'll have some opportunities after third party comments, et cetera, to have some further conversation so I will leave it there and turn it over. Thank you.

DR. PRESSNELL: Thank you again for your report and the detail of your report. I've got a few questions that Mary Ellen wasn't able to cover with her questioning.

First of all, I want to take a look at

Reagan National University and just ask you just 1 2 some simple questions about it. Is a two-year granting of accreditation, is that a part of the 3 4 regular policies of ACICS? MS. EDWARDS: Well, policy states that 5 an unaccredited institution, somebody that's 6 7 coming to us that does not have previous 8 accreditation, can receive up to a three-year 9 So that's how the policy is written. 10 DR. PRESSNELL: Okay. 11 MS. EDWARDS: Obviously based on the 12 findings in 2017 the council used the information 13 they had to issue a shorter grant than I guess 14 would be typical. All right. 15 DR. PRESSNELL: And the --16 so there was initially a grant in '17 and you 17 guys made a visit in October of '19, is that 18 correct? 19 That's correct. MS. EDWARDS: 20 DR. PRESSNELL: Okay. But then the --21 according to your previous comments there was a 22 sensational reporting about the doors being

shuttered. And so you all went to investigate that. And evidently it was closed. And again your comment was it had vanished in January of 2020.

So, were there no indications in October 2019 that in just a couple of months that it was going to shutter its doors?

MS. EDWARDS: No, there was none. As
I mentioned the entire -- a full team visited the
university and found a small campus, but they
viewed classrooms, they interviewed students,
they interviewed faculty and staff, they observed
classes. There was zero indication that there
was any fraud, or that they were not -- we did
not anticipate that the school would close their
doors at that point in time.

Following the visit the council issued a show cause in December of 2019. And in January of 2020 Reagan National University paid their show cause fee, indicated they would be responding to the show cause. On February 1 of 2020 they submitted their quarterly

accountability report. So there was zero indication from ACICS that there was anything other than an operating institution at that point.

DR. PRESSNELL: Okay. Did you do a

DR. PRESSNELL: Okay. Did you do a teach out with them then upon closure?

MS. EDWARDS: Unfortunately when they voluntarily withdrew from ACICS the authority to enforce or request that was no longer there for our agency. We reached out to the state agency and attempted to coordinate information with them, but they were not responsive.

DR. PRESSNELL: Okay. An abrupt closure of an institution, you don't think that speaks to your capacity as an accreditor?

MS. EDWARDS: Well, for the record they voluntarily withdrew their accredited status with ACICS. And so we didn't have any indication that there was a closure. We did as part of the show cause directive which I mentioned is the first step in withdrawing their accreditation required a teach out plan from the institution.

They would have every indication -- so a teach out plan would have given us a student audit, would have told us what would happen if they were to lose their accreditation. They would have responded to that in the end of February prior to their appearance before the council in April.

So we had taken the appropriate steps in our criteria and in regards to the Secretary's recognition criteria to require those teach out plans as following our process.

MS. ZEIGLER: I'd like to add additionally. I mean you know, of course that raises concern for anybody to see a school just shut their doors. So we also discussed as a staff and visit council what can we do moving forward.

So we put in place new criteria to allow for additional stipulations with a show cause directive, or with any council action. At any time they can add additional stipulations to protect students in cases where they think there

may be a concern if an institution is losing 1 2 their accreditation or of imminent closure. So, has this happened 3 DR. PRESSNELL: 4 before, an abrupt closing? Maybe you guys were 5 not aware of the institution being at risk of closing. 6 7 MS. EDWARDS: This is the first one 8 I'm aware of. 9 DR. PRESSNELL: Okay. Is this also the site where you thought it was 100 percent 10 online and then you found out it was not online? 11 12 MS. EDWARDS: This is the site that 13 they claimed had distance education in their 14 initial application materials, therefore we sent a distance education reviewer to the initial 15 accreditation visit. And the team determined 16 17 that they were not offering distance education 18 according to any definition including our own. 19 DR. PRESSNELL: Okay. So when you sent the team out with the assumption -- was the 20 21 assumption they were 100 percent online at that

time, or was the assumption is they just had an

online program?

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MS. EDWARDS: You know, I don't recall because that was in February of 2017, if it was 100 percent online, or --

DR. PRESSNELL: The reason I ask -- (Simultaneous speaking)

MS. EDWARDS: -- probably a hybrid.

DR. PRESSNELL: Okay. Yes, the reason I ask is just because of the team that was sent, there was no indication that the team was readjusted based on the reality of what the campus was actually doing. It just indicated that the team reviewed it differently. And so there could be some questions as to the expertise of the team based on the change of the makeup of the institution. So I was just trying to get some clarity on that from the report because the report seemed to indicate that the assumption is that it was an online program, and then it was found out to not be an online program. So I didn't know if you made adjustments in the team makeup based on that new reality.

MS. EDWARDS: Well, no. We had sent an evaluator that was qualified to review the program in a distance education modality which would have been a separate report as well as the content and curriculum of the program. So when the team determined that it was not an online program the same team member that was already allocated to the team was able to complete the review of the programs as was previously indicated on the visit report.

DR. PRESSNELL: Okay. Related to the review teams and the whole issue on training,

I've heard your comments that you feel like the department is requiring you to do more than other accreditors.

The way that I've read the reports is that the department is just making sure that you do what you say you're going to do. So in terms of if you require 100 percent completion of training before you can go onsite that that 100 percent is actually attained because that's your rule. And so they're just trying to benchmark

against what you say is required.

Do you have a response to that because to me that's (audio interference).

MS. EDWARDS: No, I understand. The two third party speakers that will speak to you guys this afternoon will tell you that they have had extensive training at ACICS. They've both been evaluators for well over a decade and have completed multiple visits. I would assume they're going to tell you about the training that they've had, the training that occurs before every visit team.

I would also say that the refresher training that ACICS created was something new in response to the Secretary's order. And that was in addition to training that evaluators had already received. So the two that are in question had already been fully trained and vetted by ACICS over the course of more than 10 years.

Our policy I believe was also misunderstood as it said at a minimum, at the

minimum level they would complete a refresher training. These folks had far exceeded the minimum level and had completed a chair training which we believe would supersede the minimum requirement to complete a refresher training that was created.

DR. PRESSNELL: Okay. Your own comments earlier indicated that you did make an exception with one individual because they were highly qualified. I don't think anybody -- I didn't read anything that they were questioning the qualification of the individual. It again was just saying that ACICS requires 100 percent training and to your own presentation you guys have made significant changes in terms of your criteria.

And so making sure the training obviously is going to address that, not necessarily the content expertise of the reviewer, although that's important. But it's just that if you're making changes as an accreditor even if somebody is incredibly well

qualified they would need to have a refresher on exactly what your new policies and procedures are.

MS. EDWARDS: Right. No, I understand completely, and in that case it was a very last minute addition to the team. And so the training that would typically take place prior to the visit actually took place while onsite, one on one working through the report.

Probably in that case is a far better training than conducting something before when you're not actually doing it at the same time.

So that was the exception in that case.

DR. PRESSNELL: Okay. Go ahead.

MS. ZEIGLER: If I may. For every site visit we do the team has a pre-visit meeting in which we go over again another refresh of the expectations of our evaluators as well as any criteria changes that have occurred recently to ensure that they are up to date on any of those changes as well. So that happens for every evaluator, new or old, during the pre-visit

meeting for every site visit.

DR. PRESSNELL: Okay, thank you. The other point of clarification that I would like to have is related to the SCHEV report on VIU. I'm trying to get -- I want to make sure I understand the sequence because the report seemed to indicate that ACICS, one, had not uncovered a number of the issues that SCHEV had uncovered, granted your criteria may be different than SCHEV's, but the department staff seemed to indicate there ought to be overlap. And based on the issues they cited I think we would all agree that there probably are some overlap pieces.

So a couple of questions. One, I'm trying to figure out your reliance on SCHEV's decision. It appeared to me in the sequence of events that ACICS was not willing to step in to do an evaluation until SCHEV had made a determination of what they were going to do.

And then the second question is when ACICS took action as a result of SCHEV's decision there seemed to be a lack of evidence that you

actually made your decision directly based on criteria of ACICS.

So, I just need some clarity on that.

So again, the sequencing and the reliance of

ACICS on SCHEV. And then whether or not once the

decision was made did you have a full analysis of

how they fell short for your criteria as well.

MS. EDWARDS: Right. The staff recommendation that we had received in February was just that, a recommendation of SCHEV staff. So after conversations with SCHEV prior to ACICS taking our action we wanted to see if the board was going to agree with the staff.

Certainly ACICS staff can make all kinds of recommendations, but until the board takes -- or the council takes an action it's not binding on an institution. So we waited for that to occur.

And then as far as the in-person hearing, the council was able to ask the institution directly to demonstrate their compliance. Just like we're doing today there

was Q&A, not just what the documents that were provided on the record.

So the members on the panel, the show cause panel were able to ask the institution to talk about the different findings and to demonstrate how they meet compliance with ACICS' standards while working on their response to SCHEV.

DR. PRESSNELL: Okay. I think (audio interference) that I have is that ACICS' actions seem to be really delayed in terms of the appropriate. I mean, especially with Reagan it just seems to me that for you all to have been making a visit as recently as you did, and to have literally no indication they were going to shutter their doors, that's part of what accreditation is about is to anticipate.

So I'm hoping that all accreditors

need to be able to evaluate institutions and

understand which institutions are at risk, and so

that we can avoid this from a consumer protection

standpoint. I mean, I don't know, if they just

had 50 students, I don't know if they had 50 students in January that, wow. I mean, nothing is more disappointing than to walk up as a student and see that the -- or be a faculty member and see that the doors are chained and locked.

I was a little surprised at your characterization of the news report as being sensational when your conclusion was exactly the same when you went there in January. Sure enough they were closed. Well, that's not really a sensational report. That was a factual report.

behind the curve on institutional decisions,
whether it be relying on SCHEV and not (audio
interference) criteria against the SCHEV
requirements, or doing your own independent
investigation based on this new evidence that
SCHEV had put them on notice. These are the
types of things that I think accreditors will end
up, you know, that they play a key role in
protecting the consumer particularly.

MS. EDWARDS: Right. If I can respond to that, we did -- I'm sorry.

DR. PRESSNELL: No, go ahead.

MS. EDWARDS: We did following the new rules that were put out in July 1, 2020 regarding teach out agreements and teach out plans, we had strengthened our teach out plan and teach out agreement criteria.

I think we also had added additional actions to our council that I believe -- or to our criteria that I believe were just approved in September of 2020 -- or it could have been February of 2021 -- that can be applied at any time if we deem that they're necessary and appropriate such as following the visit instead of requiring teach out plans which our criteria said at the time, we now have explicit criteria that would allow us to ask for teach out agreements which I think everybody knows are very different from teach out plans, and would require a lot more work on the campus' part to demonstrate that all of the students would be

taken care of in the event of an imminent closure.

We also added something in there for a temporary cessation of new enrollment. So if we have a concern that an institution is not in compliance, and everything we can do to protect the students, we can now take that action to temporarily cease new enrollment.

And I would remind everyone too, the due process in our criteria as well as in the department's recognition criteria that we have -- we give the opportunity for the institution due process to respond to actions by the accreditor.

DR. PRESSNELL: It's too bad it wasn't in place for the students at Reagan National at that time. Mr. Chairman, that's all the questions that I have.

CHAIR KEISER: Well, before we get to everybody else let us take a 45-minute lunch break, and we'll come back, and then the members will have an opportunity to talk to the agency. So it is 12:45. We will reconvene at 1:30.

(Whereupon, the above-entitled matter 1 2 went off the record at 12:50 p.m. and resumed at 3 1:34 p.m.) 4 CHAIR KEISER: Well, good afternoon. 5 Hope you had a good lunch. We are going to 6 continue, but first I think we have a point of order that's been raised by Mr. Eubanks. 7 8 Eubanks, sorry. 9 DR. EUBANKS: Thanks, Art. Hearing 10 that the committee members mostly have not had 11 time to review the Inspector General's report I 12 was wondering if the committee might entertain the idea of deferring final discussion of votes 13 14 until tomorrow. CHAIR KEISER: We don't need a second 15 16 for a point of order, so this is the discussion. 17 Is anybody opposed to that? 18 DR. PRESSNELL: I'm okay with that. 19 CHAIR KEISER: Thank you. I assume we 20 will continue through with the interviews of the 21 agency by the members of the committee. We will 22 then go to third party comments. We'll get to

1 the -- just to the final part which is the 2 discussion piece and the vote. Is that what your intent is? 3 4 DR. EUBANKS: That was my suggestion 5 as it works out with the schedule, sure. Okay. Is there any 6 CHAIR KEISER: discussion on that? 7 Is there anybody opposed to 8 that? I don't think we need a roll call for 9 Just raise your hand. I can see most of that. 10 you. If you agree with the point of order. 11 Okay, it looks like it passes so --12 DR. PRESSNELL: Well, Art, I have a 13 question. Sorry. This is Claude. I had a 14 I think it's appropriate to take a question. 15 look at the report. I guess I just have a 16 question for the legal staff as to -- does the 17 report directly address the reports we've 18 received from the staff, or does it deal with 19 historical issues? Can we gain a little bit of 20 insight on this? 21 MS. MANGOLD: Art, it's Donna. 22 you hear me?

1 CHAIR KEISER: Not very well. 2 closer to your microphone. MS. MANGOLD: The report is focused on 3 2016 and 2018, what happened in the prior 4 reviews. At the end I believe that there is a 5 6 mention of this review, but it does not address 7 this review. It addresses what happened in 2016 8 and 2018. 9 DR. PRESSNELL: In terms of 10 departmental procedure or in terms of NACIQI's 11 actions or both? 12 MS. MANGOLD: I'm sorry. In terms of what the department did with the review in 2016, 13 and that is focused on the same issue that came 14 15 up in the litigation with regard to certain documents that -- the review of certain 16 17 documents. 18 And then the report also focuses on 19 what happened in 2018 when the review of those 20 documents took place. 21 DR. PRESSNELL: Okay. All right. 22 appreciate that. Thank you.

1	CHAIR KEISER: Okay. Are we in
2	agreement? I thought I saw if we had enough
3	votes to postpone the final discussion and the
4	till tomorrow and the votes. We have five votes
5	as it is right now. So, if that's the case if
6	you would raise your hand if you want to ask
7	questions of ACICS I will try to recognize you as
8	they come up. Jennifer, you're first.
9	It's like what's that game show?
10	The first person is it. Then Robert Mayes. And
11	then
12	(Simultaneous speaking)
13	CHAIR KEISER: And then Anne Neal.
14	(Simultaneous speaking)
15	MS. EDWARDS: Thank you. I'd like to
16	ask my legal counsel, Katherine Brodie, to make a
17	comment about that.
18	MS. BRODIE: Greetings, Chairman and
19	members of the committee. I'm here solely to
20	watch the process of the committee to make sure
21	my client is getting a fair hearing with regard
	\mathbf{r}

to the discussion that's happening today.

With regard to the report we just want to make sure that it's entered into the record and that we allow the SDO to determine its relevancy. Whether or not the committee members have their own opinions about what is relevant in the report it is very important that that be in the record. We're subject to a 10-day requirement to respond to the recommendation and that response has to do with what is in the record, and if it's not clearly in the record we may be adversely impacted by that. So I want to make sure that whatever is decided that we still have the flexibility to keep that document in the record and be able to have the SDO make a determination of its relevancy with respect to the evidence.

CHAIR KEISER: Katherine, we understand that. I think that's why the committee wants to read it first. They have not had a chance to read it. So before it's put into the record if they decide to do that I think they need to read it first, and that's the purpose of

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postponing the discussion, the final discussion 1 2 till tomorrow. I understand. 3 MS. BRODIE: I just 4 wanted to make sure that my client's perspective was understood on this document. 5 Thank you. 6 CHAIR KEISER: Okay. Jennifer, you're 7 next. 8 All right, thank you. MS. BLUM: So 9 I just wanted to start by saying I think the agency knows this, but there are a couple of us 10 11 who are new to the committee and certainly not 12 new to accreditation, but new to the committee and I'm mindful of that. I feel like I'm coming 13 14 in pretty late in the story. Having said that, I'm really focused 15 16 as I was yesterday on consistency and process of 17 the department and of us as committee members. 18 And so I think you'll see that my questions 19 somewhat relate to ensuring that this process is 20 as it should be. 21 So, let me start with saying, first of 22 all, we asked questions yesterday about public

members. I do think it's great that the ACICS has a significant number of -- I just want to start on the positive with the significant number of public members.

I also heard loud and clear all the changes that you've made to your standards. I had a question about this process, the fact that we are having four reports today which I think everybody would admit is -- I think we can all say that that's unusual.

And two of them were actually due I
think -- you filed them back in December of '19
if I remember correctly. And based on what we've
heard today. I think they probably should have
been up late summer and they were held (audio
interference) by the department. And I'll be
talking to the department about this later too,
but they were held.

In theory it was held because they already had information about their two other reports that they were beginning to work on. But I just wanted to ask you about that. But I have

one other question. 1 2 Am I correct that but for these four reports you would have a normal petition for 3 4 renewal coming up soon? 5 MS. EDWARDS: That is correct. also on the July 2021 agenda for our renewal 6 7 petition. 8 MS. BLUM: Your normal five-year 9 renewal petition. 10 MS. EDWARDS: That's correct. MS. BLUM: Where all the changes that 11 12 you've discussed earlier today would sort of bear 13 themselves out. 14 MS. EDWARDS: That's correct. 15 Okay. I just wanted to MS. BLUM: 16 make sure that we all understood that piece. 17 also wanted to ask, the three institutions, RNU, 18 VIU, SDU, sorry for all the acronyms, it's like 19 an alphabet soup. But for the three institutions 20 were they -- they were all in the initial accreditation phases, in various different 21

phases, but they were all in those phases of for

1	the first time receiving accreditation, right?
2	MS. EDWARDS: No, that is not correct.
3	RNU was in initial (audio interference) visit in
4	February of 2017. SDU never proceeded past the
5	application phase and so they never had an
6	initial grant visit. And VIU had been accredited
7	since 2008.
8	MS. BLUM: Okay, right. VIU was the
9	one that was accredited. And was VIU Title IV?
10	MS. EDWARDS: Yes, they are.
11	MS. BLUM: Okay. And the other two
12	weren't because they were never accredited. Or
13	they'd never been
14	MS. EDWARDS: That's correct.
15	MS. BLUM: So RNU, the department's
16	report is regarding an action on a non-Title IV
17	institution. So that report by the department is
18	on a non-Title IV institution. Do you happen to
19	know whether RNU whether the purpose of
20	seeking the accreditation by I'm asking you a
21	question that might be better asked of the

institution (audio interference), of RNU, and

asking you were they getting accreditation so that they could be Title IV? Do you happen to know that?

MS. EDWARDS: I don't know the answer to that. That was before my time when they were going through that process. It was 2016.

MS. BLUM: Okay. So then I have -- I wanted to go to some questions that were also asked yesterday, just general questions. So, in total VIU, SDU, RNU, total number of students -- and I'm not minimizing the impact on them. So I don't want -- like any time something bad happens to an institution it's obviously bad for the students. But we're talking probably, like how many students?

MS. EDWARDS: I do know at the time of the visit in October of 2019 RNU had 70 students. As far as SDU, again, they never proceeded past the application phase so I'm unaware how many students they have. And I believe that they're still an operating institution. And as far as VIU I don't have that number at my fingertips.

1 MS. BLUM: Okay. 2 (Simultaneous speaking) 3 MS. EDWARDS: -- operating. 4 MS. BLUM: And then can you speak for a little bit about all of your other schools? 5 So, you have -- actually I was surprised by how 6 7 many non-Title IV schools you actually accredit. 8 But you have lots and lots of other institutions 9 that you accredit. Can you give rough numbers of how many are in some form of an adverse action 10 Do you have that available? 11 right now? 12 MS. EDWARDS: Sure. Currently right now we have four institutions that are under a 13 show cause directive. One is under that 14 15 directive for their renewal of accreditation. Three are under that directive for their student 16 achievement information that was submitted in 17 18 December of 2019. 19 And we also have nine campuses 20 currently under a compliance warning. Three of those are related to their renewal of 21

accreditation, and six of those are related to

their student achievement data that was submitted 1 2 on November 1, 2020. And of the 48,000 students 3 MS. BLUM: 4 I think you said were -- is that the number? That's correct. 5 MS. EDWARDS: Two-thirds are Title IV? 6 MS. BLUM: How many are Title IV? You don't have to give me 7 8 an exact number, but am I? 9 MS. EDWARDS: I don't know the exact 10 number of the students. I know that 27 percent 11 of our institutions are non-Title IV. 12 don't know the number of students. 13 MS. BLUM: I just wanted -- the reason 14 I was asking is I just wanted to level set on the severity of that. And this isn't, by the way, 15 16 I'm not opining on the history here because there 17 is a history here with ACICS. I'm certainly not 18 taking away from that. But I am emphasizing that 19 this is a pretty big decision. 20 So I just -- and I thought it was helpful to have the numbers out there because I 21

don't think we had heard those numbers yet today,

and to me they're pretty relevant.

I also just wanted to follow up, it's more of a comment on a couple of things. I'll make it really fast. I think Mary Ellen mentioned the number of graduates of the -- the small number, really small number of graduates.

I just wanted to say that that's an issue across higher ed where we have the chicken and egg. So I am acknowledging that there's a little bit of a chicken and egg. How do you get accredited without graduates, but you can't really get -- it's hard to get enrollments until you have -- so I just wanted to mention that.

So I think that's it for me. Most of my questions are actually for the staff, but I just wanted to get sort of on the table some of the -- how many students and how many institutions.

Actually, sorry. The 84 campuses you mentioned, how many institutions is that?

Because you mentioned 84 campuses.

MS. EDWARDS: Fifty-nine.

MS. BLUM: Thank you.

CHAIR KEISER: Robert Mayes, Kathleen, and then Anne. Robert?

MR. MAYES: I appreciate the level of due diligence I think that's been done today. I realize it's taken a lot of time. And in that regard I'm going to kind of hit on two questions that are -- we've already talked on some, but I'd like to get more clarity and have a chance for it to be talked about again.

To go back to RNU and its initial accreditation steps. So, it had a lot of findings in the initial visit, and it went before the commission. It wasn't denied, but it went through a process of two deferrals.

So in the course as we know, late during the (audio interference) it had a lot of findings on that visit that happened a couple of years later. So it gives the perception that the process for a new school up front is not very loaded, not very rigorous or thorough. It's because (audio interference) and it kind of

(audio interference) one of the key things we're talking about today.

So, if you could just -- for one, I'm trying to talk again about why weren't they denied, why was the deferral the right choice.

And then if this same situation came up again has anything changed in your process that -- where anything different would be done?

MS. EDWARDS: Well, thank you for that question. As far as when they were initially discussed by the council that was over four years ago so I wouldn't be able to react to the discussion as to why they were deferred rather than denied.

But I can tell you that the team did uncover findings at the visit, and required the institution to demonstrate compliance with those findings before they went through -- or before they were granted re-accreditation.

I think going forward I think it's important to note that since this the ACICS has granted three, only three initial applications,

or initial grants of accreditation since this one was granted in 2017. We looked at the process.

We evaluated the process to make sure that we felt we were covering every step in the process.

And like I can say, we've had just three that have occurred since then.

As far as you know, if this tool is making and talking about the deferral versus the denial, we're looking for -- as an accreditor we're looking for quality improvement. And if the school is making progress towards compliance we want to give them the opportunity to get there. And so that's why now we would defer action on institutions.

Typically accreditation is very new for a lot of institutions and agencies -institutions. And so sometimes it takes them a couple of tries to make sure that they have everything, every policy and procedure in place to be able to demonstrate compliance with an agency's criteria. And remind me, what was the second part?

MR. MAYES: (audio interference) the second part was if the same scenario happens again now has anything changed in that whole denial versus deferral for a new school coming in with that many compliance issues.

MS. EDWARDS: Yes. Again, I think I would just reiterate that in that case the council must determine that there was an opportunity for them to demonstrate compliance and give them that chance to do so.

I don't think since I've been in this role -- well again, we've only accredited three institutions, so I can recall that ACICS has denied initial accreditation in the past, but that opportunity has not presented itself yet.

MR. MAYES: I understand. Thank you. For a second, I think one of the bigger points that stand out with the Virginia International situation is one again you've been asked already. It has to do with the visit that was conducted by the ACICS team versus the team from the state.

It wasn't that far apart, but it was

some. And then that the issues should have been there, should have been kind of seen as (audio interference) probably didn't totally change. If you can maybe just, I know you've hit it some, but think of that one again of why you feel --why (audio interference) the difference in time, and the different terms had just started, and more terms had went by by the time the state visited. Just lay that one out again of how you think everything was done the best it could be if you don't mind.

MS. EDWARDS: Sure. Well again, the team visited in January of 2018 and evaluated VIU on -- it was a renewal of accreditation.

Evaluated the institution on its compliance with our criteria.

The team did note findings of non-compliance, including many of overlap in what SCHEV identified. The SCHEV visit -- so the institution would have responded in March of 2018. They were reviewed by the council at their April 2018 meeting.

The council still required additional information and deferred action to its August meeting. So the institution between January and August had the opportunity to provide additional information to demonstrate compliance with those findings that were discovered by the team in January of 2018.

The SCHEV team went in August of '18 and discovered some of the same findings that the team had uncovered as well.

I think it's also important to note that a state agency is certainly going to look at -- they're going to have a different set of standards as far as consumer protection and those types of standards. And so ACICS followed their process and their procedures. SCHEV followed their process and procedures.

I think it's also important to note that as far as when ACICS was notified by SCHEV of the recommendation by the staff, that the staff was recommending to the board of the denial, we literally only waited a few weeks

before taking action ourselves and requiring the 1 2 institution to demonstrate compliance with our standards at that time as well. 3 That's helpful, thank you. 4 MR. MAYES: 5 My last thing, just to follow up on the statements you've made. You had mentioned that I 6 7 think only a few schools had received initial 8 accreditation in the recent time frame. 9 want to add -- maybe add context to that? 10 how many have applied and -- versus that three? 11 That might be helpful. 12 MS. EDWARDS: Sure. I'll ask Karly to 13 speak to that. 14 MS. ZEIGLER: We have three 15 institutions that recently received an initial 16 grant of accreditation as Michelle mentioned. 17 And we have three that are actually awaiting an 18 initial grant visit, their team visit before 19 going before the council for consideration. We have about 17 other institutions 20 21 that are in any of those phases of the 22 application process. So they've initiated the

application. And then we have several, probably 1 2 approximately 20 that have completed our registration, but as I mentioned earlier that 3 4 doesn't necessarily translate to an application, 5 or a request to be considered for an application. I quess the short answer 6 MS. EDWARDS: 7 is there are three that are currently in the 8 pipeline that would likely -- could likely be 9 considered by the council in 2021. 10 MR. MAYES: Okay. That's all. 11 you. 12 CHAIR KEISER: Kathleen. 13 DR. ALIOTO: Okay. Thank you for this 14 (audio interference) such a comprehensive report 15 this morning. I have some questions about the --16 piggybacking on Jennifer, your testimony as well. You now have 84 campuses and 59 institutions 17 18 serving 48,000 students, is that correct? 19 MS. EDWARDS: Approximately, yes, 20 that's correct. 21 DR. ALIOTO: And you said that 27 percent were not Title IV. 22

1 MS. EDWARDS: Correct. 2 DR. ALIOTO: So I'm wondering about the other students and graduates, and what their 3 4 student debt is at this point. MS. EDWARDS: Well, I certainly can 5 review the information that's provided publicly 6 on the College Scorecard. That is not something 7 8 that is required by an agency to have in our 9 standards. I certainly do have some data that I can share based on our current institutions. 10 11 And again, I think we all know that 12 the information that's posted on the College 13 Scorecard is -- it lags a few years, and so it 14 would have schools that are not accredited by 15 ACICS, but yet are accredited by other 16 accreditors. 17 The average median debt on the most 18 recently published score card for our current 19 institutions is just over \$18,000. The average 20 median salary is just over \$30,000. 21 DR. ALIOTO: Okay. All right. Now, so that's an improvement over the last five 22

1 years. Or not? 2 MS. EDWARDS: I wouldn't have -- it's really not apples to apples based on the fact 3 4 that we are now 10 percent of the organization 5 that we were sitting before you in 2016. when you look at those data compared to other 6 7 institutional accreditors it appears that we're 8 in line with the rates that other institutional 9 accreditors have as well. 10 DR. ALIOTO: Yes. (audio 11 interference) Okay. So the next question is how 12 much do you get paid by an institution when you 13 talk about them going to your financial analysis 14 and the fact that you think by 2024 you'll be in good shape again? How much do these institutions 15 16 or campus pay you? 17 MS. EDWARDS: I'm not quite sure I 18 completely understand the question, but I can 19 tell you that --

DR. ALIOTO: What is your fee?

MS. EDWARDS: Well, there's all kinds

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1	accreditor we have multiple different
2	applications. Each application has a different
3	fee. We have levels of based on an
4	institution's revenue that they pay a sustaining
5	fee. When an institution has a renewal of
6	accreditation they pay fees based on the number
7	of evaluators for that visit. There's lots of
8	different fees that an institution would pay to
9	an accreditor.
10	DR. ALIOTO: Could you give us a
11	range?
12	MS. EDWARDS: Everything from an
13	application that's free to an application that
14	may cost \$5,000. They vary depending on what the
15	application is.
16	DR. ALIOTO: Okay. So the application
17	is \$5,000. And what is the fee following up on
18	that (audio interference) fee?
19	MS. EDWARDS: I'm sorry, can you
20	repeat that question?
21	DR. ALIOTO: I'm trying to figure out
22	how you're going to manage to get back to carry

the staff that you're carrying, and to get back into shape.

MS. EDWARDS: Sure. The (audio interference) the bulk of where revenue would come from for most accreditors. Sustaining fees as well as a combination of application fees.

Every time an institution wants to start a new program, any time they want to edit one of their programs and make changes to a program there's application fees. So those fees.

There's initial application fees.

There are fees for renewals or accreditation.

Fees for workshops. We certainly hope that we will be having face to face workshops again.

That's another point of revenue.

Our schools pay anything in sustaining fees from \$1,219 up through \$14,000. It just depends on the amount of revenue, tuition revenue by the institution.

DR. ALIOTO: Okay. So my final question or comments are based on the fact that you said that your financial situation today was

caused by the Department of Education. In fact, the financial situation that you're in today is that you gave accreditation a bad name. ACICS gave accreditation as an industry a bad name. It was not caused by the DOE or the vote of this body, now speaking in 2016. It was caused because of the standards around ITT Technical, Corinthian Colleges, the Dream Center, the ECA collapse, and Vatterot College.

And last year we had these other incidents with Reagan and it seems to me a pattern. So, you did not -- you are not in the financial position you're in as an entity because of the DOE. It was because your industry accredited institutions that had the worst graduations, default, and student loan repayments rate of any.

You have a committee. We're here for integrity and excellence. You have this committee voting in 2016 to terminate your capacity to be the gatekeeper not only for educational excellence, but also the gatekeeper

1	at that time for \$3.3 billion in student loans.
2	That is why the
3	CHAIR KEISER: Thank you, Kathleen.
4	Okay, Anne?
5	DR. ALIOTO: You're welcome.
6	MS. NEAL: I took down my hand.
7	Jennifer covered my questions. Thank you.
8	CHAIR KEISER: Mary Ellen, you have a
9	question?
10	DR. PETRISKO: Yes. Am I unmuted?
11	CHAIR KEISER: You're okay.
12	DR. PETRISKO: Okay. A couple of
13	things. One, I want to something I wanted to
14	ask before real quickly on RNU. The visit was
15	February 8 unannounced, but their letter saying
16	they wanted to voluntarily withdraw is dated
17	February 7 which was the day before that review,
18	that unannounced visit.
19	They were allowed to withdraw
20	voluntarily, although the standards in place at
21	the time I believe say that if an institution is
22	found to be not in operation that their

accreditation is summarily withdrawn, or suspended, or something like that.

So it said on the website that they voluntarily withdrew. Now that action was taken in 2020. My question is, and it's sort of like some of the questions we've just had. If that were the case today, if you saw -- it had to happen. If you saw an institution was not in operation would you allow them to voluntarily withdraw with a predated letter of withdrawal?

MS. EDWARDS: No, we would not. And what happened in that case was we had a report that was published and it was also as part of the record in response to our visit that we had asked the school to provide.

The school did send the letter the same day that we did the visit even though it was dated the 7th. Their response letter (audio interference) or from ACICS clearly says that they withdrew under a show cause directive, and so that is on the record. That was also provided to the state agency that was approving them at

the time as well. 1 2 DR. PETRISKO: What would the action be now if you at that -- at the time that you 3 4 went to visit and saw no operation, what would 5 the action be now? MS. EDWARDS: It would be a withdrawal 6 of accreditation by revocation. 7 (audio 8 interference) clearly in our criteria that says 9 if -- obviously if we find out a school is closed that we would revoke their accreditation. 10 11 DR. PETRISKO: Okay. (audio 12 interference) the materials, there were I believe 70 institutions, and now it's 59 institutions. 13 14 So if (audio interference) the number has gone 15 down by 11. Were those withdrawals? Were those 16 terminations? Who were those institutions? 17 happened with them? 18 MS. EDWARDS: I'm sorry, I missed the 19 beginning. You cut out. Could you repeat that, 20 please? 21 DR. PETRISKO: Yes. Thank you. The materials that we reviewed if I remember 22

1	correctly said there was at the time that the
2	materials were received there were 70
3	institutions. Now it's 59. So that's a
4	relatively short period. Were those council
5	actions to deny, or to revoke? Were there
6	institutions that voluntarily left? What's the
7	difference in 11 institutions in a relatively
8	short time?
9	MS. EDWARDS: Could you tell me
LO	exactly? Obviously there's four different
L1	reports that were responded to in different time
L2	periods and so they would contain different
L3	information. Which report
L 4	(Simultaneous speaking)
L5	DR. PETRISKO: the number that I
L6	have (audio interference) institutions and I
L7	can't say which one of the reports it was. So,
L8	it might have been going back to 2017. It might
L9	have been 2019. Anyway, okay.
20	(Simultaneous speaking)
21	MS. EDWARDS: Depending on which
22	report it was there could have been voluntary

withdrawals at the time, or even closures. 1 2 DR. PETRISKO: Okay. I wouldn't know --3 MS. EDWARDS: 4 (Simultaneous speaking) MS. EDWARDS: -- I knew exactly which 5 report you were referencing. 6 7 DR. PETRISKO: But is it safe to say 8 since 2018 or 2019 that there have been voluntary 9 withdrawals, that there have been closures, that 10 there have been revocations, or any of those? 11 MS. EDWARDS: Yes, there have been. 12 DR. PETRISKO: Okay. My next question 13 is you mentioned so many changes in your 14 beginning remarks I couldn't write fast enough to write them all down. You mentioned 9 changes to 15 16 your bylaws, 86 changes to your criteria, 17 improved training, expanded interim reviews, 18 enhanced teach out requirements, enhanced 19 distance education policies and procedures, and 20 the new PVP that you have, the performance 21 evaluation placements. 22 MS. EDWARDS: Right.

I know that there's so 1 DR. PETRISKO: 2 much here, and I don't think I captured them all, but can you tell us more about when these various 3 How much evidence there is 4 changes were made. 5 now of these things that we didn't get because the materials we have are from previous requests? 6 7 And whether VIU and RNU were -- in their reviews 8 were in any way affected by any of these changes. 9 I do see and did see that the 2019 team reports for RNU is different than the 2017 team report. 10 11 There are submitted sections for narrative. So I 12 did see that one change. But it would be really 13 good to know a little more specifically, or as 14 specifically as you can when various changes were 15 made over the last -- since we met in 2016, and 16 very importantly, how much evidence is there now 17 of what you've changed. 18 MS. EDWARDS: Sure. I'm going to let

MS. EDWARDS: Sure. I'm going to let
Karly speak to the specific timeline of those,
and then I can follow up with what's in place
now.

MS. ZEIGLER: A lot of the changes

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noted have been 2016 and moving forward. Our policy changes come from a number of areas, obviously from site visits, from policy changes at the department level, from specialists in the field, call for comments, all different areas. So those can be initiated at any time and go to the council.

We have our annual policy meeting where the council talks about numerous areas for policy and procedural changes, and that review. So that happens once a year, but then at every meeting (audio interference) as well.

We also have additional committees on the council that discuss --

DR. PETRISKO: If I can interrupt, my question isn't so much about how you decide to make changes, but when. Like you changed your bylaws. When did that happen? I know you had a -- January 2021 is your (audio interference) publication (audio interference) criteria. You talk about 86 changes. Did those all come up between 2020 and 2021? Can you give us -- and I

know there's a lot (audio interference) talking about. It would be very important to understand what has happened when, and again, the evidence that you have that we don't have of what is different now than it was before. So, to the extent you could put a little bit of a chronology on some of these changes it would be really helpful. You said after 2016. Was it 2017? Was it December of 2020? That would be helpful.

MS. ZEIGLER: There's not just one answer I guess. We have made changes along the way. In 2016 we made several changes to admissions and monitoring. That was really the start of the implementation of our PVP. That was the big piece in that year.

Then in 2017 -- we also have -- we have our policy changes that initiate through processes I mentioned previously, but then we also have a systematic process of review that puts areas such as our library and special resources, such as distance education, ESL (audio interference) that fall on a schedule to be

reviewed at every few years, every five years. 1 2 MS. EDWARDS: And if I can just add, Karly, that all of our, you know, our council 3 4 meets four times a year including their policy 5 meeting. And at those meetings policy is reviewed each time. I just wanted to supplement 6 7 that. 8 MS. ZEIGLER: And initiated a call for 9 comment. And then at the following council meeting is when those changes would be finalized 10 11 following the (audio interference) and the 12 feedback from this (audio interference). 13 (Simultaneous speaking) 14 DR. PETRISKO: I'm not done. The reason I ask the question is that --15 16 CHAIR KEISER: -- the issues, yes. 17 Because I don't think that stuff was requested of 18 the agency in the petitions, or in the reports. 19 The reason why I asked DR. PETRISKO: 20 the question was that the question was asked 21 about the next review that would be scheduled depending on what action. The next thing that 22

would be scheduled. And so trying to understand 1 2 what the difference is between now and what would be anticipated later if there was evidence of 3 4 these changes that we don't have now. I'll leave 5 it at that. (Simultaneous speaking) 6 MS. ZEIGLER: We made several 7 8 throughout, from 2016 to --9 CHAIR KEISER: -- question, Mary Ellen? 10 11 DR. PETRISKO: I'm done. Thank you. 12 CHAIR KEISER: Claude, your turn.

DR. PRESSNELL: Yes. I just have several real quick ones to some -- back on Reagan National. There was the finding by your team site visit about documentation on prior education related to international students, and that that documentation was not -- the diplomas were not verified. Were you able to see that through, or was that the finding? Or was that finding in October of 2019 so they didn't follow up? What's the status on that?

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1	MS. EDWARDS: I don't recall
2	specifically if that was a finding in 2019. I
3	can tell you that in 2017 the council required to
4	see the documentation of the evaluation of
5	transcripts that are earned outside of the United
6	States. That is part of our criteria. We do
7	require those to be evaluated. And I can tell
8	you that that was a finding, and the finding was
9	resolved in 2017. I don't recall specifically
10	out of the 28 if that was one of the findings in
11	2019.
12	DR. PRESSNELL: Okay. The staff
13	report seemed to indicate it was 2019 so it may
14	have been an ongoing problem. Just one last
15	thing. When you guys were there for your own
16	site visit in October 2019 and then it shuttered
17	its doors just a few months later were there
18	students there? I mean, I'm just trying to make
19	sure that there were students enrolled
20	MS. EDWARDS: the time of the
21	visit.

Yes.

DR. PRESSNELL:

MS. EDWARDS: Are you asking if there 1 2 were students at the time of the visit? DR. PRESSNELL: 3 Yes. 4 MS. EDWARDS: Absolutely. The team 5 interviewed students. The team sat in on It was a functioning institution. 6 classes. 7 There absolutely were students there. There are 8 multiple references in the report about interviews with students and different comments 9 about observing students. And that is absolutely 10 11 in there and on the record. 12 DR. PRESSNELL: Okay. So, if a 13 student -- or I'm sorry, if an institution 14 voluntarily withdraws accreditation and shutters 15 its doors then you're basically under the 16 impression that ACICS has no obligations at all. 17 Or I guess you're saying you don't have authority 18 so you can't do anything with a teach out 19 program. 20 Because you talked about adjusting 21 your teach outs and everything, and I don't know 22 if you guys (audio interference) Reagan National,

or you did before. How would that deal with -even if you withdrew accreditation right away, my
assumption is if you withdraw it you would have
some responsibility on the teach out piece. Is
that correct or incorrect?

MS. EDWARDS: It's correct that certain actions in the recognition criteria require you to request teach out plans and teach out agreements. As I mentioned earlier we strengthened our criteria just as recent as -- and I looked it up. It was in December of 2020. We added additional stipulations to our criteria to allow us to ask for teach out agreements sooner in the process, to allow us to have cease (audio interference) enrollments if we have concerns so that we can do everything in our power to assist the students in the case of an imminent closure.

DR. PRESSNELL: Okay. But that just wasn't in place in time for Reagan National.

MS. EDWARDS: It was not in our criteria that could be legally enforced, that is

correct. We did, however, and that's on the record as well that in October 2019 when we issued the show cause we did ask for teach out plans which would provide us the student audits, the plans for in case of an imminent closure. However, the institution withdrew before providing that response.

We attempted contact with the state to work with them on the process, but they were unresponsive.

DR. PRESSNELL: Okay. There's just a history of consumer protection issues that still remain with me, but anyway, thank you, Mr. Chairman.

CHAIR KEISER: Steve, and then I have a question, and then I'll have Jennifer close it out. You're muted, Steve.

DR. VANAUSDLE: I probably sounded better muted. I have a couple of questions relative to financial capacity. That seems to be one of our issues and I think I just heard you had three institutions you've recently

accredited. And if we think of it as a 1 2 membership organization you're building membership. 3 4 You've got 3 in process, and you have 5 27 knocking on the door wanting to pursue your Do I have those right? 6 services. 7 MS. EDWARDS: That's pretty close to 8 accurate, yes. 9 DR. VANAUSDLE: Okay. How many 10 institutions in your strategic thinking might you 11 lose in the next two to three years? 12 MS. EDWARDS: Well --13 DR. VANAUSDLE: If you do your plan 14 and you've got to project on both sides. Exactly, and we did in 15 MS. EDWARDS: 16 our projections to the department. I think we're 17 hoping with recognition intact that we would be 18 able to maintain our current membership as well, 19 knowing that there's going to be attrition in 20 that. And so certainly we would lose a couple, 21 and once the -- once recognition is formally intact and continues then we would be able to 22

increase our membership with new members. 1 2 DR. VANAUSDLE: So, out of these members that are in process or knocking on your 3 4 door how many of them are former members of your 5 council? I think Karly can 6 MS. EDWARDS: 7 probably answer that. I know one off the top of 8 my head. I'm not sure. 9 MS. ZEIGLER: There's one institution with three (audio interference). 10 11 DR. VANAUSDLE: Okay. So, one of your 12 challenges -- we're in kind of challenging times 13 in higher education right now. And one of the 14 things we're all doing I think is probably marketing our services the best we can. Can you 15 16 talk a little bit about your marketing strategies 17 that might give us confidence that your 18 membership will be solid, and your finances would 19 be solid? What's the -- the financial part of 20 your plan look like? 21 MS. EDWARDS: Well, we certainly don't market our services to institutions. 22 I think

it's important to note that every agency has a different mission, a different scope of recognition.

Institutional choice creates the environment that institutions can search for the accreditor that's the best fit for their mission. Our mission is to advance educational excellence at independent non-public career school colleges and organizations in the U.S. and abroad.

While some institutional accreditors have a programmatic or maybe a delivery method, or even a focused scope, we have a very broad mission. And our institutions looking at ACICS look to accreditation for peer review, quality improvement, and to be with similar like-minded institutions.

We find that institutions outside of the United States look to ACICS as accreditor with our international experience. We have 12 campuses in 8 countries. Based on degree level I think we have institutions -- 57 percent of our institutions offer a program at the master's

degree level. We've been accrediting those degrees for decades. We have well-defined, well-tested criteria. And I think those are many of the factors that institutions look at.

Several of our campuses have gone on to be accredited by other accrediting bodies, even formally known as regional accreditors. We have campuses that are dually accredited. So I think that we have institutions that are interested in coming to ACICS, and once recognition is intact and we're moving forward without institutions having a fear of losing their accreditation again, and going down the road of what happened in 2016 I believe that we would be in a position to again maintain and begin to slowly build our membership.

DR. VANAUSDLE: In terms of your administrative capacity the information that we've read is what we have. But do your member institutions evaluate you as well on the services you provide in terms of quality and timeliness and so on?

1 MS. EDWARDS: You know, we actually 2 just did a survey in, well, our current strategic plan in 2020 we surveyed our membership. 3 And we 4 asked them what they needed from us. They wanted 5 us to continue to focus on career education. They wanted additional training opportunities 6 7 which we have continued to roll out a robust 8 training program. I think Karly mentioned it 9 this morning, with ACICS Learn offers professional development to all areas of an 10 11 institution. We have -- we've rolled out a campus 12 13

we have -- we've rolled out a campus effectiveness plan workshop for our members. We continue to add new workshops. We're rolling out a retention and placement workshop. And so I think those are things that our members have told us that they want, and we've continued to add those to our offerings for our members.

DR. VANAUSDLE: Thank you, Mr. Chairman.

CHAIR KEISER: If I may ask a couple of questions. In the report all I saw was an '18

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In the '18 audit I did not see a notation 1 audit. 2 by the auditor that you had a going concern issue. Is that correct? 3 That is correct. 4 MS. EDWARDS: And we 5 also received our -- since our last submission we 6 received our FY '20. And again those had no going concerns and an unqualified opinion. 7 8 far as I know that's been for at least the last 9 I'm not sure before that. five years. 10 CHAIR KEISER: So, your auditors feel 11 that you are in a position to sustain your 12 operations? 13 MS. EDWARDS: That's an accurate 14 statement I believe. 15 The second question I CHAIR KEISER: 16 have is Kathleen brought up the ITT, the 17 Corinthian, and Dream Center though I thought 18 Dream Center was more regional accreditation 19 versus ACICS. 20 What's your position there? Because 21 I know you get bashed for that. What do you feel 22 happened with the publicly traded companies that

closed while they were accredited by you?

MS. EDWARDS: Well, I guess I would note that none of these are raised as any support for any of the findings that are currently under review. They were also discussed, adjudicated, in 2016.

But I will tell you in regards to ITT, the class (audio interference) was a violation of security laws, not academic quality or student outcomes. And again, it was in 2016. I think everybody remembers that the SEC charged ITT and two top executives with fraud alleging that they misled their investors about losses and lending programs.

Their demise was the result of a department decision to bar them from using Title IV funds to enroll their students. We have standards with respect to institutions with an internal loan program. Our standards address how the institution interacts with its current and potential students.

It's beyond an accreditor's expertise

to review how a publicly traded company presents this on their financial statements, or represents it to its investors. ITT was not a failure of the institution's accreditor.

CHAIR KEISER: Corinthian?

MS. EDWARDS: As well as Corinthian.

I think, again, Corinthian closed in 2015, six

years ago, and ACICS was the institutional

accreditor for only a portion of those Corinthian

campuses. The remainder were accredited by three

other institutional accreditors. To my knowledge

the department nor the media placed any of the

other accreditors under the same level of

scrutiny as ACICS.

Regardless, we did take significant actions to address concerns surrounding some of those areas that affected those -- many of the Corinthian institutions. We introduced the placement verification program which ensures 100 percent placement verification of every graduate. We discussed this in our opening remarks.

We've also added additional

requirements for recruitment and monitoring to onsite evaluations which we discussed briefly this morning as well.

CHAIR KEISER: Thank you. Jennifer, you have the last question it looks like.

MS. BLUM: All right, thanks. So actually some of my questions, the financial capacity questions were pretty much asked by Steve and you, Art. But I did have, I just wanted to clarify and sort of draw in the final point on this.

Have you -- you just referenced your FY '20 audit. Is that something -- what's really confounding me a little bit is the complexity of this process of the four reports. So, the four reports are on very specific items which is fine, one of which though is financial (audio interference) is calling out financial concerns over financial capacity.

Does the department have as part of the back and forth, do we have actually in the record the FY '20 audit you just referenced?

MS. EDWARDS: You have the draft FY audit. The unaudited financials were published. Because again that was submitted in September of 2020, and we had not yet finished our 2020 audit. So the draft financials were provided on the record.

MS. BLUM: I'm trying to -- what I'm trying to do is make sure that I understand the record on which we're trying to make this decision. And so similarly, and Mary Ellen brought it up again. I brought it up once. Ellen brought it up again. All of the changes that you've made either to your criteria or to your processes, your standards I should say. your standards and to your processes over the last four years or so, four or five years, are those in the record with the department in these four reports, or is that not -- or were those not in because the reports are focused on such specific items that the opportunity hasn't existed for the record to include them?

Probably a little of

MS. EDWARDS:

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both. I think some are on the record. I think many of them are not, based on the timeline of when each of these reports were submitted. I think one was submitted as early as -- the capacity report I believe was as early as February of 2020 was the last response that ACICS made to the department. The others were in May of 2020, and another one in September of 2020.

And again, as you mentioned, many of the changes may not have been applicable, or asked about in some of these reports. So you're correct that many of those policies would not be in this record, but they would be demonstrated in our renewal application, our renewal petition that is scheduled for July of 2021.

MS. BLUM: Okay. And then I had one last question I wanted to understand. I'll ask the department staff this question too, but from your perspective. One thing I'm trying to understand is these three -- and then you have a number of -- I totally understand why you would want to have new institutions to accredit from a

financial capacity standpoint. I think somebody else spoke to this. Having schools to accredit is kind of an important part of the accreditation agency process.

Having said that, given this world that you have lived in for several years now of regulatory compliance world which the agency has lived in and its institutions have lived in, the back and forth, do you pause about starting new initial accreditation processes on institutions?

Am I correct in my recollection that at some point the department paused? Was there a period of time where you were not allowed to start a new accreditation process?

MS. EDWARDS: No, that's incorrect.

We chose to place a moratorium on initial
applicants in 2016 following the recommendations
to deny our renewal from this committee in 2016.

So we placed that. We lifted the moratorium in
2018 and our first initial applicant that was
granted accreditation, that happened in May of
2020.

1	MS. BLUM: Did you lift it after at
2	what point in time in '18? I'm just curious. So
3	did you have a freeze on new accreditations up
4	until the all the legal and regulatory actions
5	were completed?
6	MS. EDWARDS: That's correct. I don't
7	recall. Karly may remember the exact date that
8	we lifted the moratorium, but off the top of my
9	head I would say it was September of 2018. But
10	Karly may have the better recollection.
11	MS. ZEIGLER: I don't remember
12	exactly, but I do believe it was towards the end
13	of (audio interference).
14	MS. EDWARDS: But it was so when we
15	received notice from the judge in April of '18 we
16	still didn't immediately lift that moratorium.
17	It was later in that year when we did that.
18	MS. BLUM: I just wanted to understand
19	the timeline of the new institutions relative to
20	this back because
21	(Simultaneous speaking)
22	MS. EDWARDS: I believe we coincided

with the SDO and the Secretary's decision in 1 2 2018, but I would have to double check that date. (Simultaneous speaking) 3 4 MS. EDWARDS: The accreditation group 5 is copied on all of that when our memos to the field goes out following every council meeting. 6 7 So every notification, every criteria change, 8 every FYI, every policy notification about the 9 moratorium, all of that is provided to them following each council meeting in our memos to 10 11 field. 12 MS. BLUM: That's interesting. 13 So the department is aware every time you start a 14 new accreditation process? No, not necessarily. 15 MS. EDWARDS: 16 we put a policy out there that says we're placing 17 a moratorium on something, or when we change 18 (audio interference) draft criteria to the field, 19 when we publish final criteria, just like every 20 other stakeholder it is copied on that same 21 document. 22 MS. BLUM: Understood. Thanks.

1	CHAIR KEISER: Thank you. Thank you,
2	representatives of the agency. We are now going
3	to third party comments. Now, to the third party
4	commenters I will warn you that you have three
5	minutes and only three minutes. I will be timing
6	you using my trusty cell phone and its clock
7	mechanism. We will give you a I will give you
8	a warning at one minute, and then hopefully you
9	will wrap it up.
10	Okay, we're going to start. George,
11	are we all set to start? Candice?
12	DR. SMITH: Yes. Candice has the list
13	of the oral commenters and she'll just go in
	or the trai commenters and she ir just go in
14	order.
14 15	
	order.
15	order. CHAIR KEISER: Okay. Our first
15 16	order. CHAIR KEISER: Okay. Our first presenter is Ms. Alejandra Acosta from New
15 16 17	order. CHAIR KEISER: Okay. Our first presenter is Ms. Alejandra Acosta from New American Education Policy Program. Ms. Acosta,
15 16 17 18	order. CHAIR KEISER: Okay. Our first presenter is Ms. Alejandra Acosta from New American Education Policy Program. Ms. Acosta, you have three minutes.
15 16 17 18	order. CHAIR KEISER: Okay. Our first presenter is Ms. Alejandra Acosta from New American Education Policy Program. Ms. Acosta, you have three minutes. MS. ACOSTA: Thank you. Hi, everyone.

As you consider the recognition of ACICS today it is critical to consider the second, third, and fourth chances that the agency has been given to demonstrate compliance, and its continued failure to do so.

When ACICS' recognition was withdrawn in 2016 the agency was out of compliance with dozens of federal criteria. ACICS' president promised in front of this body that it would improve, saying that, quote, "We will be in compliance within 12 months," end quote.

The department's accreditation staff as well as the members of this advisory panel disagreed and overwhelmingly agreed that ACICS' recognition should be terminated. It has been nearly five years since that NACIQI meeting and ACICS is still not compliant.

More than half of the criteria on which the department cited ACICS for compliance concerns and the reports you're considering today it was also cited for non-compliance with in 2016.

And these are not minor issues. The agency's ability to carry out its accrediting responsibilities (audio interference) it has competent and knowledgeable individuals involved in the review and decision-making of ACICS' accredited schools, and (audio interference) monitors institutions to identify problems are all serious conditions for maintaining the quality and integrity of institutions.

NACIQI has taken the unprecedented step of reviewing a single agency on four individual reports, because in addition to the issues spotted several years ago by then Secretary Betsy DeVos concerns have continued to crop up among the accreditation experts in the department, and time and time again ACICS seems to be at fault for another failed institution, or another low-quality higher education.

NACIQI members should take a careful look at ACICS and ask why if ACICS was making the necessary improvements it would not have done so already, even given many years more than any

other agency would have been given. 1 2 With almost five years --(Simultaneous speaking) 3 4 MS. ACOSTA: -- the department's 5 accreditation staff are still worried. There's no reason to provide yet another extension for 6 7 good cause or otherwise, and another 12 months 8 won't make a difference. It can't and it won't, 9 not when five years wasn't enough. I urge NACIQI to vote to revoke ACICS' recognition and to 10 11 restore good faith in the accreditation process 12 by doing so. Thank you. 13 CHAIR KEISER: Thank you, Ms. Acosta. 14 Our second presenter is Ms. Ella Azoulay. I hope 15 I said that right. From the Generation Progress. Hello. Can you hear me? 16 MS. AZOULAY: 17 CHAIR KEISER: Yes. 18 MS. AZOULAY: Thank you. My name is 19 Ella Azoulay and I help coordinate the higher ed 20 (audio interference) at campaign health at 21 Generation Progress. Among many other things we 22 advocate for people impacted by entities like

ACICS and hear about their experiences firsthand.

ACICS is out of compliance with federal requirements and we're urging the Education Department to happily withdraw their recognition. The longer they maintain their recognized status the more students enroll in potentially low-quality institutions it accredits given its poor record of oversight.

It's important to note that this is not the first time in recent years that ED has determined that ACICS is unable to adequately monitor low-quality or poorly performing institutions. ACICS was given a rundown of their shortcomings, sufficient time, over four years to correct concerns, and yet still comes up short.

This elicits the conclusion that ACICS is incapable of effectively monitoring and identifying when institutions they accredit are of questionable quality.

In reading about the experiences of former students of ACICS' accredited institutions it became immediately clear to me that ACICS'

failure of oversight harms students.

by Education Corporation for America, accredited by ACICS until just before their sudden closure. Students at Virginia College, Stratford University, and Brightwood College experienced similar shock of frustration and despair due to their institution's broken promise, all of which could have been avoided if ACICS was capable of doing the job that it required.

College. She went into debt for her degree and emerged with abundant confusion about her debt, a worthless degree, and no job prospects. She says, "I went through an even worse situation, Brightwood College in Baltimore, Maryland. I graduated as a medical assistant on the dean's list and then earned my certification via National Healthcare Association. I graduated August 2017. My certification isn't worth the paper it's printed on. No doctor will hire me. As a student we all were aware that the president

was fired and the entire financial aid department was found corrupt, and I had a Pell grant and paid the rest with one scholarship and cash.

Then when I attempted to contact my student advisor I was told they shut their doors. Then while doing my 2018 taxes I found out the corrupt financial aid did to me what they did to --

CHAIR KEISER: One minute.

MS. AZOULAY: -- students and got a federal student loan in my name without my signature or okay. I tried to find help and I keep hitting brick walls. I'm in financial distress and I have a list of fellow students who have the same exact position. It's much worse than I'm saying on Twitter. I ask for your indulgence and to help me get the help I need please," end quote.

Low-income and first generation students are most at risk by the continued recognition of ACICS as well as black and LatinX students who are targeted by predatory for-profit institutions. If ACICS retains recognition it

will only further have the ability to harm 1 2 students and borrowers like Jill. For these reasons and the promise the 3 4 Education Department represents to Americans we 5 urge you to revoke recognition of ACICS. you for your time. 6 7 CHAIR KEISER: Thank you. Our third 8 speaker is Mr. Bernard A. Eskandari, California 9 Attorney General's Office. Good afternoon. 10 MR. ESKANDARI: Thank 11 you for the opportunity. My name is Bernard 12 Eskandari. I'm a supervising deputy attorney 13 general with the California Attorney General's Office. 14 Our office is charged with enforcing 15 16 California's consumer protection laws. 17 laws protect California residents from predatory 18 actors including for-profit schools accredited by 19 ACICS. 20 California has the largest number of 21 ACICS accredited campuses in the country. As you 22 know, accreditors serve a critical role in the

triad. State law enforcement agencies like our office have limited tools and can only step in when there is massive failure by an accreditor resulting not only in failing institutions, but fraud, deception, and other violations of state law.

Among ACICS' most glaring failures was its decision to accredit Corinthian Colleges.

Our office led national efforts to pursue

Corinthian, a massively predatory for-profit

company that defrauded tens of thousands of students around the country, costing taxpayers billions.

ACICS accredited Corinthian until the day it filed bankruptcy, despite more than 20 state and federal investigations revealing pervasive fraud. Our office and other states are still dealing with the catastrophic harms to our residents that resulted from its continued accreditation.

Corinthian is just one example.

Career Education Corporation, Education

Management Company are others. More so than any other accreditor ACICS schools are frequent targets of investigations, lawsuits, and settlements by state law enforcement agencies.

ACICS' recognition is not an entitlement. In the last five years every review of ACICS has consistently found compliance deficiencies. The IG report confirms this and in no way undermines the current staff recommendation to terminate.

Over the last five years ACICS itself has repeatedly conceded non-compliance. It admitted non-compliance before this committee in June 2016. In December 2016 at a federal court hearing its counsel admitted non-compliance. In February 2017 at another federal court hearing its interim president conceded non-compliance.

CHAIR KEISER: One minute.

MR. ESKANDARI: Every time it says it needs just 12 more months to come into compliance. ACICS has repeatedly misled the department, this committee, the public, and at

least one federal court in an attempt to maintain its recognition for its own benefit. Its decision to accredit low-quality for-profit schools has ruined the lives of hundreds of thousands of vulnerable students. The committee should vote to withdraw its recognition. Thank you.

CHAIR KEISER: Thank you. Ms. Viviann

Anguiano from the Center for the American

Progress will speak for -- on behalf of

Antoinette Flores.

MS. FLORES: Hi, this is Antoinette
Flores from the Center for American Progress.
Thank you for the opportunity to comment. I've
closely followed the recognition proceedings of
ACICS over the last five years. I wanted to
address the recent report from the department's
Office of the Inspector General on the 2016 and
2018 recognition of ACICS.

First and foremost, the OIG report does not affect the consideration of these four reports. The IG specifically wrote that the

department's current inquiry was not included in the scope of our inspection. Beginning on page 29 the OIG lists numerous areas of non-compliance identified by the department staff since that review and separates those from the 2016 and 2018 processes.

Regarding the 2016 process the OIG found that the department should have considered a second round of documents. That is no surprise. In fact, the reason we're all here today is that ACICS filed a lawsuit and a court remanded the decision to the department for reconsideration.

The OIG also wrote that the Under Secretary's office was more involved in the review than usual. Again, that should not be surprising given how rarely the accreditation staff sees so many systemic problems where they recommend terminating recognition.

When an agency loses recognition it requires the cooperation and coordination of the entire department to ensure students are able to

maintain access to aid and institutions are able to seek alternative accreditation.

Moreover, the director of the accreditation group himself stated that the staff and the department would have reached the exact same recommendation, whether or not OUS was involved and had already identified a long list of areas of non-compliance.

Regarding the 2018 process, the OIG found that the senior department official's recommendation did place (audio interference) evidence in finding ACICS compliant, but also noted that recognition criteria allows for subjectivity.

In 2018, just before ACICS was restored, staff were reviewing ACICS' compliance on all issues and preparing a report --

CHAIR KEISER: One minute.

MS. FLORES: -- found ACICS deficient on dozens of items, many of which you're reviewing today. In other words, the accreditation experts in the department, those

best able to interpret the sometimes subjective recognition requirements, believed ACICS was wildly out of compliance.

The OIG only reviewed a handful of these areas. As you review the OIG report tonight I urge you to remain sharply focused on the matter at hand. Four separate reports compiled by accreditation experts at the Education Department, each finding numerous areas of non-compliance, even after years of attempting to come back into compliance, and each recommending that the department terminate the agency's recognition. Thank you.

CHAIR KEISER: Thank you. The next speaker is Mr. David Halperin who's an attorney.

MR. HALPERIN: Good afternoon, members of NACIQI. I'm David Halperin from Washington,

DC. There remains way too much bias in the

Department of Education system in favor of protecting institutions and not enough effort to protect students and taxpayers.

The question should not be does ACICS

deserve yet one more chance. Instead it should be are students and taxpayers best served by continuing to recognize ACICS, or by ending recognition.

ACICS (audio interference) the quality and integrity of some of the worst colleges and universities in the country. Allowing federal aid to flow to schools that have been deceiving and abusing students, leaving them buried in debt and crushing their dream.

After the department with NACIQI's overwhelming endorsement de-recognized ACICS and then re-recognized it, ACICS has continued to be asleep at the switch and out of compliance. I joined a letter to the department in November detailing these problems.

If the department withdraws recognition it would be a hardship for the employees of ACICS. It would be a hardship for the remaining 50 or so ACICS accredited schools, their owners and investors, their employees and teachers, and yes, also their students. The

schools would have to find new accreditors or shut down.

It would be a hardship. But there will be much more hardship if the department again protects ACICS. If every institution in the department's orbit is treated as too big to fail, or just protected because that's what the department always does in the end then there's no deterrent for anyone against predatory behavior, dishonest behavior, negligent and incompetent behavior.

Then there is little protection for students, and far less incentive for schools and accreditors to behave ethically and effectively because everyone will stay in business no matter how badly they perform or behave. But students, veterans, single mothers, immigrants --

CHAIR KEISER: One minute.

MR. HALPERIN: -- first of their family to go to college, people who just want a chance pay the price for that brand of collegiality in higher education. So do

conscientious employees at predatory schools, people who call me every week in anguish over the blatant abuse that they see.

You have the power to send the message that such business as usual does not serve students and taxpayers, and does not serve higher education. From every standpoint. Efficiency, fairness, justice, morality, the right decision is to drop ACICS as a recognized accreditor once and for all. Thank you.

CHAIR KEISER: The next speaker is Mr. Justin Hauschild, Student Veterans of America.

MS. HAUSCHILD: Thank you. Good
afternoon. My name is Justin Hauschild and I'm
the legal fellow with Student Veterans of
America. On behalf of the 750,000 student
veterans at schools with SVA chapters in all 50
states and 3 countries internationally Student
Veterans of America thanks NACIQI for the
opportunity to provide oral comment on the
Accrediting Council for Independent Colleges and
Schools' ongoing compliance issues, and their

future recognition as an accrediting agency.

I will make Student Veterans of

America's position on this matter very clear. We

are firmly opposed to ACICS' continued

recognition as an accreditor. And in my

remaining time I will cover three reasons why.

First, ACICS has a dismal track record of exercising proper oversight of the institutions it accredits, something that its continued issues with compliance demonstrates is an ongoing issue. One need look no further than the circumstances surrounding ITT Technical Institute and Corinthian Colleges for examples of how the agency's failures can negatively impact students, including thousands of student veterans who at that time faced the disturbing prospect of having permanently wasted their valuable earned education benefit and amassed student loan debt for ultimately worthless credits.

Now, in the years that followed relief measures were passed into law so veterans could recoup some of that entitlement. With the

passage of such laws, especially since they don't address other issues like student loan debt or functionally worthless degrees doesn't diminish the need to prevent similar behavior going forward.

Second, and the specific subject of today's hearing is the very indication of similar behavior going forward. ACICS remains ostensibly non-compliant with numerous federal accrediting standards, and beyond the 12 months allowed by law.

For example, the agency is seemingly still not compliant with the standard that requires them to have competent and knowledgeable individuals to conduct its onsite evaluations, apply or establish its policies, and make its accrediting and pre-accrediting decisions, something related to the agency's past failures.

Of course, the department has also noted there were other areas of non-compliance.

The agency --

CHAIR KEISER: One minute.

MS. HAUSCHILD: -- compliance issues coupled with the core student outcomes at the many schools it oversees currently does not inspire confidence that the agency is truly course correcting to better serve students.

Third and finally, ACICS appears to be on shaky financial footing which is problematic because it raises the question of whether the agency has the necessary resources to cure current compliance issues.

We encourage NACIQI to thoroughly review the written coalition comment we signed as the points I've made here are only a summary of those covered in the written comment.

To conclude, we urge NACIQI to find ACICS non-compliant and revoke the agency's recognition as an accrediting agency. Student Veterans of America implores you to act swiftly and decisively to protect student veterans, service members, their families, and all students. Thank you.

CHAIR KEISER: The next speaker is Mr.

James Haynes from the Veterans for Education Success.

MR. HAYNES: Good afternoon. Thank you for the opportunity to comment on ACICS' fitness to serve as an accrediting agency. My name is James Haynes. I'm the federal policy manager at Veterans Education Success.

The bottom line message I want to leave you with today is too many veterans have been harmed under ACICS' watch. The time is long past to revoke ACICS' status as an accreditor. For years ACICS has failed to protect students and taxpayers from predatory schools, including schools pursued by law enforcement.

Inadequate oversight of schools continued after its 2018 reinstatement, leading to harm for thousands of students. Our organization has helped roughly 1,000 veterans from ACICS schools.

The pivotal words of Brown Mackie student veteran Matthew Mitchell who testified to NACIQI in 2016. "The education I received was

substandard and very few for-profit schools will accept transfers and allow me to continue my education which will most likely force me to repeat courses. But since I have over \$16,000 in loans and I've exhausted my GI bill that seems unlikely."

Veterans organizations have

traditionally called for ACICS to be derecognized, including a 2018 letter from 30

veterans organizations. Our research team

analyzed student outcomes at about 100 schools

still accredited by ACICS as of September 2018

and found 70 percent of students at ACICS

approved colleges earned no more than a high

school graduate six years after enrolling.

ACICS students were twice as likely as other students to have unmanageable debt, and ACICS students faced worse outcomes in 2018 than in 2016. The 2018 abrupt closure of Education Corporation of America, ECA, and USA Today's 2020 investigation into Reagan National University are only the latest examples.

In the eight years before it precipitously closed ECA's brand including Virginia College and Brightwood College received about \$500 million in tuition and fee payments for GI bill students.

While ACICS revoked the chain's accreditation just before it closed, it ignored early warning signs including poor job placement and graduation rates, inadequate equipment and supplies, and high faculty turnover rates.

I will close with the testimony -CHAIR KEISER: One minute.

MR. HAYNES: -- Michelle Griffin, a
21-year Army veteran. With only 90 days of
clinicals remaining for her associate's degree in
surgical technology she learned that Virginia
College was closing. No school she contacted
would accept her credits and she couldn't afford
to start over at a new school. "I have no
degree, no job, and not enough of my GI bill left
to pay for a degree. I have wasted two years of
my life that I will never get back." Thank you.

CHAIR KEISER: Mr. Michael Itzkowitz,

Third Way.

MR. ITZKOWITZ: Good morning. My name is Michael Itzkowitz. I'm an education consultant, senior fellow for Third Way, and the former director of the U.S. Department of Education's College Scorecard.

Let me go off script and first say
that I and no one else on this call would want to
send their children to an ACICS school, period.
That should be a huge red flag.

It's been almost five years since the recognition of the college accreditor ACICS was revoked by the U.S. Department of Education. The reason -- former Secretary of Education John King determined in December 2016 that it would be unable to come into compliance over the next 12 months, demonstrating a risk that outweighed the benefit for students who attended ACICS institutions and taxpayers that subsidized their higher education pursuits.

This agency has an extensive list of

notable and horrifying achievements for a college accreditor recognized by the federal government.

Let me mention just a few.

First, there was their honor roll recognition of FastTrain College in Miami,
Florida which was found by investigative authorities to have used unscrupulous recruitment activities to encourage enrollment while subsequently fabricating their high school diplomas. The owner was later found to have stolen more than \$6.6 million in federal financial aid.

Then there was Corinthian Colleges, a for-profit company with campuses around the country that deceived their prospective students with inflated job placement statistics. The result -- over 100 lawsuits, tens of thousands of students left with low earnings and unmanageable debt, and billions in taxpayer dollars that funded credentials worth less than the paper they were printed on.

This was followed by its eventual

collapse in 2015, leaving students in a lurch scrambling to find other schools to accept their credits, something that most institutions just would not do.

This lack of oversight led to a similar fate on other large ACICS institutions, including ITT Tech and more recently Education Corporation of America, resulting again in tens of thousands of students fending for themselves with no teach out agreements in place for them to fall back on.

The more reputable institutions switched to another college accreditor following Secretary John King's initial determination to terminate ACICS' federal recognition status.

What's left? Institutions that no other college accreditor would accept as meeting their minimum quality standards.

Looking at ED's own most recent accreditation data file we can see how poorly most ACICS institutions serve their students.

Two-thirds of ACICS institutions show most of

their students earning even less than a typical high school graduate, even 10 years after initial enrollment.

Even so, these schools received \$698 million in that award year, even though most students showed no return on investment. In summation, ACICS does not guarantee the minimum level of quality that should be expected of a federally recognized accreditor, nor do they serve as an effective gatekeeper of (audio interference) students at risk and taxpayers with an effective use of federal funds.

Last, they've shown their inability to come into compliance for four --

CHAIR KEISER: Thank you. Mr.

Christopher J. Madaio, Office of Attorney General of Maryland, Consumer Protection Division.

MR. MADAIO: Hello, yes. Christopher
Madaio from the Maryland Consumer Protection
Division, Attorney General's Office. I testified
before you in 2016 and at that time talked about
how ACICS was out of compliance and expecting it

to come into compliance within 12 months was akin to rearranging the deck chairs on the Titanic.

The changes ACICS has made have not stopped the sinking ship, and have not stopped students from being harmed now five years later.

ACICS is being inaccurate when it says that ITT
Tech's problems were the result of an SEC
investigation. ITT was sued by the Consumer
Financial Protection Bureau for unfair,
deceptive, and abusive recruitment practices, and
it was also under active investigation by a
bipartisan group of state attorneys general for
also unfair and deceptive recruitment practices,
and that investigation was publicly reported in
ITT's investor and SEC filings.

So now we're going to talk about the ECA example. And this is important as many have brought it up because it's another example of ACICS' failure to comply with the department's criteria, including but not limited to the failure to have competent and knowledgeable

individuals to conduct onsite reviews, and the 1 2 failure to effectively monitor and evaluate institutions. 3 ECA as we talked about was rife with 4 5 problems which ACCET quickly discovered when it issued an initial denial of ECA's attempt to get 6 Virginia College accredited. 7 It wasn't until 8 then that ACICS started to take a look at the 9 school. However, long before ACCET's findings 10 ACICS should have taken action. Virginia College 11 12 was on HCM1 with the Department of ED as of late 2014 because of a bad financial composite score. 13 14 Why hadn't ACICS looked into the school at any 15 point before ACCET raised issues? 16 ACICS has not complied with federal 17 requirements that accreditors maintain adequate 18 staff. And you would think that it would be the 19 one to do that after --20 CHAIR KEISER: One minute. 21 MR. MADAIO: -- and other mishaps.

Even with everything that happened, ACICS moved

too slow when it finally did act in issuing its show cause orders in May and taking action late.

The bottom line is that ACICS failed to uncover longstanding quality concerns with ECA, did not help to secure teach out agreements when it became clear that there was a problem, and it basically left AG's offices and regulators to pick up the slack and try to help students.

Despite ACICS' claims it has improved its ability to conduct oversight by verifying job placement rates it failed to catch any concerns related to ECA, and as well as we talked about with VIU, RNU, and some of the other schools.

Tens of thousands of students are left holding the bag and its recognition should be withdrawn because it is not in compliance with federal requirements and it cannot come into compliance.

Thank you.

CHAIR KEISER: Ms. Clare McCann, New American Education Policy Program.

MS. MCCANN: Thank you. Yes, I'm
Clare McCann from New America. The Reagan

National University ACICS inquiry was initiated when it appears that a reporter was able to determine that the institution did not still exist before its accreditor did.

And the department has correctly identified the biggest problems with ACICS' involvement with RNU. For instance, accreditation staff looked at ACICS' statements at a 2019 show cause order to RNU had many, quote, "identical issues" to those that had been identified two years earlier before ACICS accredited the school.

In that situation it found severe constraints in its administrative capability to ensure identified issues are cured, and in ACICS' capability to effectively monitor its institutions' compliance with agency standards.

But the documents reviewed in the RNU inquiry suggest additional severe problems, and the first of those is with the faculty at Reagan National. ACICS' site visit raised some questions about the faculty, five of whom did not

have addresses local to the campus despite supposedly teaching in person.

But it's not clear that ACICS sufficiently investigated or verified that people worked at RNU submitted in response to that issue. For instance, the Education Department staff looked for all 27 faculty members listed in the Reagan National catalog online and found that none of them list prior or current employment by RNU.

USA Today reporters who visited the campus found much the same. Having tracked down four of the people listed as faculty on the RNU website all four said they had never worked at RNU, and the rest did not even seem to exist online.

This is evidence that ACICS' onsite reviews are not sufficient, and that ACICS' standards with respect to faculty, and especially its enforcement of those standards are inadequate.

Additionally, the ACICS site reviewers

for Reagan National in 2017 found that students did not have access to any instructional materials or textbooks. But while these issues were noted by the site visit team they were missed entirely in the team report, and not required to be corrected before the school was accredited. And the same issues surfaced again at RNU in 2019 when the institution was placed on show cause.

Rather than demonstrating that this was not a failure of training and evidence of incompetent decision-makers at ACICS, ACICS deflected, telling the department it wasn't required to submit the evidence that has been requested regarding this issue. It is non-compliant with these criteria.

This egregious oversight is also evidence that ACICS is not compliant with federal criteria regarding curricula rather than substantially compliant as the department found.

NACIQI should take these additional issues into account today and vote to withdraw recognition.

Thanks for your time.

CHAIR KEISER: Thank you. Dr. Darlene
Ann Minore, Minore Educational Strategies.

DR. MINORE: Hello. Let me take a moment to introduce myself. I have earned a Ph.D. in educational psychology in 1995 and I've worked in higher education for 30 years. I've managed institutional accreditation since 1995 and worked with both regional and national accreditors.

Previously I served as the compliance person for Bainbridge Graduate Institute which achieved its initial accreditation through ACICS.

I also managed their applications and responsibilities to the Washington Tech Board.

This was this institution's initial grant of accreditation. They earned status in the (audio interference) database and became a Title IV eligible school in 2009.

I've served as an ACICS program
evaluator for more than 10 years during which I
conducted over 170 visits. I'm a veteran member

of the IRC since 2014.

ACICS has made significant improvements to evaluator training and oversight of the evaluator pool. I attended the team chair debrief and refresher training on November 20, 2018. Topics included distance education library requirements, and the review of comparability of curriculum.

This refresher also stressed the value of reviewing external information and council action. ACICS has added additional training courses in the last four years that focus on educational activities and distance education.

All team members are required to be trained prior to a site visit, and all chairs share multiple resources in both hard copy and through links with the team prior to ensure that they can follow all ACICS evaluator procedures and guidelines.

I have observed that evaluators are more knowledgeable in ACICS standards and policies and procedures --

CHAIR KEISER: One minute.

DR. MINORE: The entire team will participate in a thorough read-through of the team's report before they leave the campus.

ACICS maintains a robust and effective monitoring and oversight regime. Evaluators are no longer simply allowed to accept student achievement reported by an institution. The PVP now requires 100 percent verification.

The oversight framework now includes an at-risk institution group. The evaluation of distance education has multiple areas that are reviewed. Student identity, security monitoring, distance education review, and faculty and students must be appropriately trained in the online platform.

Specific review for the possible abuses of Title IV is covered in student relations, and the revised template necessitates much (audio interference) thank you for your time.

CHAIR KEISER: Thank you. Okay, next

speaker is Ms. Angela Perry from the Institute for College Access and Success.

MS. PERRY: Thank you. Thank you, members of the committee for the opportunity to make comments. My name is Angela Perry. I'm a senior policy analyst with the Institute for College Access and Success.

I'm here today to recommend that you find ACICS out of compliance with federal requirements and to withdraw the agency's recognition.

It has been more than four years since the Department of Education decided to revoke ACICS' recognition for the first time in 2016.

Unfortunately in the years since multiple investigations of institutions accredited by ACICS have been undertaken and the agency has continued to accumulate evidence of non-compliance.

In fact, even as the Secretary of Education restored ACICS' recognition in 2018 it was noted that the agency was still out of

compliance with two of the required recognition criteria.

In the time since ACICS' recognition was restored the department has investigated the agency's compliance on numerous other occasions, and ACICS remains non-compliant on multiple standards. One department evaluation found evidence suggesting that even now ACICS' monitoring processes are not as thorough as necessary to identify issues, that the mechanisms in place to conduct reviews are inadequate, and that ACICS systematically failed to uncover significant quality concerns.

These types of failures demonstrate that despite having been given multiple chances ACICS is incapable of meeting the requirements put in place to protect students and the public. ACICS' pervasive, longstanding inability (audio interference) reliable authority regarding the quality of education and training offered by the institutions or programs it accredits, as well as the lack of action the agency has taken has left

1	tens of thousands of students' lives damaged.
2	The Department of Education and NACIQI
3	must ensure that recognized
4	CHAIR KEISER: One minute.
5	MS. PERRY: recognition criteria,
6	and take action where accreditors fail to do so.
7	Allowing ACICS to continue despite this record
8	puts thousands of students at future risk. I
9	urge you to find ACICS non-compliant based on all
10	the available evidence, and to withdraw the
11	agency's recognition. Thank you.
12	CHAIR KEISER: Thank you. Next is Dr.
13	David I'm going to have a tough one
14	Teneyuca of the University of Texas at San
15	Antonio. Dr. Teneyuca?
16	THE OPERATOR: I don't see him on the
17	list of attendees.
18	CHAIR KEISER: Then I have the next is
19	Aaron Howard from Premiere International College.
20	THE OPERATOR: Mr. Howard, please make
21	sure your line isn't set to mute. Mr. Howard,
22	your line is open.

1 CHAIR KEISER: Mr. Howard? 2 THE OPERATOR: His line is open. His phone might be set to mute. Please check your 3 4 phone. We're not hearing anything. CHAIR KEISER: The next speaker would 5 be Cynthia Rue, also Premiere International 6 7 College. 8 Ms. Rue, please make THE OPERATOR: 9 sure your phone isn't set to mute. Your line is 10 You're able to give your comments now. open. 11 I'm not sure. Neither of them -- we're not 12 hearing anything from either of those lines. 13 CHAIR KEISER: Okay, no problem. That 14 would be the last of the third party presenters. I guess right now we would call back the 15 commission to respond to the third party 16 17 commenters. 18 MS. EDWARDS: Thank you, Mr. Chairman. 19 Most of the third party comments were offered by 20 the same group of activists and opponents of non-21 public career education that have been attacking

career colleges for more than a decade.

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A number

of years ago these same groups turned their attention to ACICS and began an effort to undercut ACICS' credibility and ultimately its recognition as an accrediting agency by spinning up false or exaggerate narratives about ACICS' actions and alleged inaction regarding institutions that it accredited, and even some that ACICS never accredited.

I want to note for the record that a majority of the Corinthian campuses in California were not even accredited by ACICS, and the only school group that was found by the department to have inflated their placement rates again was not an ACICS accredited institution.

One of the speakers also mentioned that ACICS institutions could not achieve accreditation by another accreditor. I would note that just last year one of our institutions received accreditation by a regional accreditor.

We recognize that these groups play a role in protecting the rights and opportunities for our students which is important to all of

higher education. Further, we agree that issues of student debt and employment opportunities are areas that require attention across all of higher education. The efforts by these groups and some of their political allies, however, seem to lay responsibility for all of these problems at the feet of ACICS.

The comments these speakers have made today are more of the same. They offer no new relevant information and simply repeat the misinformed allegations they've made before. There is not much more I can say about them other than to ask you to focus on the evidence of compliance that we have provided, and not give unwarranted credit to these statements that simply rehash old stories.

We are here today to determine whether ACICS complies with the recognition requirements, not to address the ills that impact all of higher education. With respect to any graduate who has not been able to find employment I would say that unfortunately the COVID pandemic has interrupted

employment opportunities for many people across the country. Our institutions continue to report solid, verified placement results. But it is an unfortunate fact at any given time that some graduates do not yet have the positions that they seek.

These last several years without question have been difficult for ACICS, but in the face of allegations regarding our compliance with the recognition requirements we took aggressive action to review our operations. We increased the public participation on our decision-making bodies, expended resources to build a best in class graduate placement verification system, continued the systematic review of all of our accreditation standards, conducted a complete review and updating of our distance education standards in particular, and required every one of our evaluators to complete refresher training.

ACICS today is an organization that has been examined and scrutinized from top to

bottom. Where we found issues or policies that needed to be improved or strengthened we did so.

Our membership today is a fraction of its ranks from five years ago, but the institutions that ACICS accredits today are successful institutions that are producing solid outcomes.

In the meantime, we've right-sized our operation to reflect the new membership reality, and we are well on our way to stabilizing our financial situation as a result. I've presented a lot of information to this committee today. My goal is to demonstrate that ACICS in fact is in compliance with every recognition standard raised in each of the four reports under consideration.

I believe that any objective examination of the evidence in the record supports that conclusion that we are in compliance, and that there is no substantive evidence in the record to conclude that we are not in compliance.

The regulations require that recommendations must be supported by evidence in

the record, and the evidence before you overwhelmingly demonstrates that ACICS is in compliance.

Therefore, I would respectfully ask the committee accept our response to the final report on compliance and recommend to the SDO that we are in compliance with the two recognition regulations that Secretary DeVos ordered us to address.

In addition, I ask that you conclude that the evidence presented by the department staff in their final report does not support its termination recommendation. Thank you today for your time and your consideration.

CHAIR KEISER: Thank you, Ms. Edwards.

I now call Elizabeth Daggett back for her

response to the third party presenters and to the

agency. Elizabeth?

MS. DAGGETT: Thank you, Mr. Chair, and members of the committee. I just want to respond to a few things before we get to any other questions that you might have.

I did want to reiterate what Michelle Edwards said, that four reviews is unprecedented and it should be noted as such. It's unprecedented in that usually there is just one review. This one is four.

Two of those reviews were started due to the 2018 decision from Secretary DeVos. The other two were also initiated under the DeVos administration. I wanted to make that clear because it seemed like that there was an accusation of how that was started.

In regards to the compliance report

ACICS states that it's now in full compliance,
but it said that when it initially submitted its

compliance report back in December of 2019. It

further said that again when it submitted its

response to the draft report where I had found

discrepancies in the documentation, and even now

it's only after the termination recommendation

has been submitted to the agency that it appears

that Mr. Teneyuca and Dr. Minore, or Dr. Teneyuca

may have actually participated in training, but

that's not clear because that documentation was never provided.

They also stated that there was a just in time training for that one, that third member, but they never provided any documentation of that training either.

So they had plenty of time from their initial response to the compliance report. This was an item that was noted back in 2016. It was reiterated in the SDO recommendation to the Secretary. It was reiterated in the 2018 decision by the Secretary as still non-compliant.

They've had time to submit a compliance report, respond to the draft, and then they still were not able to demonstrate compliance.

I also want to say, sorry, that in the SDO recommendation that was quoted by the Secretary one of the items that they brought up is that due to the longstanding experience of both Dr. Teneyuca and Dr. Minore that that should be accepted as sufficient for the training. But

in the SDO decision on page 32 it was specifically stated that, quote, "ACICS has clearly made strides in its training effort.

However, it is unclear whether its existing evaluators have undergone the training and ACICS' narrative indicates they have not."

The final staff report specifically requested this be done in order to prove application of the criterion. Quote, "The agency needs to document that each volunteer has undergone the improved training process before being permitted to fulfill the tasks assigned to them," end quote. That's from the 2016 final staff report.

At a minimum it would seem like ACICS should require existing evaluators to undertake supplemental or refresher training that reflects its improvements in this area rather than to assume just because they are qualified on paper they are also properly trained. Accordingly, I would recommend to you that you find ACICS out of compliance with this criterion for not having

demonstrated its evaluators have undergone the improved training. Even at this point, after having multiple notices ACICS was not able to do that in the documentation.

I also want to go to the fact that they say that Mr. Bleacher who was included on the RNU visit report and who was listed as the potential distance education evaluator, but then was moved to a different role because there was no distance education at RNU.

They said that if we had looked at the compliance report documentation that we would have found that he had been trained. And it is true that there was a notice of him having the distance education training, but there is nothing to indicate that he ever fulfilled the refresher training that the agency themselves stated was required, and that the SDO and the Secretary said was required.

Not to mention the fact they have never provided any documentation of the effectiveness of this training, and the reviews

that were under review in these different inquiries and reports did not demonstrate that it was effectiveness based on the timing.

For the student surveys, ACICS states that it can't compel students to take surveys, and also stated that their requirement was, quote, "10 percent will be surveyed." It doesn't seem to mean that when they say that 10 percent will be surveyed that they're only saying that that would be a -- that that would -- I'm sorry, excuse me.

It seemed to me that 10 percent would be the required response rate in that statement, not that that would be how many they would try to survey. In addition, I would just like to point out that prior to my position at the department I worked for an accrediting agency and I know that my accrediting agency had a requirement of a certain amount of surveys and I made it a point to make sure that I got that number.

I also want to bring up VIU. I know there's been a lot of discussion, and I know that

ACICS has stated that they found a lot of the same findings. But that is a misinterpretation, because the only distance education issue that they found was that they didn't have a plan that included elements that ACICS required, and that that plan was not included in their CEP, their campus effectiveness plan.

Not to mention I want to state that the SCHEV audit was provided. Even though it was a staff recommendation the audit with all of the findings was provided to ACICS at that February 9, 2018 notice, but there was no investigation by ACICS. It specifically noted that they had two of five findings from a prior report, SCHEV did.

I believe I heard ACICS also say that the notice from SCHEV said that they told them to stop doing their distance education at that time, and so therefore they couldn't go back and investigate. But I reread the letter that was provided in February 2018 and it did not have anything that placed a moratorium at that time. There was nothing to prevent ACICS from going

back to VIU at that time once they got that letter in February of -- I'm sorry, I'm getting the date wrong. In February of 2019.

Next I want to talk about due process.

For all of these reports and inquiries they were allowed to either submit a compliance report or monitoring report, or to provide an initial response to an inquiry letter. A couple of the inquiry letters I asked for additional documentation in between time before I worked to create the draft staff report.

Then they had an option to respond to all those drafts, and the information and documentation has been provided, is what has been provided. So they had the opportunity to provide any additional information that they wanted to, but the information and documentation they provided is what's in the record.

Finally, I want to address the consistency in review. So agencies are reviewed on their own merits. That includes the information that's available and that there is no

review that's done in a vacuum. And in fact it was very difficult with all of these different reports to keep all of the information together. But all of it did overlap and so that's why they all kind of reference each other.

I don't think I have -- I do want to
-- oh, one other thing because Claude brought it
up. When we send notices to agencies about -when we're starting an inquiry under 602.33 we
include statements such as, as you know the U.S.
Department of Education's authority over
accrediting agencies is through the recognition
process by which the Secretary of Education
reviews and recognizes accrediting agencies for
the purposes of the Title IV federal student
programs and other federal programs.

The primary concern of the accreditation group is to ensure that an accrediting agency acts in accordance with both its own policies and procedures, and with the Secretary's criteria for recognition. And I feel that that's important because ACICS keeps going

back to what is required by the regulations, and that's not the only thing. It's also whether or not they're following their own policies and procedures.

So I believe that's what I have for my remarks, but I'm happy to try to answer any questions you might have.

CHAIR KEISER: Could I ask Anne, or did people put their hands down and then put them up again? Because there's still some -- Jennifer and Kathleen from before. Put them down and then I'll start all over again. Kathleen, could you put your hand down? Is she there? Okay. Now you can raise your hands. I just won't put Kathleen on the list. Go ahead. Anybody. I have a question if nobody else does. Claude, do you have a question?

DR. PRESSNELL: Yes, just real quick.

Beth, trying to understand then the concerns that have been happening over time. When Secretary

DeVos re-granted the recognition for ACICS did she do that with the understanding that they were

in full compliance, or was the monitoring report required because they still were not in full compliance at that time?

MS. DAGGETT: Well, I mean, the regulations were different at the time because that was November of 2018. But the Secretary made the decision to adopt the SDO's recommendation. So they were out of compliance with the two issues that were noted in the compliance report. So they were found in substantial compliance, substantially compliant in regard to the four items that were included in the monitoring report.

DR. PRESSNELL: Okay. Thank you.

Again, could you go ahead and define substantial compliance for those who are -- for us again?

MS. DAGGETT: Yes. So the definition of substantial compliance is now included in the new regulations. It's in Section 602.3. So the definition as included in the regulations is substantial compliance means the agency demonstrated to the department that it has the

necessary policies, practices, and standards in place, and generally adheres with fidelity to those policies, practices, and standards, or the agency has policies, practices, and standards in place that need minor modifications to reflect its generally compliant practice.

DR. PRESSNELL: Thank you.

CHAIR KEISER: Elizabeth. I have a question -- Jennifer. I am concerned when what happened in 2016, when ACICS was told they were financially insolvent when they had \$16 million in the bank and budgeted \$3 or \$4 million. How do you get to the fact that they're substantially financially out of compliance when their auditors don't see them as an ongoing concern, and they have reserves that are very significant.

The second part of that was the staffing. Yesterday we accredited or recognized an agency that had 2 and a half FTEs to oversee roughly the same number of institutions and this has 10. And reviewing the resumes of the 10 I did not find anyone really significantly

unqualified. That's to me one of the most important issues. I just don't see the logic here.

MS. DAGGETT: Okay. I'd be happy to try to answer your questions. I think as far as the finances go we were looking at a trend analysis. And that's how we came up with our -- the information that you found in -- that's included in the monitoring report, the very specific financial information was pulled from the financial audits that were provided by ACICS themselves. And we studied them to review the trends.

Those trends show a continuing downward movement in their finances, and it doesn't appear to -- that there's a way for it to stop. I know that there's been a discussion by many of you asking about the number of institutions that they had, and where they're planning to go, and how are they going to recoup this money, and there isn't really a great answer for that. And even their budget projections

don't necessarily speak very well to that.

As to your second question about the number of staffing, it wasn't necessarily the number of staff that is the total problem. It's the fact that they're just maybe -- well, it may not be the training. It may be the number. It may not be the capacity that they have, but whatever it is it doesn't appear that they're able to conduct effectively their accreditation activities and responsibilities.

CHAIR KEISER: And what do you mean by

-- again, listening to them I did not hear that.

I heard that one -- to get a nurse anesthetist in

advance of a visit, they're hard to find. There

are very few of them. We teach nurse

anesthetists. We're one of the few accredited -
the only accredited program. One of the only

accredited programs in Florida.

That's what you do when you have to get a specialist for a specific program, you get people from industry. And sometimes that doesn't fit into that guideline. Is that the basis?

Because that seemed to be the basis, that you didn't have evidence of this quick or whatever they called it onsite training.

MS. DAGGETT: No, I would not say that's correct. That's about the training. That would be about the issues that's in the compliance report, the 602.15(a)(2), the training issue. That would not be what I would consider the administrative capability issues that were cited.

They're more cited to the fact that all of these overall concerns, the fact that the failure to implement their own policies and procedures, the consistent application of their standards, the ineffective monitoring. All of these things call into question the administrative capability of the agency.

I would go back to yet again this is the only agency I'm aware of that has ever had four reports at the same time, and these were not reports that were all -- they were brought for specific reasons. And so there are not other

agencies that are focused of these same things.

CHAIR KEISER: I think if you read the IG report you'll understand why we're kind of in a waterfall right now. Jennifer, you have questions?

MS. BLUM: I do. I just want to start by saying that the department, I mean you guys have had your hands full for five years on this, and as Art just referenced I think the IG report is a helpful read on process. Even before I knew that there was an IG report my real focus here actually is on process and consistency, and honestly getting to a conclusion one way or the other for the students and for the schools with regard to this agency because the back and forth is not sustainable.

So to that end my concerns with regard to this process do relate to having four reports six months before a renewal petition. I want to ask something because you said something, Beth, that was helpful just now, a few minutes ago when you were responding to the agency.

Do you think in your view that the agency knew that they could, for example, they made all these changes to their criteria and standards. Admittedly they might not be directly related to the four -- the subject matter of the four reports. Are you saying that the agency had an opportunity to submit the records of their changes in processes, changes in criteria, all the positive things that they think that they've done? Did they have an opportunity with regard to these four reports to do that?

MS. DAGGETT: I mean, there's no limit on what they could have responded to. They could have provided as much as possible as we have seen many agencies do. They want to demonstrate compliance and they'll provide whatever documentation is required to do that. And so I mean, that would be up to the agency to make that determination and they made the determination of what documentation and information to include.

MS. BLUM: Okay. But in fairness, you also know that there's a petition. And by the

way, have they filed their petition? Because they're up in July. This is me being new. Like what's the timing of the petition relative to -- would they have already filed?

MS. DAGGETT: They did, yes. petition was filed February 1 of 2020 for their renewal petition because we had to make the assumption that this compliance report would be accepted. The renewal petition would only be in response to if their compliance report is accepted here because at this point they are not considered in a recognition period until the compliance report were to be accepted. If the compliance report is not accepted the renewal petition was submitted under the assumption to meet the new review process requirements of the two-year prior submission. That's why they submitted it so early. Technically the compliance report is a determining factor in whether or not the renewal report is -- would actually be in effect.

MS. BLUM: I want to go back to Art's

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line. I was going to go down the same path and I want to kind of continue it on the financial capacity piece and -- financial and administrative capacity piece. And you mentioned, Beth, a downward trend.

I mean, yes, there's a downward trend.

They're 10 percent of the agency that they were

because of so many schools -- and for lots of

different reasons that we don't need to go into

they have way less schools than they did.

So yes, it's a downward trend. But unless you're telling me that that downward trend has like in the last six months become a problem, or the last year has become a problem. To me, and I'm not a financial person, but their financial situation doesn't seem weak given the number of institutions that they are now accrediting.

And so long as that number has now hit like a sustainable place, and I don't know if it has, I'm just saying. But I wouldn't -- I mean my view is the downward trend, yes, of course

their resources have gone down. Their investments -- their overall. But that's because of the number of schools that they -- on the flip side they're accrediting less schools. So they don't need as much money as they had in that -- at the beginning of what you call the trend.

So I just want to point that out, that to me the measure on financial capacity is relative to where they are today. And assuming, which is a good question, assuming that they can maintain that place do they have the appropriate financial and administrative resources to conduct their business.

But this idea of the downward trend I find problematic because yes, they have less schools, but that in and of itself doesn't necessarily in my view present a problem. I'm not sure I have a question there, but I just -- I'm pushing a little bit on that because this goes -- actually maybe I do have a question. To me that financial capacity piece is actually perhaps the strongest standard, criteria of non-

compliance for your recommendation of withdrawal.

Am I right about that, that the financial capacity piece is one of your -- I am admittedly confused about how many -- you have all these different non-compliances.

But in reading the reports it was like they all aggregate to one another. If there were just each one of those standing alone you wouldn't be recommending removal. It's that they're all stacked together. Is that fair?

(Simultaneous speaking)

MS. BLUM: -- each one is the focus -- could be the subject for removal.

MS. DAGGETT: I believe each one could be a subject for removal. To your point of what I feel like the strongest is actually the compliance report. I mean, this was an issue back in 2016. This was brought up -- this was mentioned as an issue in the staff report. This was -- NACIQI said this was an issue. The SDO said this was an issue. Secretary King said it was an issue in the termination recommendation.

When the decision was moved back to the department, remanded by the court order the SDO still said it was a decision even after looking at the documentation that was not included. And the Secretary agreed with that back in November of 2018.

ACICS had the opportunity to provide the compliance report at the end of 2019. I reviewed that and found it to be deficient. They had an additional opportunity to provide documentation to demonstrate compliance and they failed to do so. So therefore I would say that that would be the strongest issue that's under review. It demonstrates four years of noncompliance with an issue that they knew of back in 2016.

MS. BLUM: And then I had -- I guess
I had a couple of more questions, sorry. On -well I just want to add something to what Art
said before about yesterday, and consistency when
we're looking at the agency yesterday that had
2.5 staff members and (audio interference) -- I

also just want to highlight that they had program closures, one of which I think might have been, and I want to be careful on this, but I think the record shows that one of them was seven.

I just want to throw out there also that they had program closures. Program closures aren't as bad as school closures, but I do want to point that -- I just wanted to flag again we renewed them for five years. I just want to put a final point on Art's point.

And then I do want to -- and that's not to say, by the way, let me just say that's not to say that ACICS gets to keep -- it's just this consistency issue. And because this has been back and forth in the court, I'm just concerned that we're going to see this back in the court and the process -- I'm concerned about the process. And I'm concerned about the consistency here. So that's what I'm driving at here.

I just have a final question for the department. You have 48,000 students and a lot

of schools. Again, I think somebody else said this, not a reason to keep an accrediting agency operating and that is for sure.

At the same time I really feel strongly that the department has an obligation or a responsibility with regard to teach out and teach out plans. And I've not once seen in the record sort of references to this. And I'm not necessarily saying it should because it's not necessarily relevant to the proceeding, but back in 2016 it wasn't so great in terms of what happened to the students.

And so I just want to ask the question. If we move ahead with the withdrawal, if I remember correctly -- and let's assume there's no appeal which I think is a wrong assumption, but let's just say, right. The removal is -- if you could walk us through. Is it an 18-month process? Somehow that's in my head. So that's question number one.

And then number two, what does the department view its role as being to make sure

that the students and the school of course, but the students most importantly, what's the role and the obligation of the department to help with those students' soft landing?

MS. DAGGETT: I can speak from experience from the last time. I just want to throw out there I was actually not at -- I don't know if Art and others who were there remember. I was actually not at the 2016 meeting when ACICS was reviewed, even though I'm a longtime member of the staff because I was on maternity leave at the time. So I was not involved in that decision, and so I was given this once Steve Porcelli -- this agency was added to my portfolio once Steve Porcelli retired.

But after that time I was part of the effort by the department in order to help the schools and the students throughout the transition. Eighteen months is correct, but it's based off of a final decision.

So at this point your recommendation as well as the staff reports would go to the SDO.

The SDO would make a decision. If the decision was one that ACICS felt that they would like to appeal then they would have the opportunity to do that. That appeal would go to the Secretary.

I'm sorry, let me back up. The SDO decision is required within 90 days of the NACIQI meeting. And then ACICS would have, if they chose to avail themselves of the process, 30 days to appeal.

At that point it goes to the Secretary's office and there is no timeline on a decision from the Secretary. So it would be up to however long that would be.

Once the decision were to be final by the Secretary then that's when technically the 18 months clock that is in statute would take effect for an institution to be able to find a new agency. So 18 months would potentially be at a time in the future.

I can tell you that I was involved in many discussions to try to work with both federal student aid, the Office of General Counsel, and

our department worked -- we met weekly to discuss the various issues that came up to assist institutions and students to make that transition.

So I can tell you that we would step in again if we were required to do so. If the decision were to move in that direction.

CHAIR KEISER: Thank you. Herman, you're next, you had your hand up, and then Steve. Then I think we'll wrap this up for today.

MR. BOUNDS: I will withdraw one of my questions. Beth answered the question about what was most concerning which would be the compliance report that indicate some continued non-compliance.

There's a question about consistency and comparing what we're looking at with ACICS in comparison with American Board of Funeral Services yesterday and their issues on their financial administrative capacity were quite different than what we're looking at with ACICS.

Number one, they're -- and I'm pulling
up my notes here -- they're a smaller
organization. There was not a consistent bleed
off of assets when it came to that particular
agency.

There are also some particular

There are also some particular differences that I can look at through the report. But I just wanted to address that.

That's really in my opinion probably not a good comparison here.

MS. DAGGETT: Can I just add one thing? Art, I'm sorry, this is Beth. I would like to add one more thing, please, to what Herman said.

CHAIR KEISER: Okay.

MS. DAGGETT: I just want to go back to your concern about the amount of money and also what Jennifer Blum had brought up. And Herman talked about the loss of the money.

With ACICS they've had losses over each of five years of over \$1 million, and a decrease in net assets for just June 30, 2020 of

1	\$2.2 million. So that is a not sustainable loss.
2	And so I just wanted to point that out, that
3	that's a difference between a much smaller
4	programmatic agency versus the agency of ACICS'
5	size and their revenue.
6	(Simultaneous speaking)
7	CHAIR KEISER: We never saw the 2000
8	audit so we don't know.
9	MS. DAGGETT: It's an attachment in
10	the monitoring report. It is there.
11	CHAIR KEISER: That was not the audit.
12	That was the
13	MS. DAGGETT: No, it's the final
14	version. It was submitted in December.
15	CHAIR KEISER: I'll look into that.
16	Okay, Steve, you had the last question.
17	MR. BOUNDS: Art, I actually had
18	another question, but I'll let.
19	CHAIR KEISER: Okay. Sorry, Herman.
20	Go ahead.
21	MR. BOUNDS: I just wanted to make one
22	final comment that folks are asking questions

about consistency and (audio interference) the OIG report. I just caution people to make sure you read the entire report. We're talking about an issue with outside interference into that recognition process at that time. I would just again caution everybody to please read the entire report.

CHAIR KEISER: Okay, Steve. Does Anne have her hand up because you didn't have it up before. You do now. So Steve and then Anne.

Steve? You are muted.

DR. VANAUSDLE: Testing. I think I'm there now with you, Art. I wanted to speak to your comparison of staffing between the institution yesterday which was American Funeral Services Board having two and a half.

They're a programmatic accreditor.

They accredit about 50 programs. And think about this as that program is pretty consistent. You just do it over and over and over. And ACICS, they are an institutional accreditor. So you would think it would take many, many more staff

to accredit the number of institutions compared to a few similar programs. That's just an observation I'll make there.

The other thing in terms of financial adequacy as I recall, and I'll check tonight, going through the budget with the accreditor that we're talking about now, I think I saw where they had a PPP loan under the CARES Act. And those are intended for people that are struggling financially to survive and pay their payroll. And there's some circumstances there where that's forgiven, but not in every case.

It's just another little indicator of the financial concern and adequacy of the institution under consideration. Thank you.

CHAIR KEISER: Technically that's not correct because the PPP loan was made to small businesses, and all you had to do was apply for it. There was no financial need. The newer one requires a little more financial reporting, but the first one did not.

DR. VANAUSDLE: Still kind of a

1	demonstration of need I would think.
2	(Simultaneous speaking)
3	CHAIR KEISER: What's that?
4	MS. BLUM: Art, you're right. The
5	first loan I don't think was really need-based.
6	It was small business-based, but not necessarily
7	need-based.
8	CHAIR KEISER: Right. Okay. If we
9	follow what the point of order was we will call
10	this in abeyance till tomorrow. It is 3:52. I
11	would suggest that we reconvene at 4 o'clock.
12	What's that, 1 o'clock Western time. And to do
13	the other agency we had, the American Speech-
14	Language-Hearing Association. Does that sound
15	correct for all of you?
16	MR. BOUNDS: So reconvene in a few
17	minutes.
18	CHAIR KEISER: Reconvene in eight
19	minutes.
20	DR. ALIOTO: Sounds good.
21	CHAIR KEISER: Okay. Thank you.
22	(Whereupon, the above-entitled matter

1	went off the record at 3:57 p.m. and resumed at
2	4:05 p.m.)
3	CHAIR KEISER: Welcome back, everyone.
4	Welcome back, Bob. Welcome back is Ronnie
5	back? I know we lost Paul. Herman, do we have a
6	quorum I mean George?
7	DR. SMITH: I'm sorry, I was away from
8	
9	CHAIR KEISER: We do, we do. We have
10	a quorum. We do. Okay, we will move to the last
11	item on today's agenda, the renewal of
12	recognition for American Speech-Language-Hearing
13	Association, Council on Academic Accreditation in
14	Audiology and Speech-Language Pathology, or ASHA.
15	The primary readers are Rick O'Donnell
16	and Steven VanAusdle. The department staff is
17	Charity Helton. I invite the primary readers to
18	make their presentation.
19	MR. O'DONNELL: Thanks, Art. This is
20	Rick O'Donnell. The American Speech-Language-
21	Hearing Association, Council on Academic
22	Accreditation in Audiology and Speech-Language

Pathology is a national accrediting agency of 1 2 graduate education programs in audiology or speech-language pathology. 3 They currently accredit or pre-4 5 accredit 295 programs throughout the United States, leading to the first professional or 6 7 clinical degree at the master's or doctoral 8 level. 9 They have been recognized by the department since 1967 and were last reviewed by 10 11 Did you not hear me? NACIOI in 2015. 12 CHAIR KEISER: Charity, would you like 13 to begin your presentation? Thank you, Rick, for 14 a quick beginning. You're on mute, Charity. 15 (Simultaneous speaking) 16 MS. HELTON: Good afternoon, Mr. 17 Chairman, and members of the committee. I am 18 presenting the analysis for the American Speech-19 Language Association, also known as ASHA, which 20 accredits education programs in audiology and 21 speech-language pathology.

The agency's current petition is a

renewal petition as it comes at the end of its 1 2 five-year recognition period. The department's analysis was based on 3 documentation and narrative provided in the 4 5 agency's renewal petition, as well as agency activities throughout 2020 including a commission 6 7 meeting, site visitor training, and a site visit. 8 The department did not receive any 9 complaints about this agency and did not receive any third party comments. 10 11 The department found the agency in 12 compliance with all of the criteria for 13 recognition and recommends that the agency's 14 recognition be renewed for five years. There are 15 agency staff here today to answer your questions. 16 CHAIR KEISER: Thank you. Any questions for the staff at this time? 17 18 MR. O'DONNELL: I do not have any. 19 Steve might have one. 20 DR. VANAUSDLE: I would just say this 21 in my judgment was a very well written report, very substantively on track. And we might have 22

one issue that we talked to representatives of 1 2 the institution about enforcement. That's all from me. 3 4 CHAIR KEISER: Okay. The 5 representatives from ASHA are Dr. Jaynee Handelsman, Ms. Nancy Alarcon, Ms. Kimberlee 6 7 Moore, and Ms. Tess Kirsch, and that's it. So 8 please, your opportunity to make a presentation 9 to us is now. 10 MS. HANDELSMAN: Thank you. Can you 11 hear me? 12 CHAIR KEISER: We can hear you. 13 MS. HANDELSMAN: Okay. Good 14 afternoon, Chairman and committee members. 15 (audio interference) on Council on Accreditation 16 in Audiology and Speech Pathology, also known as 17 CAA. (audio interference) today to thank you for 18 the opportunity to answer any questions you may 19 have as you consider our petition for continuing accreditation. 20 21 My name is Jaynee Handelsman. 22 current chair of the CAA. I'm an audiologist by

training and throughout my career I've worked in various settings including clinical settings as well as higher education. I really appreciate the opportunity to spend time with students and to mentor young professionals.

Now I'd like to have our other agency representatives present today introduce themselves.

MS. ALARCON: Hello, everyone. Can you hear me? Great, thank you. I'm Nancy Alarcon. I am the 2020 chair of the Council on Academic Accreditation in Audiology and Speech-Language Pathology.

I am a speech-language pathologist by professional preparation, and I've practiced across many areas throughout my career, childhood education, public school, multiple medical centers, and then for many years as the remaining part of my career I have served most recently as director of clinical education in a graduate degree program that offers degrees in audiology and speech-language pathology. Thank you for

having us here today.

MS. MOORE: Good afternoon, everyone.

My name is Kimberlee Moore. I'm the director of accreditation with the Council on Academic

Accreditation in Audiology and Speech-Language

Pathology. I oversee the accreditation

activities of the council and serve as the ex officio member.

MS. KIRSCH: Good afternoon, everyone.

My name is Tess Kirsch and I serve as the

associate director of accreditation for policy

and education at ASHA. I'm happy to be here this

afternoon to discuss our agency.

MS. HANDELSMAN: Thank you. We would like to extend our gratitude to the department staff for their thorough appraisal of our application for recognition. We really appreciate the time and attention that Charity Helton devoted to our agency's review.

We do not have any specific comments
to make at this point other than that we found
the self-assessment and the external review

processes has been a valuable experience for CAA. We're very pleased with the positive staff recommendation for continued accreditation and believe that council is in compliance with all the criteria for recognition. We appreciate very much the opportunity to be here today and we'd be happy to respond to any questions the committee may have.

DR. PRESSNELL: You're muted, Art.

CHAIR KEISER: I'm sorry, after two days I should be getting good at this. Rick, Steve, do you have any questions for the commission? Now you're muted, Rick. Rick, you're muted. Thank you.

DR. VANAUSDLE: I'll go ahead and you can unmute, Rick. I want to congratulate your team for preparing a very thoughtful and direct report for us. It was easy to read, the issues were laid out to where we could clearly understand it.

I particularly wanted to focus in on student achievement, your mission and goals, and

how you really conveyed to us you have a pretty comprehensive strategic planning and evaluation process in place.

You have a creative one in that you're allowing your faculty to set some very humanistic goals in terms of working with students. That's good. You also have some quantitative licensing requirements. I think that Praxis exam is -- maybe that's one of your biggest challenges if you have one.

And I noticed under the old standards you gave demonstration of a couple of institutions that were having trouble meeting that, and you actually extended the opportunity to serve longer than what probably we should have. It was a change in our policies. That really helped you in giving you really three years to work with your institutions. And I think we'll just find you'll do an excellent job of that. So congratulations.

MR. O'DONNELL: I just echo Steve's comments about your response and report was

heartening and good to see for an agency, and 1 2 congratulations on the great work you've been doing. 3 4 DR. PRESSNELL: You're muted again, 5 Art. 6 CHAIR KEISER: Bob, you have a 7 question? 8 Thank you. MR. SHIREMAN: I love that 9 Claude's role as vice chair is to tell you about 10 your muting. 11 (Laughter) 12 MR. SHIREMAN: You're doing a great 13 job, thank you very much. Thank you. Yes, thank 14 you so much for the good work of your agency. Ιf you listened yesterday you know that I've been 15 16 asking about public members, and I wanted to ask 17 about the public members of your commission. 18 I see that you have 1 out of your 18 19 Normally that would mean there should members. 20 be three. I think there must be something about 21 the way you do your decision-making where one is

okay. So if you can explain how that works that

would be helpful.

And then the public member who was -whose CV was provided to us, Rachel Liska, I
think served through December. And she was the
director of accreditation services at the medical
school accreditor which sort of seemed a little
bit questionable to me about whether somebody
representing the public or that they're
representing another accrediting agency. So I
would be interested in who the new public member
is and maybe something about that person's
qualifications. Thanks.

MS. MOORE: Thank you for your questions. This is Kimberlee. So I'll start by saying that as it relates to the requirement for our public members because of the eligibility requirements under 602.14(a) we met those eligibility requirements and we are -- one public member is acceptable under that criteria. And I would actually just defer to the agency staff to explain the technicalities of that.

We do have one public member. Our new

public member started her term on January 1 of this year, Dr. Mary Lee. And Ms. Liska rolled off at the end of December.

Our public members serve a vital role for us as they do provide us that outsider perspective. Dr. Mary Lee is a former executive director of another accrediting agency. She has countless years and experience in higher education. We feel that just her contributions over the past month and a half have been greatly valued, providing that public perspective.

I'm going to defer to my colleague
Tess Kirsch to provide more details on what the
qualifications are for our public member.

MS. KIRSCH: Sure. Our definition of public member follows very closely the Department of ED's definition. So we are looking for obviously a very (audio interference) someone that's outside of our profession, is not affiliated with any of our accredited programs. So that's really the basic tenets that we look at for that.

1	The process that we use, we do have a			
2	separate nominating committee that reviews any			
3	application that's received by individuals that			
4	are interested in serving in that capacity.			
5	They're vetted by that committee and then			
6	selected by that committee based on their			
7	attestations that they meet the requirements for			
8	that definition as well as the review of their CV			
9	to ensure that they're meeting those			
10	qualifications.			
11	MR. SHIREMAN: Thank you.			
12	CHAIR KEISER: I don't see any other			
13	hands. Anybody else have a question?			
14	DR. PRESSNELL: Yes, I've got one.			
15	This is Claude.			
16	CHAIR KEISER: Okay, Claude, thank			
17	you.			
18	DR. PRESSNELL: Yes, you bet. I'm			
19	just a little bit curious about your member			
20	institutions engagement in telemedicine. We had			
21	obviously with a lot of quarantining that was			
22	taking place across the United States, here in			

Tennessee we had an issue with our telemedicine law dealing with speech pathology particularly, the institutions having the need to train their students in telemedicine.

And so we ended up having to get a number of executive orders from the governor to suspend the requirements of licensed professionals only conducting telemedicine so that the speech pathology students, graduate students, could, under supervision, offer that as well.

So, in light of the pandemic and everything that's happened, has that heightened your attention to the issue of telemedicine?

MS. MOORE: Thank you for the question and let me just start by saying that last year with the COVID pandemic was quite a disruptive year for not only our agency, but our member programs and clinical placement because we are in a profession that does that where it was very disruptive.

And I'm actually going to ask my

colleagues to help me with providing a response to this because we work very closely in working with many of our programs as they struggled to find clinical placements in telemedicine, telepractice, tele-supervision simulation. They were all issues that we dealt with and put out fires on a daily basis.

Alarcon who actually worked very closely last year as we tried to manage a lot of the hysteria that came from our programs as they struggled, and actually were very innovative in thinking about how they were going to deal with some of these things.

So Nancy, if you wouldn't mind elaborating a little bit from the academic perspective?

MS. ALARCON: Sure. Thank you,

Kimberlee. I appreciate the question because it

certainly has been a challenging time as you hear

from any accrediting agency that provides

clinical education opportunities.

Some of the things that I think we have evidence from our programs and what they've given us in our initial COVID impact report was a survey that we prompted last summer to begin to get a sense of the impact on each of the programs is that programs were shifting over to telepractice within state, and then because of the changes that you mentioned, referencing changes in CMS ruling, even on a temporary basis, programs were able to shift to being able to go across state lines with again appropriate ruling interpretation for coverage.

I have to say as Kimberlee alludes to the leveraging of technology this past year has truly transformed I think some of the really unique innovations in the delivery of audiology and speech-language pathology services, and interestingly enough it's actually even across the life span.

Because as you know from our presentation and our report that we provide services from birth to the elderly in both

professions. Tele-practice has been an integral 1 2 part to really advance the accessibility across the life span for our patients that we serve. 3 4 DR. PRESSNELL: Thank you. 5 CHAIR KEISER: I see no more questions. Well, thank you very much. 6 7 may get back to you. I'd like to call Charity 8 back to the presentation. Do you have any 9 comments, Charity? 10 MS. HELTON: One moment. I just would 11 like to confirm that the regulation that applies 12 to ASHA for public members is 602.16(a)(2) which requires representation on all decision-making 13 14 bodies by a member of the public. It does not specify the quantity and so ASHA was found to be 15 16 in compliance with that regulation. 17 CHAIR KEISER: Thank you. Any 18 questions for Charity from the committee, or from the primary readers? 19 20 MR. SHIREMAN: Yes. If I can follow 21 up. 22 CHAIR KEISER: Yes.

MR. SHIREMAN: It's Bob. I raised my
hand. No problem. Charity, so is the reason
that they are they do not one-seventh does
not apply to the agency, is that because it is a
programmatic accreditor instead of an
institutional accreditor and therefore has and
I see you're nodding yes, thank you. And that
therefore they have a federal link that is other
than Title IV eligibility, is that correct?
MS. HELTON: That is correct. They do
not act as a Title IV gatekeeper.
MR. SHIREMAN: And if you can remember
back to 1967 can you tell us what that federal
link is?
MS. HELTON: Because the federal link
portion was not a part of the focused review it
is not something that I had the opportunity to
review as part of this.
MR. SHIREMAN: Okay, thank you.
CHAIR KEISER: Herman, you have
something to say? You had your hand up.
MR. BOUNDS: No, I took my hand down.

1	She already answered my question answered the
2	question that I would have asked. Getting tired,
3	it's late in the day. Sorry.
4	CHAIR KEISER: Are there any other
5	questions? Seeing none we can move to a motion.
6	Do we have a motion from either of the primary
7	readers?
8	MR. O'DONNELL: Mr. Chairman, I would
9	move that NACIQI accept the staff recommendation
10	that the American Speech-Language-Hearing
11	Association, Council on Academic Accreditation in
12	Audiology and Speech-Language Pathology
13	recognition be renewed for five years.
14	CHAIR KEISER: Is there a second?
15	DR. VANAUSDLE: Second.
16	CHAIR KEISER: A second from I
17	think that was Claude.
18	DR. VANAUSDLE: It was Steve.
19	CHAIR KEISER: Okay. Discussion.
20	Bob, is your hand up because of discussion? Or
21	is that from before?
22	MR. SHIREMAN: From before, sorry.

1	CHAIR KEISER: Okay. Nobody has any
2	discussion? Sensing (audio interference) no
3	discussion I move for the motion to be
4	considered. We'll go by a roll call vote. Anne
5	Neal?
6	MS. NEAL: Yes.
7	CHAIR KEISER: Claude?
8	DR. PRESSNELL: Yes.
9	CHAIR KEISER: David?
10	DR. EUBANKS: Yes.
11	CHAIR KEISER: Jennifer?
12	MS. BLUM: Yes.
13	CHAIR KEISER: Jill? Jill Derby?
14	Kathleen?
15	DR. ALIOTO: Yes.
16	CHAIR KEISER: Mary Ellen?
17	DR. PETRISKO: Yes.
18	CHAIR KEISER: Paul is not here.
19	Rick?
20	MR. O'DONNELL: Yes.
21	CHAIR KEISER: Robert Mayes?
22	MR. MAYES: Yes.

1	CHAIR KEISER: Robert Shireman?
2	MR. SHIREMAN: Yes.
3	CHAIR KEISER: Ronnie Booth, are you
4	back?
5	DR. BOOTH: Yes.
6	CHAIR KEISER: Steve?
7	DR. VANAUSDLE: Yes.
8	CHAIR KEISER: And Wally?
9	DR. BOSTON: Yes.
10	DR. DERBY: Art, I think you didn't
11	record my vote, Jill Derby, and it's yes.
12	CHAIR KEISER: Okay. Thank you, Jill.
13	Yes, I tried to call you. The motion passes.
14	That seems to end our business for today. We'll
15	begin tomorrow at 9 o'clock to continue to go
16	through the discussion on ACICS.
17	Please if you can read the IG report.
18	You should all have a copy of it. And thank you
19	for the hard work today. It was this was a
20	more difficult day and I appreciate everybody's
21	participation.
22	George, do you have anything you want

1	to add, or Herman?
2	DR. SMITH: Yes. Is the bridge
3	have we been de-bridged?
4	THE OPERATOR: Just give me a moment.
5	DR. SMITH: Okay.
6	(Whereupon, the above-entitled matter
7	went off the record at 4:28 p.m.)
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<u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: National Advisory Committee on

Institutional Quality and Integrity

Before: U.S. DED

Date: 03-04-21

Place: teleconference

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

Mac Nous &